INDEPENDENT SCHOOL DISTRICT NO. 2884 RED ROCK CENTRAL LAMBERTON, MINNESOTA ANNUAL FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION FISCAL YEAR ENDED JUNE 30, 2024



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INTRODUCTORY SECTION

INDEPENDENT SCHOOL DISTRICT NO. 2884 RED ROCK CENTRAL SCHOOL BOARD AND ADMINISTRATION LAMBERTON, MINNESOTA

SCHOOL BOARD	<u>POSITION</u>	TERM ENDS
Chad Stavnes	Chairperson	December 2024
Thomas Kuehl	Vice Chair	December 2024
Megan Imker	Treasurer	December 2026
Nate Erickson	Clerk	December 2024
Bruce Grant	Member	December 2026
William Rogotzke	Member	December 2026
Alex Pankonin	Member	December 2024
ADMINISTRATION		
Todd Lee	Superintendent	
Greg Ewing	High School Princip	al

FINANCIAL SECTION



INDEPENDENT AUDITOR'S REPORT

Members of the School Board of the Independent School District No. 2884

Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information, of the Independent School District No. 2884, Lamberton, Minnesota as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the School District No. 2884, Lamberton, Minnesota's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information, of the Independent School District No. 2884, Lamberton, Minnesota as of June 30, 2024, and the respective changes in financial position and, where applicable, the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Independent School District No. 2884, Lamberton, Minnesota and to meet our ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Independent School District No. 2884, Lamberton, Minnesota's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

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Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Independent School District No. 2884, Lamberton, Minnesota's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Independent School District No. 2884, Lamberton, Minnesota's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the other required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Government Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Independent School District No. 2884, Lamberton, Minnesota's basic financial statements. The accompanying combining nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepared the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory section and the Uniform Financial Accounting and Reporting Standards (UFARS) Compliance Table but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 20, 2024, on our consideration of the Independent School District No. 2884, Lamberton, Minnesota's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Independent School District No. 2884, Lamberton, Minnesota's internal control over financial reporting and compliance.

Kinner & Company Ltd

Kinner & Company Ltd. Certified Public Accountants Wabasso, MN

November 20, 2024

REQUIRED SUPPLEMENTARY INFORMATION

Management's Discussion and Analysis

This section of Independent School District No. 2884's (District) annual financial report presents management's discussion of the District's financial performance during the fiscal year ending June 30, 2024. Please read it in conjunction with the District's financial statements, which immediately follows this section. The Management's Discussion and Analysis (MD&A) is an element of Required Supplementary Information specified in the Governmental Accounting Standard Board's (GASB) Statement No. 34 – *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments*. Certain comparative information between the current year (FY 2024) and the prior year (FY 2023) is required to be presented in the MD&A.

FINANCIAL HIGHLIGHTS

Key financial highlights for the 2023-2024 fiscal year include the following:

- Net position in the Statement of Net Position increased \$1,716,651 from the prior year to \$3,845,751. This increase was the result of a variety of factors including debt service levy and Federal and State source aids.
- The fund balance in the General Fund decreased \$269,562 to \$1,799,949. The fund balance in the Food Service Fund increased \$60,858 to \$497,989. The fund balance in the Community Service Fund decreased \$8,808 to \$140,306.
- The District issued \$41,000,000 General Obligation School Building Bonds, Series 2022A during the fiscal year 2022 to construct a new school building. Additionally, the bond was issued at a premium of \$1,775,778. Repayment of the bond began in fiscal year 2023. Two funds were established to account for the loan proceeds and accumulation of resources; the Debt Service Fund and the Building Construction Fund. Construction in progress as of June 30, 2024 totaled \$39,394,252.

OVERVIEW OF THE FINANCIAL STATEMENTS

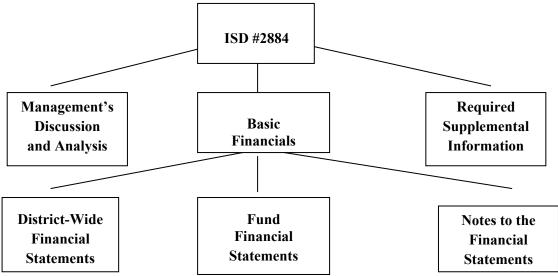
The financial section of the annual report consists of four parts – Independent Auditor's Report, required supplementary information which includes the management's discussion and analysis (this section), the basic financial statements and notes to the financial statements, and the other supplementary information and other required reports and information. The basic statements include two kinds of statements that present different views of the District:

• The government-wide financial statements, including the Statement of Net Position and the Statement of Activities, provide both short-term and long-term information about the District's overall financial status.

• The remaining statements are fund financial statements that focus on individual parts of the District, reporting the District's operations in more detail than the government-wide statements. The governmental funds statements tell how basic services such as regular and special education were financed in the short-term as well as what remains for future spending.

The statements include a section of budgetary comparison information that further explains and supports the financial statements with a comparison of the district's budget for the year. The financial statements also include notes that explain some of the information in the statements and provide more detailed data.

The diagram below shows how the various parts of this annual report are arranged and related to one another.



The major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain, are summarized below. The remainder of the overview section of the MD&A highlights the structure and content of each of the statements.

Major Features of the Government-wide and Fund Financial Statements

		Fund Financial Statements						
	Government-wide Statements	Governmental Funds	Proprietary Funds					
		The activities of the District that are not proprietary, such as the General Fund	Activities the District operates similar to private businesses, currently the District does not have any.					
Required Financial Statements	-Statement of Net Position -Statement of Activities	-Balance Sheet -Statement of Revenues, Expenditures, and Changes in Fund Balances	-Balance Sheet -Statement of Revenues, Expenditures, and Changes in Fund Balances -Statement of Cash Flows					
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual account and current financial resources focus	Accrual accounting and economic resources focus					
Type of asset/liability information	All assets and liabilities, both financial and capital, and short- term and long-term	Only assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets included	All assets and liabilities, both financial and capital, and short- term and long-term					
Type of deferred outflows/inflows of resources information	All deferred outflows/inflows of resources, regardless of when cash is received or paid	Only deferred outflows of resources expected to be used up and deferred inflows of resources that come due during the year or soon thereafter; no capital assets included	All deferred outflows/inflows of resources, regardless of when cash is received or paid					
Type of inflow/outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and payment is due during the year or soon thereafter	All revenues and expenses during year, regardless of when cash is received or paid					

GOVERNMENT-WIDE STATEMENTS

The government-wide statements (Statement of Net Position and Statement of Activities) report information about the District as a whole using accounting methods similar to those used by private sector companies. The Statement of Net Position includes all of the District's assets, liabilities, deferred outflow of resources, and deferred inflow of resources. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two government-wide statements report the District's *net position* and how it has changed. Net position – the difference between the District's assets and deferred outflows of resources and liabilities and deferred inflows of resources – is one way to measure the District's financial health or *position*.

- Over time, increases or decreases in the District's net position are an indicator of whether its financial position is improving or deteriorating, respectively.
- To assess the overall health of the District, one needs to consider additional non-financial factors such as changes in the District's property tax base and the condition of school buildings and other facilities.

In the government-wide financial statements, the District's activities are all shown in one category titled governmental activities. The District's basic services are reported here, including regular and special education, transportation, administration, food services, and community education. Property taxes and state aids finance most of these activities.

FUND FINANCIAL STATEMENTS

The fund financial statements provide more detailed information about the District's funds – focusing on its most significant or "major" funds – rather than the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs:

- Some funds are required by State law and by bond covenants.
- The District establishes other funds to control and manage money for particular purposes or to show that it is properly using certain revenues.

The District has one kind of fund:

• Governmental funds – The District's basic services are included in governmental funds, which generally focus on: 1) how cash and other financial assets that can readily be converted to cash flow in and out, and 2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps to determine whether there are more or less financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the district-wide statements, additional information (reconciliation schedules) follows the governmental funds statements that explain the relationship (or differences) between these two types of financial statement presentations.

FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE (DISTRICT-WIDE FINANCIAL STATEMENTS)

NET POSITION

The District's net position was \$3,845,751 and \$2,129,100 on June 30, 2024 and 2023, respectively which is an increase of \$1,716,651 from the previous year largely due to fluctuations related to deferred inflows for the Teachers Retirement Association (TRA) during the year. A summary of the District's net position is as follows:

Condensed Statement of Net Position			Percentage
	June 30, 2024	June 30, 2023	Change
Current and Other Assets	\$ 15,927,081	\$ 43,550,065	-63.4%
Capital Assets	42,002,163	14,103,967	197.8%
Total Assets	57,929,244	57,654,032	0.5%
Deferred Outflows of Resources	966,554	1,443,471	-33.0%
Long-term Liabilities	43,800,268	45,077,339	-2.8%
Other Liabilities	7,856,138	8,681,609	-9.5%
Total Liabilities	51,656,406	53,758,948	-3.9%
Deferred Inflows of Resources	3,393,641	3,209,455	5.7%
Net Position			
Net Investment in Capital Assets	(2,130,944)	3,783,116	-156.3%
Restricted	9,665,589	21,245,795	-54.5%
Unrestricted	(3,688,894)	(22,899,811)	-83.9%
Total Net Position	\$ 3,845,751	\$ 2,129,100	80.6%

FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE (GOVERNMENT-WIDE FINANCIAL STATEMENTS)

CHANGE IN NET POSITION

A summary of the District's revenues and expenses is as follows: Condensed Statement of Activities

Condensed Statement of Activities					Percentage
	June 30, 2024		Jur	ne 30, 2023	Change
Revenues					
Program Revenues					
Charges for service	\$	129,442	\$	430,021	-69.9%
Operating grants and contributions		1,822,381		1,102,719	65.3%
Capital grants and contributions		34,000		52,445	-35.2%
General Revenues					
Property taxes		1,881,993		2,085,866	-9.8%
Unallocated Aid		4,992,102		4,720,618	5.8%
Other		1,375,151		686,299	100.4%
Total Revenues		10,235,069		9,077,968	12.7%
Expenses					
Administrative and district support		704,671		718,973	-2.0%
Regular, vocational, special education instruction		4,789,991		4,292,572	11.6%
Instructional support services		184,415		194,483	-5.2%
Pupil support services		729,533		614,535	18.7%
Sites and buildings		522,352		561,191	-6.9%
Fiscal and other cost programs		68,886		55,700	23.7%
Food services		332,373		286,009	16.2%
Community services		115,619		96,634	19.6%
Interest on long-term debt		1,042,124		1,085,364	-4.0%
Other		28,454		40,605	-29.9%
Total Expenses		8,518,418		7,946,066	7.2%
Changes in Net Position		1,716,651		1,131,902	51.7%
Beginning Net Position		2,129,100		997,198	
End of Year Net Position	\$	3,845,751	\$	2,129,100	80.6%

The District's total revenues consisted of program revenues of \$1,985,823, property taxes of \$1,881,993, unallocated aids of \$4,992,102, and miscellaneous revenues of \$1,375,151. Total expenses of \$8,518,418 consisted largely of student instructional costs (56%).

- The users of the District's programs paid for 2%, or \$129,442, of the total costs.
- The federal and state governments subsidized certain programs with operating and capital grants and contributions. This totaled \$1,856,381, or 22% of the total costs.
- Most of the District's net cost of services however, was paid for by state taxpayers based on the statewide education aid formula and by District taxpayers.

FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS (FUND FINANCIAL STATEMENTS)

FUND BALANCE

The financial performance of the District as a whole is reflected in its governmental funds as well. As the District completed the year, its governmental funds reported a combined fund balance of \$6,707,913. This was a net decrease of \$26,803,568 from \$33,511,481 at the end of the prior year. The main source of the decrease was due to capital outlay in the Building Construction Fund and debt repayment. The decrease of \$269,562 in the General Fund occurred primarily due to increased capital outlay. The Debt Service Fund had a fund balance increased \$137,808 due to investment earnings.

REVENUES AND EXPENDITURES

Revenues of the District's governmental funds totaled \$10,241,963 which was an increase of 13% from the previous year total of \$9,045,352. This increase is attributable to investment earnings. Total expenditures were \$37,053,957 which was an increase of 90% from the previous year total of \$19,556,317. This increase is due to debt repayment and capital outlay for the new school building. A summary of the revenues and expenditures reported on the governmental financial statements is as follows:

	Fiscal Year 2024									
			Other	Fund Balance						
			Sources	Increase						
	Revenue	Expenditures	(Uses)	(Decrease)						
General Fund	\$ 6,094,344	\$ 6,372,332	\$ 8,426	\$ (269,562)						
Food Service Fund	395,986	335,128	-	60,858						
Community Service Fund	129,997	138,805	-	(8,808)						
Debt Service Fund	2,381,571	2,243,763	-	137,808						
Building Construction Fund	1,240,065	27,963,929		(26,723,864)						
Total	\$ 10,241,963	\$ 37,053,957	\$ 8,426	\$ (26,803,568)						
		Fiscal Year	r 2023							
			Other	Fund Balance						
			Sources	Increase						
	Revenue	Expenditures	(Uses)	(Decrease)						
General Fund	\$ 5,521,989	\$ 6,906,359	\$ 152,227	\$ (1,232,143)						
Food Service Fund	330,617	278,392	-	52,225						
Community Service Fund	107,097	95,763	-	11,334						
Debt Service Fund	2,365,403	2,245,228	-	120,175						
Building Construction Fund	720,246	10,030,575		(9,310,329)						
Total	\$ 9,045,352	\$ 19,556,317	\$ 152,227	\$ (10,358,738)						

ANALYSIS OF INDIVIDUAL FUNDS

GENERAL FUND

The General Fund is used by the District to record the primary operations of providing educational services to students from kindergarten through grade twelve. Pupil transportation activities, capital purchases, and major maintenance projects are also included in the General Fund.

Basic general education revenue is determined by multiple state formulas, largely enrollment driven, and consists of an equalized mix of property tax and state aid revenue. Other state-authorized revenue including operating levy referendum and the property tax shift also involves an equalized mix of property tax and state aid revenue.

The following schedule presents a summary of General Fund revenues and other financing sources:

General Fund - Revenues									
	Year Ended		Y	ear Ended		Amount	Percentage		
Local Sources	6/30/2024		<u>6</u>	/30/2023		<u>Change</u>	Change		
Property Taxes	\$	893,839	\$	\$ 888,312		5,527	0.6%		
Tuition and Contracts		3,905		63,450		(59,545)	-93.8%		
Other Local Sources		111,343		102,191		9,152	9.0%		
State Sources		4,430,876		3,998,185		432,691	10.8%		
Federal Sources		508,413		364,688		143,725	39.4%		
Interest		56,826		50,218		6,608	13.2%		
Other		89,142		54,945		34,197	62.2%		
Total Revenues		6,094,344		5,521,989		572,355	10.4%		
Other Financing Sources									
Insurance Proceeds		940		152,227		(151,287)	-99.4%		
Lease Proceeds		7,486		-		7,486	0.0%		
Total Revenues and Other									
Financing Sources	\$	6,102,770	\$	5,674,216	\$	428,554	7.6%		

In summary, the 2023-2024 General Fund revenues and other financing sources increased by \$428,554, 7.6%, from the previous year. Basic general education revenue is determined by a per student funding formula. Other state-authorized revenue involves an equalized mix of property tax and state aid revenue. Therefore, the mix of property tax and state aid can change significantly from year to year without any net change in revenue.

GENERAL FUND (CONTINUED)

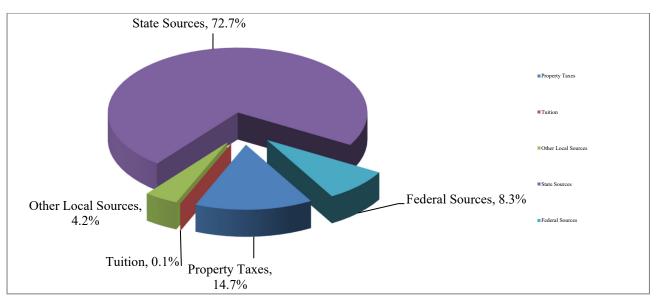


Figure A-1 Sources of General Fund Revenues for Fiscal Year 2024

The following schedule presents a summary of General Fund expenditures and other financing uses:

General Fund - Expenditures

		Year Ended		ear Ended	I	Amount	Percentage		
	6/30/2024		<u>(</u>	6/30/2023	<u>(</u>	<u>Change</u>	<u>Change</u>		
Salaries	\$	3,665,075	\$	3,646,827	\$	18,248	0.5%		
Employee Benefits		1,163,717		1,090,113		73,604	6.8%		
Purchased Services		876,888		942,677		(65,789)	-7.0%		
Supplies and Materials		462,420		360,164		102,256	28.4%		
Capital Expenditures		180,594		828,314		(647,720)	-78.2%		
Other Expenditures		17,755		30,156		(12,401)	-41.1%		
Principal and Interest		5,883		8,108		(2,225)	-27.4%		
Total Expenditures		6,372,332		6,906,359		(531,802)	-7.7%		
Total Expenditures and Other									
Financing Uses	\$	6,372,332	\$	6,906,359	\$	(531,802)	-7.7%		

The 2023-2024 General Fund expenditures and other financing uses decreased by \$531,802, or 7.7%, from the previous year. Majority of the decreases related to capital expenditures. These will fluctuate year to year based on the needs of the District.

GENERAL FUND (CONTINUED)

After deducting statutory restricted fund balances, committed fund balances, and assigned fund balances, the unassigned fund balance decreased \$432,444 to a deficit \$12,636. The District closely monitors the General Fund unassigned fund balance through its budgeting process throughout the year.

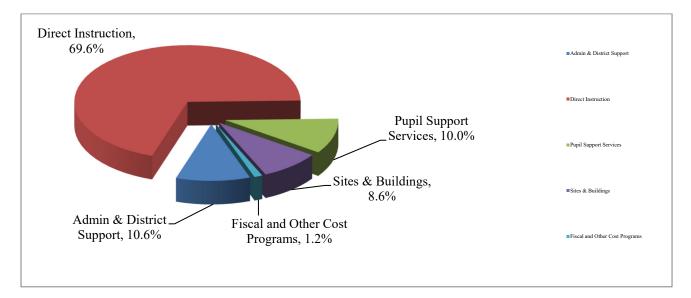


Figure A-2 General Fund Expenditures for Fiscal Year 2024

GENERAL FUND BUDGETARY ANALYSIS

The District is required to adopt an operating budget prior to the beginning of its fiscal year (July 1). Over the course of the year, the District revised the annual operating budget once. The budget amendment usually falls into two categories:

- Implementing budgets for specially funded projects, which may include grants, adjusting staffing and various instructional building allocations based on enrollment, and budgeting for certain unspent funds that are required to be carried over from fiscal year 2024.
- Changes in appropriations for significant unbudgeted costs.

The District's final budget for the General Fund anticipated that expenditures would exceed revenues by \$495,430. The actual results for the year show that the expenditures exceeded the revenues by \$269,562.

- Actual revenues were \$800,683 less than budgeted due to the District receiving less federal aids than expected. Other financing sources budget exceeded actual by \$141,574.
- Actual expenditures were \$1,168,125 less than budgeted largely due to fluctuations in salaries and capital expenditures.

FOOD SERVICE FUND

In 2023-2024, the total revenues for the Food Service Fund were \$395,986 and expenditures were \$335,128, resulting in a fund balance increase of \$60,858. The fund balance of the Food Service Fund is \$497,989 as of June 30, 2024.

COMMUNITY SERVICE FUND

In 2023-2024, the total revenues for the Community Service Fund were \$129,997 and total expenditures were \$138,805. The Community Service Fund balance as of June 30, 2024 is \$140,306.

DEBT SERVICE FUND

The Debt Service Fund was established in fiscal year 2022 to account for accumulation of resources for, and payment of, general long-term debt principal, interest, and related costs. As of June 30, 2024 the Debt Service Fund balance is \$258,088.

BUILDING CONSTRUCTION FUND

The Building Construction Fund was established in fiscal year 2022 to account for the financial resources to construct a new school building. Revenues consisted of earnings on investments of \$1,240,065 and expenditures were \$27,963,929 The Building Construction Fund balance as of June 30, 2024 is \$4,011,581.

CAPITAL, RIGHT OF USE ASSETS AND DEBT ADMINSTRATION

CAPITAL AND RIGHT OF USE ASSETS

As of June 30, 2024, the District had capital and right of use assets of \$42,002,163 (net of accumulated depreciation/amortization) representing a broad range of capital assets, including computer and audiovisual equipment and work in progress on the new building. Total depreciation and amortization expense for the year was \$214,782. Additional information about the District's capital assets can be found in Note 3 to the financial statements.

Capital and Right of Use Assets			Amount	Percentage
	6/30/2024	6/30/2023	Change	Change
Land	\$ 319,601	\$ 319,601	\$ -	0.0%
Construction in Progress	39,394,252	11,458,302	27,935,950	243.8%
Site Improvements	206,256	206,256	-	0.0%
Building	3,291,547	3,291,547	-	0.0%
Equipment	2,062,981	2,011,962	51,019	2.5%
Eligible Pupil Transportation	1,159,247	1,040,724	118,523	11.4%
Right of Use Equipment	19,335	30,849	(11,514)	-37.3%
Less: Accumulated Depreciation/Amortization	(4,451,056)	(4,255,273)	(195,782)	4.6%
Total Net Capital and Right of Use Assets	\$ 42,002,163	\$14,103,967	\$ 27,898,196	197.8%

DEBT ADMINISTRATION

As of June 30, 2024 the District had \$39,196,456 in long-term debt. The District had various other long-term liabilities as detailed in Notes 7 and 8 to the financial statements.

6/30/2024	6/30/2023
\$ 38,815,000	\$ 39,925,000
1,598,200	1,669,232
12,250	8,580
40,425,450	41,602,811
(1,228,994)	(1,184,079)
\$ 39,196,456	\$ 40,418,732
	\$ 38,815,000 1,598,200 12,250 40,425,450 (1,228,994)

Additional information about the District's long-term liabilities can be found in Note 4 to the financial statements.

FACTORS BEARING ON THE DISTRICT'S FUTURE

Red Rock Central now proudly serves approximately 400 students in a newly completed PK-12th grade school building, supporting the communities of Storden, Jeffers, Sanborn, Lamberton, and surrounding areas spanning approximately 344 square miles. As a small rural school district, we continue to face unique challenges in meeting the diverse needs of our students, staff, and communities—challenges that differ from those of larger, urban districts. With the ongoing trend of fewer farmers and limited opportunities for young families, declining enrollment has been a significant concern. Due to out size, we have also seen more students open enroll out of our district than enroll in, though we are optimistic that with our new facility, these trends may stabilize or even reverse in the coming years.

At Red Rock Central, we are proud of our tradition of achieving high academic standards despite limited resources, evident in our students' success in academic awards and test scores.

As with most rural schools, financial stability is a primary concern. While controlling expenditures remains crucial, we must continue to be resourceful in securing stable funding sources, such as levies and potential new state funding. Above all, our focus remains on the education and well-being of our students. We hold the trust that our communities have placed in us with the utmost seriousness and are committed to maintaining financial health for years to come. Last year we did not renew the contracts of four teachers due to lower enrollment.

There are no current plans to repurpose the existing buildings, and they will not be used by the district now that we have moved into our new facility. The 25-year bond allowed us to begin construction in FY2023, we look forward to a bright future for our students and community in the new facility.

CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide the district's citizens, taxpayers, customers, and investors and creditors with a general overview of the district's finances and demonstrate the district's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Superintendent's Office, Independent School District No. 2884, PO Box 278, 100 6th Avenue East, Lamberton, Minnesota 56152.

BASIC FINANCIAL STATEMENTS

Independent School District No. 2884 Red Rock Central Statement of Net Position June 30, 2024

	Primary Government					
	Governmental Activities	Total				
ASSETS						
Current Assets						
Cash and Cash Equivalents	\$ 1,873,588	\$ 1,873,588				
Investments	10,515,139	10,515,139				
Property Taxes Receivable- Current	2,322,963	2,322,963				
Property Taxes Receivable - Delinquent	13,701	13,701				
Accounts Receivable	635	635				
Interest Receivable	71,139	71,139				
Prepaids	190,625	190,625				
Due from Minnesota Department of Education	498,554	498,554				
Due from Federal - Department of Education	422,239	422,239				
Due from Other MN Districts	16,665	16,665				
Inventory	1,833	1,833				
Total Current Assets	15,927,081	15,927,081				
Noncurrent Assets	10,927,001	10,027,001				
Nondepreciable	39,713,853	39,713,853				
Depreciable, Net						
Total Assets	2,288,310 57,929,244	2,288,310 57,929,244				
DEFERRED OUTFLOWS OF RESOURCES	57,525,244	57,727,244				
Related to Pensions	001.052	001.052				
	901,053	901,053				
Related to OPEB Total Deferred Outflows of Resources	65,501 966,554	<u>65,501</u> 966,554				
	500,554	900,354				
LIABILITIES						
Current Liabilities	2(1.575	261 575				
Salaries Payable	261,575	261,575				
Accounts Payable	3,631,332	3,631,332				
Retainage Payable	1,694,426	1,694,426				
Due to Other School Districts	51,114	51,114				
Due to Other Governmental Units	44,503	44,503				
Payroll Deduction Payable	217,750	217,750				
Unearned Revenue	182,000	182,000				
Accrued Interest on Long-Term Debt	544,444	544,444				
Current Portion of Long-Term Debt	1,226,031	1,226,031				
Current Portion of Lease Liability	2,963	2,963				
Total Current Liabilities	7,856,138	7,856,138				
Noncurrent Liabilities						
OPEB Payable	417,212	417,212				
Net Pension Liability	4,186,600	4,186,600				
Noncurrent Portion of Long-Term Debt	39,187,169	39,187,169				
Noncurrent Portion of Lease Liability	9,287	9,287				
Total Liabilities	51,656,406	51,656,406				
DEFERRED INFLOWS OF RESOURCES						
Related to Pensions	236,605	236,605				
Related to OPEB	34,268	34,268				
Property Taxes Levied for Subsequent Years	3,122,767	3,122,767				
Total Deferred Inflows of Resources	3,393,641	3,393,641				
NET POSITION						
Net Investment in Capital Assets	(2,130,944)	(2,130,944)				
Restricted for:						
General Government						
Nonexpendable	190,625	190,625				
Capital Asset Acquisition	7,719,237	7,719,237				
Food Service						
Expendable	496,156	496,156				
Nonexpendable	1,833	1,833				
Community Service	183,185	183,185				
Other Purposes	1,074,553	1,074,553				
Unrestricted	(3,688,894)	(3,688,894)				
Total Net Position	\$ 3,845,751	\$ 3,845,751				

The notes to the financial statements are an integral part of this statement.

Independent School District No. 2884 Red Rock Central Statement of Activities For the Year Ended June 30, 2024

					Program Revenue		Net (Expense) Revenue						
			-			Operating		Capital Grants		Primary Government			
				Charges for		Grants and		and		Governmental			
Functions/Programs		Expenses	-	Services	-	Contributions		Contributions		Activities	_	Total	
Primary Government													
Governmental Activities:													
Administration	\$	498,192	\$	1,666	\$	447,139	\$		\$	(49,387)	\$	(49,387)	
District Support Services		206,479		7,697		31,283				(167,499)		(167,499)	
Elementary and Secondary Regular Instruction		3,990,580		64,919		632,113		34,000		(3,259,548)		(3,259,548)	
Vocational Education Instruction		295,886								(295,886)		(295,886)	
Special Education Instruction		503,525				294,990				(208,535)		(208,535)	
Instructional Support Services		184,415								(184,415)		(184,415)	
Pupil Support Services		729,533				18,088				(711,445)		(711,445)	
Sites and Buildings		522,352								(522,352)		(522,352)	
Fiscal and Other Fixed Cost Programs		68,886								(68,886)		(68,886)	
Food Service		332,373		36,426		344,449				48,502		48,502	
Community Service		115,619		18,734		54,319				(42,566)		(42,566)	
Interest		1,042,124								(1,042,124)		(1,042,124)	
Other Debt Service Expenditures		28,454								(28,454)		(28,454)	
Total Governmental Activities		8,518,418		129,442		1,822,381		34,000		(6,532,595)		(6,532,595)	

General Purpose Revenues:

Revenues		
Local Property Tax Levies	1,881,993	1,881,993
Other Local and County Sources	77,384	77,384
State Sources	4,914,718	4,914,718
Other	22,698	22,698
Fundraising	3,696	3,696
Donations	10,140	10,140
Interest	 1,338,617	 1,338,617
Total General Revenues	 8,249,246	 8,249,246
Change in Net Position	 1,716,651	 1,716,651
Net Position at Beginning of Period	2,129,100	 2,129,100
Net Position at End of Period	\$ 3,845,751	\$ 3,845,751

The notes to the financial statements are an integral part of this statement.

Independent School District No. 2884 Red Rock Central **Balance Sheet Governmental Funds** June 30, 2024

	 General	 bt Service bt Service	C	Capital Projects Building onstruction	Other Governmental Funds	G	Total overnmental Funds
ASSETS							
Cash and Cash Equivalents	\$ 1,867,503	\$ 6,085	\$		\$	\$	1,873,588
Investments		573,904		9,253,846	687,389		10,515,139
Property Taxes Receivable- Current	397,523	1,893,046			32,394		2,322,963
Property Taxes Receivable - Delinquent	10,262	1,818			1,621		13,701
Accounts Receivable	172				463		635
Interest Receivable				71,139			71,139
Prepaids	190,625						190,625
Due from Minnesota Department of Education	354,107	141,135			3,312		498,554
Due from Federal - Department of Education	421,427				812		422,239
Due from Other MN Districts	16,665						16,665
Inventory	 	 			1,833		1,833
Total Assets	3,258,284	2,615,988		9,324,985	727,824		15,927,081
DEFERRED OUTFLOWS OF RESOURCES							
Aggregated deferred outflows	 	 					
Total Assets and Deferred Outflows of Resources	\$ 3,258,284	\$ 2,615,988	\$	9,324,985	\$ 727,824	\$	15,927,081
LIABILITIES	 	 					
Salaries Payable	\$ 240,734	\$ 	\$		\$ 20,841	\$	261,575
Accounts Payable	12,199			3,618,978	155		3,631,332
Retainage Payable				1,694,426			1,694,426
Due to Other School Districts	51,114						51,114
Due to Other Governmental Units	44,444				59		44,503
Payroll Deduction Payable	217,750						217,750
Unearned Revenue	182,000						182,000
Total Liabilities	 748,241			5,313,404	21,055		6,082,700
DEFERRED INFLOWS OF RESOURCES							
Property Taxes Levied for Subsequent Years	699,832	2,356,082			66,853		3,122,767
Unavailable Revenue- Delinquent Property Taxes	10,262	1,818			1,621		13,701
Total Liabilities and Deferred Inflows of Resources	 1,458,335	2,357,900		5,313,404	89,529		9,219,168
FUND BALANCE	 	 					
Nonspendable	190,625				1,833		192,458
Restricted	1,007,524	258,088		4,011,581	636,462		5,913,655
Committed	9,000						9,000
Assigned	605,436						605,436
Unassigned	(12,636)						(12,636)
Total Fund Balance	 1,799,949	 258,088		4,011,581	638,295		6,707,913
Total Liabilities, Deferred Inflows of Resources and Fund Balance	\$ 3,258,284	\$ 2,615,988	\$	9,324,985	\$ 727,824	\$	15,927,081

Independent School District No. 2884 Red Rock Central Reconciliation of Governmental Funds Balance Sheet to the Statement of Net Position June 30, 2024

Total Fund Balance - Governmental Funds	\$ 6,707,913
Accrued interest payable is accrued on Statement of Net Position and expensed on the Statement of Activities. Interest is expensed on a cash basis on the Statement of Revenues, Expenditures, and Changes in Fund Balance.	(544,444)
Revenue deferred in governmental fund statements if not received within sixty days.	13,701
Capital assets are capitalized in the Statement of Net Position and depreciated in the Statement of Activities. These are expensed when acquired in the Statement of Revenues, Expenditures, and Changes in Fund Balance.	42,002,163
Long- term debt reflected on Statement of Net Position not in governmental funds balance sheet.	(40,425,450)
Other Postemployment Benefits Payable are not due and payable in the current period and, therefore, they are not reported in the governmental funds balance sheet.	(417,212)
Net pension liability is not due and payable in the current period from current financial resources, and therefore are not reported in the funds.	(4,186,600)
Pension related deferred inflows are not due and payable in the current period from current financial resources, and therefore are not reported in funds.	(221,530)
Pension related deferred outflows are not available to pay for current period expenditures and therefore are deferred in the funds.	901,053
OPEB related deferred outflows are not available to pay for current period expenditures and therefore are deferred in the funds.	65,501
OPEB related deferred inflows are not due and payable in the current period from current financial resources, and therefore are not reported in funds.	(49,344)
Total Net Position-Governmental Funds	\$ 3,845,751

Independent School District No. 2884 Red Rock Central Statement of Revenues, Expenditures, and Changes in Fund Balance Governmental Funds For the Year Ended June 30, 2024

		De	bt Service	Capital Projects			
	General	De	bt Service	Building Construction	Other Governmental Funds	G	Total overnmental Funds
Revenues	 General		bt Selvice	Construction	<u>r unus</u>		Funds
Local Property Tax Levies	\$ 893,839	\$	946,685	\$	\$ 49,303	\$	1,889,827
Other Local and County Sources	115,248				51,952		167,200
State Sources	4,430,876		1,411,351		187,447		6,029,674
Federal Sources	508,413				180,202		688,615
Fundraising	2,636						2,636
Donations	28,228						28,228
Interest	56,826		23,535	1,240,065	18,191		1,338,617
Other	58,278				38,888		97,166
Total Revenues	 6,094,344		2,381,571	1,240,065	525,983		10,241,963
Expenditures							
Administration	474,130						474,130
District Support Services	201,585						201,585
Elementary and Secondary Regular Instruction	3,514,254						3,514,254
Vocational Education Instruction	256,908						256,908
Special Education Instruction	441,228						441,228
Instructional Support Services	176,074						176,074
Pupil Support Services	639,586						639,586
Sites and Buildings	413,204						413,204
Fiscal and Other Fixed Cost Programs	68,886						68,886
Food Service					328,366		328,366
Community Service					113,059		113,059
Principal Retirement	3,816		1,110,000				1,113,816
Interest	2,067		1,133,288				1,135,355
Other Debt Service Expenditures			475	27,979			28,454
Capital Outlay	 180,594			27,935,950	32,508		28,149,052
Total Expenditures	 6,372,332		2,243,763	27,963,929	473,933		37,053,957
Excess of Revenues Over							
(Under) Expenditures	 (277,988)		137,808	(26,723,864)	52,050		(26,811,994)
Other Financing Sources (Uses)							
Lease Proceeds	7,486						7,486
Insurance Proceeds	 940						940
Net Other Financing Sources (Uses)	 8,426						8,426
Net Change in Fund Balance	(269,562)		137,808	(26,723,864)	52,050		(26,803,568)
Fund Balance at Beginning of Period	2,069,511		120,280	30,735,445	586,245		33,511,481
Fund Balance at End of Period	\$ 1,799,949	\$	258,088	\$ 4,011,581	\$ 638,295	\$	6,707,913

Independent School District No. 2884 Red Rock Central Reconciliation of Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balance with Statement of Activities For the Year Ended June 30, 2024

Total Net Change in Fund Balances - Governmental Funds	\$ (26,803,568)
Capital assets expensed as capital outlay in governmental fund statements, capitalized as capital assets in Statement of Net Position.	28,112,978
Principal payments on long-term expensed in governmental fund statements, treated as reductions of outstanding debt in Entity wide statements.	1,113,816
Revenue earned but not collected within sixty days deferred in governmental fund statements, recognized as revenue in Statement of Activities.	(7,834)
Depreciation expense reflected in entity wide statements, not reflected in governmental fund statements.	(214,782)
Accrued interest expense included in Statement of Activities, expensed as paid in governmental fund statements.	93,231
Proceeds of long-term debt treated as revenue in the fund level statements, treated as increases to long-term debt in entity wide statements.	(7,486)
In the statement of activities, certain postemployment benefits are measured by the amounts earned during the year. In the governmental funds, however, expenditures for these items are measured by the Amount financial resources used (essentially, the amounts actually paid).	18,529
Governmental funds recognize pension contributions as expenditures at the time of payment whereas the statement of activities factors in items related to pensions on a full accrual perspective.	(588,234)
Changes in Net Position-Governmental Funds	\$ 1,716,651

The notes to the financial statements are an integral part of this statement.

Independent School District No. 2884 Red Rock Central Statement of Revenues, Expenditures, and Changes in Fund Balance-Budget and Actual General Fund For the Year Ended June 30, 2024

	Budgeted Amounts				Variance		
	 Original		Final	 Actual	_	Final to Budget	
Revenues					-		
Local Sources:							
Levy	\$ 828,068	\$	818,639	\$ 822,147	\$	3,508	
County Apportionment	25,000		25,000	22,044		(2,956)	
Miscellaneous County Tax Revenues	15,000		43,000	49,648		6,648	
Other Local and County Sources:							
Tuition and Fees- School Districts	1,000		10,000	637		(9,363)	
Tuition and Fees - Patrons	5,790		7,830	3,268		(4,562)	
Student Activities Admissions	35,000		35,000	37,285		2,285	
Fundraising	30,000		59,200	36,159		(23,041)	
Interest	42,080		50,580	50,991		411	
Rent	900		900	1,160		260	
Gifts and Bequest	18,000		20,400	72,540		52,140	
Miscellaneous	12,626		59,126	65,591		6,465	
State Sources:							
General Education Aid	3,972,855		3,969,049	3,950,336		(18,713)	
Endowment Fund Apportionment	17,811		20,958	21,765		807	
Homestead/Ag Market Value Credit	6,700		5,637	5,637			
Disparity Reduction Aid	1,300		1,222	1,222			
Abatement Aid	250		73	73			
Shared Time Aid			3,432	3,432			
Special Education Aid	270,000		290,000	294,990		4,990	
Integration Aid & Levy	21,000		18,614	18,722		108	
Other State Aid	21,858		97,470	134,699		37,229	
Federal Sources:							
Improving the Academic Achievement of the Disadvantaged	90,600		118,500	131,503		13,003	
Teacher and Principal Training and Recruiting	15,426		16,776	17,420		644	
Federal-Special Education	21,314		10,300	16,665		6,365	
Small, Rural Education Achievement Program	28,067		28,067	37,033		8,966	
Coronavirus Relief Funds			21,240			(21,240)	
CARES Funds	628		653	653			
Elementary and Secondary School Emergency Relief	50,000		1,076,200	288,804		(787,396)	
Other Federal Aid	26,746		87,161	16,335		(70,826)	
Other:							
Sale of Materials	 (1,000)			 (6,415)		(6,415)	
Total Revenues	 5,557,019		6,895,027	 6,094,344		(800,683)	

Independent School District No. 2884 Red Rock Central Statement of Revenues, Expenditures, and Changes in Fund Balance-Budget and Actual General Fund (Continued) For the Year Ended June 30, 2024

	Budgeted Amounts			Variance	
	Original	Final	Actual	Final to Budget	
Other Financing Sources					
Lease Proceeds			7,486	7,486	
Sale of Capital Assets	100				
Insurance Proceeds		150,000	940	(149,060)	
Total Revenues and Other					
Financing Sources	5,557,119	7,045,027	6,102,770	(942,257)	
Expenditures					
Administration:					
Salaries	293,874	303,944	300,815	3,129	
Employee Benefits	129,300	127,658	125,994	1,664	
Purchased Services	40,924	36,424	31,552	4,872	
Supplies and materials	3,200	3,200	2,512	688	
Other Expenditures	13,000	13,500	13,257	243	
District Support Services:					
Salaries	69,282	56,879	59,363	(2,484)	
Employee Benefits	19,743	35,655	41,251	(5,596)	
Purchased Services	98,008	91,008	99,056	(8,048)	
Capital Expenditures			7,486	(7,486)	
Other Expenditures	2,500	2,500	1,915	585	
Elementary and Secondary Regular Instruction:					
Salaries	2,528,715	2,508,622	2,378,871	129,751	
Employee Benefits	738,428	789,517	745,585	43,932	
Purchased Services	127,948	164,251	143,984	20,267	
Supplies and Materials	216,256	330,483	244,211	86,272	
Capital Expenditures	26,600	49,745	9,592	40,153	
Other Expenditures	3,500	3,500	1,603	1,897	
Vocational Education:					
Salaries	139,421	196,755	172,669	24,086	
Employee Benefits	62,872	76,116	69,166	6,950	
Purchased Services			650	(650)	
Materials and Supplies	5,540	13,540	14,423	(883)	
Capital Expenditures		50,272	47,891	2,381	
Special Education Instruction:					
Salaries	303,419	263,322	254,650	8,672	
Employee Benefits	71,029	62,678	60,531	2,147	
Purchased Services	151,630	142,306	124,133	18,173	
Supplies and Materials	3,930	3,150	1,588	1,562	
Capital Expenditures	2,100				
Other Expenditures			326	(326)	

The notes to the financial statements are an integral part of this statement.

Independent School District No. 2884 Red Rock Central Statement of Revenues, Expenditures, and Changes in Fund Balance-Budget and Actual General Fund (Continued) For the Year Ended June 30, 2024

	Budgete	d Amounts		Variance	
	Original	Final	Actual	Final to Budget	
Instructional Support Services:					
Salaries	51,065	51,910	53,519	(1,609)	
Employee Benefits	9,971	10,127	3,990	6,137	
Purchased Services	48,639	52,420	56,569	(4,149)	
Supplies and Materials	14,200	89,200	61,996	27,204	
Capital Expenditures	2,000	2,000		2,000	
Pupil Support Services:					
Salaries	267,951	293,241	319,313	(26,072)	
Employee Benefits	53,164	57,924	85,847	(27,923)	
Purchased Services	103,582	155,897	145,293	10,604	
Supplies and Materials	82,859	96,859	88,479	8,380	
Capital Expenditures		31,968		31,968	
Other Expenditures	950	950	654	296	
Sites and Buildings:					
Salaries	157,726	135,975	125,875	10,100	
Employee Benefits	32,772	31,093	31,353	(260)	
Purchased Services	235,425	259,524	206,765	52,759	
Supplies and Materials	39,500	36,544	49,211	(12,667)	
Capital Expenditures	15,000	834,800	115,625	719,175	
Fiscal and Other Fixed Cost Programs:					
Purchased Services	55,000	69,000	68,886	114	
Principal Retirements	6,500	4,000	3,816	184	
Interest Expense	1,600	2,000	2,067	(67)	
Total Expenditures	6,229,123	7,540,457	6,372,332	1,168,125	
Other Financing Uses					
Total Expenditures and Other					
Financing Uses	6,229,123	7,540,457	6,372,332	1,168,125	
Excess (Deficiency) of Revenues and					
Other Sources Over Expenditures					
and Other Uses	(672,004)	(495,430)	(269,562)	225,868	
Net Change in Fund Balance	(672,004)	(495,430)	(269,562)	225,868	
Fund Balance at Beginning of Period	2,069,511	2,069,511	2,069,511		
Fund Balance at End of Period	\$ 1,397,507	\$ 1,574,081	\$ 1,799,949	\$ 225,868	

The notes to the financial statements are an integral part of this statement.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Independent School District No. 2884 was formed and operates pursuant to applicable Minnesota laws and statutes. The governing body consists of school board members elected by voters of the District to serve staggered terms.

A. Basis of Presentation

The financial statements of Independent School District No. 2884 have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The GASB pronouncements are recognized as U.S. generally accepted accounting principles for state and local governments.

This financial report has been prepared in conformity with GASB Statement No. 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments, issued in June 1999.

B. Financial Reporting Entity

Independent School District No. 2884 (the District) is an instrumentality of the State of Minnesota established to function as an educational institution. The elected School Board (Board) is responsible for legislative and fiscal control of the District. A Superintendent is appointed by the Board and is responsible for administrative control of the District.

Accounting principles generally accepted in the United States of America (GAAP) require that the District's financial statements include all funds, departments, agencies, boards, commissions, and other organizations which are not legally separated from the District. In addition, the District's financial statements are to include all component units – entities for which the District is financially accountable.

Financial accountability includes such aspects as appointing a voting majority of the organization's governing body, significantly influencing the programs, projects, activities, or level of services performed or provided by the organization or receiving specific financial benefits from, or imposing specific financial burden on, the organization. These financial statements include all funds of the District. There are no other entities for which the District is financially accountable.

Student activities are determined primarily by student participants under the guidance of an adult and are generally conducted outside school hours. The School Board does have a fiduciary responsibility in establishing broad policies and ensuring that appropriate financial records are maintained for student activities and the District's School Board has elected to control and exercise oversight responsibility with respect to the student activities. Accordingly, the student activity accounts are included within the general fund.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

C. Basic Financial Statement Presentation

The District-wide financial statements (i.e. the Statement of Net Position and the Statement of Activities) display information about the reporting government as a whole. These statements include all the financial activities of the District, except for fiduciary funds. Fiduciary Funds are only reported in the Statements of Fiduciary Net Position at the Fund Financial Statement level. There are no fiduciary funds as of June 30, 2024.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenue include charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and grants and contributions that are restricted to meeting the operational, or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

The District applies restricted resources first when an expense is incurred for purpose for which both restricted and unrestricted net positions are available. Depreciation expense can be specifically identified by function and is included in the direct expenses of each function. Interest on long-term debt is considered an indirect expense and is reported separately on the Statement of Activities. Generally, the effect of material interfund activity has been removed from the District-wide financial statements.

Separate fund financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements. Aggregated information for the remaining non-major governmental funds is reported in a single column in the fund financial statements.

D. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment applied is determined by its measurement focus and basis of accounting. The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are generally recognized as revenues in the fiscal year for which they are levied, except for amounts advance recognized in accordance with a statutory "tax shift" described later in these notes. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this basis of accounting transactions are recorded in the following manner:

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Measurement Focus and Basis of Accounting (Continued)

- 1. Revenue Recognition Revenue is recognized when it becomes measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Property tax revenue is generally considered as available if collected within 60 days after year-end. State revenue is recognized in the year to which it applies according to Minnesota Statutes and accounting principles generally accepted in the United States of America. Minnesota Statutes include state aid funding formulas for specific fiscal years. Federal revenue is recorded in the year in which the related expenditure is made. Food service sales, community education tuition, and other miscellaneous revenue (except investment earnings) are recorded as revenues when received because they are generally not measurable until then. Investment earnings are recorded when earned because they are measurable and available. A six-month availability period is generally used for other fund revenue.
- 2. Recording of Expenditures Expenditures are generally recorded when a liability is incurred. However, expenditures are recorded as prepaid for approved disbursements or liabilities incurred in advance of the year in which the item is to be used. Principal and interest on long-term debt issues are recognized on their due dates.

The District reports unearned revenue on its statement of net position and its governmental funds balance sheet. Unearned revenues arise when potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Unearned revenues also arise when the District receives resources before it has a legal claim to them, as when grant monies are received prior to incurring the qualifying expenditures. In subsequent periods when both revenue recognition criteria are met or when the District has a legal claim to the resources, the liability for unearned revenue is removed from the statement of net position and combined balance sheet and revenue is recognized.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in the government-wide financial statements to the extent that those standards do not conflict with or contradict guidance of Governmental Accounting Standards Board (GASB).

It is generally the District's policy to use restricted resources first, then unrestricted resources as they are needed when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Measurement Focus and Basis of Accounting (Continued)

Description of Funds

The existence of the various District funds has been established by the State of Minnesota, Department of Education. The accounts of the District are organized on the basis of funds, each of which is considered a separate accounting entity. A description of the funds included in this report is as follows:

Governmental Funds

<u>General Fund</u> - The General Fund is used to account for all financial resources except those required to be accounted for in another fund. It includes the general operations and pupil transportation activities of the District, as well as the capital related activities such as maintenance of facilities, equipment purchases, health and safety projects, and disabled accessibility projects. The main sources of revenue are state and federal aids and property taxes.

Food Service Fund – The Food Service Fund is used to account for food service revenues and expenditures.

<u>Community Service Fund</u> – The Community Service Fund is used to account for services provided to residents in the areas of recreation, civic activities, nonpublic pupils, veterans, adult or early childhood programs or other similar services.

<u>Building Construction Fund</u> – The Building Construction fund is used to account for financial resources to be used for the construction of major capital facilities.

<u>Debt Service Fund</u> – The Debt Service Fund is used to account for the accumulation of resources for, and payment of, general long-term debt principal, interest, and related costs.

GASB Statement No. 34 specifies that the accounts and activities of each of the District's most significant governmental funds (termed "major funds") be reported in separate columns on the fund financial statements. Other non-major funds can be reported in total. The General Fund, Debt Service Fund and Construction Fund are the only major funds by definition.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

E. Budgeting

Budgets presented in this report for comparison to actual amounts are presented in accordance with accounting principles generally accepted in the United States of America. Each June, the School Board adopts an annual budget for the following fiscal year for the General, Food Service, and Community Service Funds. The approved budget is published in summary form in the District's legal newspaper by November 30 of each year. Reported budget amounts represent the amended budget as adopted by the School Board. Legal budgetary control is at the fund level.

Procedurally, in establishing the budgetary data reflected in these financial statements, the Superintendent submits to the School Board prior to July 1, a proposed operating budget for the fiscal year commencing July 1. The operating budget includes proposed expenditures and the means to finance them. The budget is legally enacted by School Board action. Revisions to budgeted amounts must be approved by the School Board.

Total fund expenditures in excess of the budget require approval of the School Board. Spending control is established by the amount of expenditures budgeted for the fund, but management control is exercised at line item levels.

At the end of each fiscal year, if the General Fund has a net unassigned deficit fund balance, calculated in accordance with the uniform financial accounting and reporting standards for Minnesota school districts which excludes certain reserves specified in Minnesota statutes, exceeding 2.5% of expenditures, a condition referred to as "statutory operating debt" exists. That debt requires retirement through the accumulation of subsequent operating surpluses in accordance with a "special operating plan" approved by the Commissioner of the Department of Education.

F. Cash and Investments

Cash and investments included balances from all funds that are combined and invested to the extent available in various securities as authorized by state law. State statutes authorize the District to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, repurchase agreements, and the State Treasurer's Investment Pool. Earnings from the pooled investments are allocated to the individual funds based on the average of month-end cash and investment balances. Investments are reported at fair value.

Cash and cash equivalents as of June 30, 2024 are comprised of deposits and shares in the Minnesota School District Liquid Asset Fund (MSDLAF). The MSDLAF is an external investment pool, not registered with the Securities and Exchange Commission (SEC) that follows the same regulatory rules of the SEC under Rule 2.a.7. The fair value of the position in the pool is the same as the value of the pool shares. Investments consist of funds held in Ameritrade.

The District has formal policies in place to address custodial credit risk for deposits as well as interest rate risk, credit risk, concentration of credit risk, and custodial credit risk for investments.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

G. Receivables

Receivables represent amounts receivable from individuals, firms, and corporations for goods and services furnished by the District. Amounts due from the State of Minnesota and from other governmental units for general education aids and reimbursements under various specific programs are reported at the estimated amounts to be received based on available information at the date of this report. In some instances adjustments and proration by these agencies, which are dependent upon the amount of funds available for distribution, may result in differing amounts actually being received. Any such differences will be absorbed into operations of the subsequent period. No substantial losses are anticipated from present receivable balances, therefore, no allowance for uncollectible accounts is deemed necessary. The only receivables not expected to be collected within one year are delinquent property taxes receivable, which are generally immaterial.

H. Inventories

Inventories are recorded using the consumption method of accounting and consist of purchased food, supplies, and surplus commodities received from the federal government. Food and supply purchases are recorded at invoice cost, computed on a first-in, first-out method, and surplus commodities are stated at standardized cost, as determined by the Department of Agriculture.

I. Prepayments

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepayments. Prepaid items are reported using the consumption method and recorded as an expense or expenditure at the time of consumption.

J. Property Taxes

The Board of Education annually adopts a tax levy and certifies it to the County in December for collection in the following year. The County is responsible for collecting all property taxes for the District. These taxes attach an enforceable lien on taxable property within the District on January 1 and are payable by the property owners in May and October of each year. The taxes collected by the County Treasurer and tax settlements are made to the District periodically throughout the year.

Statutory funding formulas determine the majority of the District revenue in the General and Special Revenue Funds. This revenue is divided between property taxes and State aids by the legislature based on education funding priorities. Changes in this allocation are periodically accompanied by a change in property tax revenue recognition referred to as the "tax shift." The remaining portion of taxes collectible in 2024 is recorded as unearned revenue (property taxes levied for subsequent year). Taxes payable on qualifying property, as defined by Minnesota statutes, are partially reduced by a market value credit aid. The credits are paid to the District by the State in lieu of taxes levied against the property.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

J. Property Taxes (Continued)

Taxes that remain unpaid are classified as delinquent taxes receivable. In the fund financial statements, revenue from these delinquent property taxes that is not collected within 60 days of year-end is deferred because it is not available to finance the operations of the District in the current year. In the district-wide financial statements no allowance for uncollectible taxes has been provided as such amounts are not expected to be material. The tax shift for fiscal year 2024 was \$144,849.

K. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represent an acquisition of net position that applies to a future period and so will not be recognized as an inflows of resources (revenue) until that time.

L. Capital Assets

Capital assets are capitalized at historical cost, or estimated historical cost for assets where actual historical cost is not available. Donated assets are recorded as capital assets at their estimated fair market value at the date of donation. The District maintains a threshold level of \$5,000 for capitalizing capital assets. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets are recorded in the government-wide financial statement, but are not reported in the fund financial statements. Capital assets are depreciated using the straight-line method over their estimated useful lives. Since surplus assets are sold for an immaterial amount when declared as no longer needed for public school purpose by the District, no salvage value is taken into consideration for depreciation purpose. Useful lives vary from 20 to 50 years for land improvements and buildings, and 5 to 15 years for equipment.

Capital assets not being depreciated include land and, when applicable, construction in progress.

The District does not possess any material amounts of infrastructure capital assets. Items such as sidewalks and other land improvements are considered to be part of the cost of buildings or other improvable property.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

M. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. Existing bonded debt is reported at the face value of remaining indebtedness. For any new indebtedness that may be issued, bond premiums and discounts, as well as issuance costs, will be expensed in the current year.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. Principal payments are reported as debt service expenditures.

N. Leases

The District accounts for leases under GASB Statement No. 87, *Leases*. This requires the establishment of a lease liability and related use of asset for all leases with a term longer than 12 months. The District evaluates each arrangement at inception to determine if it qualifies as a long-term lease. Right of use assets are capitalized at the present value of lease payments over the lease term at the commencement date. Right of use assets are recorded in the government-wide financial statements, but are not reported in the fund financial statements. Right of use assets are amortized using the straight-line method over the term of the lease.

The District records long-term leases at the present value of the lease payments over the lease term at the commencement date. Lease payments may include fixed and variable payment amounts. The District determines the relevant lease term by evaluating whether renewal and termination options are reasonably certain to be exercised. If it is not explicitly stated in the agreement, the District uses a discount rate based on the value of the asset or their incremental borrowing rate to calculate the present value of the lease payments. Lease liabilities are recorded in the government-wide financials statements but are not reported in the fund financial statements.

Payments on leases with a term of less than 12 months are recorded as expenditures at the time of payment.

O. Compensated Absences

Employees who are employed on a twelve-month basis and forty-hour week will accrue vacation as follows:

1-9 years	2 weeks of vacation
10-19 years	3 weeks of vacation
20+ years	4 weeks of vacation

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

O. Compensated Absences (Continued)

Secretarial positions and custodians will accrue twelve days of sick leave per year accumulative to 85 days. Secretaries who work less than full-time will be allotted sick leave based on a prorated time and benefits but no vacation days will be allowed. At the beginning of every school year all twelve-month secretaries and custodians will accrue four personal days. The carryover of personal days from one year to the next is not allowed.

Educational assistants and kitchen personnel shall accrue nine days of sick leave per year accumulative to 65 days. Assistants and kitchen personnel will accrue three personal days. One of those days can be carried over to the next year for an accumulative of four days. Bus drivers will accrue nine days of sick leave per school year accumulative to 50 days. Bus drivers will accrue three personal days. One of those days can be carried over to the next year for an accumulative of four days. Personnel working for ten months out of the year will be allotted a percentage of sick and personal days.

Certified: At the beginning of each school year each teacher shall be credited with fifteen days sick leave. Unused sick leave days may accumulate to a maximum of 105 days of sick leave per teacher. The District shall furnish to each teacher a written statement at the beginning of each school year setting forth the total days cumulative per teacher. The teacher shall refund to the district any used but unearned sick leave pay, (one and two thirds days per month or the proper fraction based on total weeks of employment) should their contract be terminated or they resign before the end of the school year. When a teacher reaches the maximum number of sick days (105), unused sick leave shall be reimbursed at the rate of \$15.00 per day, and will be sent to the Minnesota Post Retirement Self Health Insurance Care Savings Plan. For any teacher leaving the system, this shall be included in the final check which the teacher receives. Teachers will accrue three personal days. One of those days can be carried over to the next year for an accumulative of four days. Teachers can sell up to three personal days per year at the teachers' current rate of pay and will be sent to the Minnesota Post Retirement Self Health Insurance for the teachers' current rate of pay and will be sent to the Minnesota Post Retirement Self Health Insurance teachers' current rate of pay and will be sent to the Minnesota Post Retirement Self Health Insurance Care Savings Plan.

Principal: The principal receives no vacation and shall accrue fifteen days of sick leave per year accumulative to 105 days.

Superintendent: The superintendent accrues thirty days of vacation per year. Upon retirement, any unused vacation will be paid at a rate of \$200 and can be sent to the Health Care Savings Plan account if requested. The superintendent will accrue one day of sick leave per month accumulative to 150 days. The superintendent will also accrue three days of personal leave. One of those days can be carried over to the next year for an accumulative of four days.

The liability for accumulated vacation and sick leave for governmental fund types, which represents normal accumulations, is not material and is not recorded in the financial statements. The current portion of accrued vacation and sick leave pay, which would be liquidated with expendable available resources, is not material.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

P. Employee Benefits (Continued)

- *Non-Certified Health Insurance:* The District shall contribute the sum of \$10,100 for those persons selecting the HSA Family Policy or \$10,100 for those selecting another school sponsored health insurances option for the 2023-2024 school year towards health insurance for all twelve month employees. Employees working at least ten and a half months but less than twelve months either as a secretary or custodian will be eligible for health insurance on a prorated basis. The District will contribute \$25 per month for all twelve month employees to the State's Health Care Savings Plan. Employees will at least match the District's contribution. The School Board will provide a \$25,000 term life insurance policy through the district for all employees who are assigned an average of twenty or more hours per week throughout the school year.
- *Certified Health Insurance:* The District shall contribute the sum of \$10,100 for those persons selecting the HSA Family Policy or \$10,100 for those selecting another school sponsored health insurance option during the 2023-2024 school year for all full time teachers employed by the District who qualify for and are enrolled in the school district group health and hospitalization plan. These funds will only be available towards the cost of the health insurance premium. Any additional cost of the premium shall be borne by the employee and paid by payroll deduction or any additional option agreed to with the central office of the District. Teachers who apply for early retirement will be eligible to remain in the existing group health and hospitalization insurance program and will remain eligible for board contribution equal to \$4,500 per year until the teacher qualifies for Medicare. However, if the teacher is reemployed and is offered health insurance with the new job, this coverage provided by the District will be dropped. This health coverage will be paid according to the following chart based on years of service with the District and former schools that comprise Independent School District No. 2884.

10 years=50% 15 years=75% 20 years & greater= 100%

Principal and Superintendent Health Insurance: The principal and superintendent and their dependents shall be eligible for the District's hospitalization insurance plan at the District's expense. The District will provide the principal with \$75,000 in-house life insurance coverage. The District will also provide the superintendent with \$50,000 term life insurance at a cost of not more than \$500 annually. The principal is also entitled to the early retirement health insurance coverage as noted above.

Q. Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; natural disasters and workers compensation. The District purchases commercial insurance coverage for such risks.

There has been no significant reduction in insurance coverage from the previous year in any of the District's policies. Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three fiscal years.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

R. Fund Balance

The District implemented GASB Statement No. 54 *Fund Balance Reporting and Governmental Fund Type Definitions*. This Statement provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balances more transparent. The following classifications describe the relative strength of the spending constraints:

- Nonspendable fund balance- consists of amounts that cannot be spent because it is not in spendable form or are legally or contractually required to be maintained intact, such as inventory or prepaid items.
- Restricted fund balance consists of amounts related to externally imposed constraints established by creditors, grantors or contributors, bondholders, laws and regulations of other governments; or imposed by law through constitutional provisions or enabling legislation.
- Committed fund balance consists of amounts that are constrained for specific purposes that are internally imposed by formal action (resolution) of the School Board. To be reported as committed, amounts cannot be used for any other purpose unless the School Board removes or changes that specified use by taking the same type of action it employed to previously commit those amounts.
- Assigned fund balance consists of amounts intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the School Board itself or by an official to which the School Board delegates the authority.
- Unassigned fund balance consists of amounts that are available for any purpose. Positive amounts are reported only in the general fund. It also reflects negative residual amounts in other funds.

If resources from more than one fund balance classification could be spent, the District will strive to spend resources from fund balance classifications in the following order: restricted, committed, assigned, and unassigned as determined by the School Board. The District has not formally adopted a fund balance policy for the General Fund.

S. Net Position

Net position represents the difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources in the government-wide and fiduciary fund financial statements. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any long-term debt used to build or acquire the capital assets. Net position is reported as restricted in the government-wide and fiduciary fund financial statements when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

T. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

U. Pensions

For purposes of measuring the net pension liability, deferred outflows/inflows of resources and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and Teachers Retirement Association (TRA) and additions to/deductions from PERA's and TRA's fiduciary net position have been determined on the same basis as they are reported by PERA and TRA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

TRA has a special funding situation created by direct aid contributions made by the State of Minnesota, City of Minneapolis and Minneapolis School District. This direct aid is a result of a merger of the Minneapolis Teachers Retirement Fund Association merger into TRA in 2006. A second direct aid source is from the State of Minnesota for the merger of the Duluth Teacher's Retirement Fund Association in 2015.

NOTE 2 – DEPOSITS AND INVESTMENTS

A. Deposits

Custodial Credit Risk - For deposits is the risk that, in the event of failure of a depository financial institution, the District will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The District does not have a deposit policy for custodial credit risk and follows Minnesota Statutes for deposits. As of June 30, 2024, the District's bank balance was not exposed to custodial credit risk because it was insured and properly collateralized with securities held by the pledging financial institution's trust department or agent and in the District's name.

In accordance with Minnesota Statutes, the District maintains deposits at those depository banks authorized by the School Board, all of which are members of the Federal Reserve System. The District maintains a cash and investment pool that is available for use by all funds. Each fund type's portion of this pool is included in the combined balance sheet as "Cash and Cash Equivalents" and "Investments".

NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

A. Deposits (Continued)

Minnesota Statutes require that all deposits be secured by a bank guaranty bond or 110% of collateral valued at market or par, whichever is lower, less the amount covered by the Federal Deposit Insurance Corporation (FDIC). Minnesota Statutes require securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or at an account at a trust department of a commercial bank or other financial institution not owned or controlled by the depository.

At June 30, 2024, the District's deposits had a carrying amount of \$12,388,727 maintained in various accounts.

At June 30, 2024, the District also held shares in the MSDLAF which is an external investment pool that is not registered with SEC. Its investments are valued at amortized cost, which approximates fair value in accordance with Rule 2a-7 of the Investment Company Act of 1940. The amortized cost method of valuation values a security at its cost on the date of purchase and thereafter assumes a constant amortization to maturity of any discount or premium, regardless of the impact of fluctuating interest rates on the market value of instruments. The MSDLAF is rated AAA by Standard & Poor's and the amortized cost at June 30, 2024 was \$1,106,914.

Additionally, the District holds investments with Ehlers Investment Partners associated with the sale of the Series 2022A School Building Bond. These funds are rated AA-AAA by Standard & Poor's and the amortized cost at June 30, 2024 was \$10,227,671.

The following table represents the District's cash and cash equivalents and investments balance at June 30, 2024:

	Credit	Average	Percentage	
Cash/Investment Type	<u>Rating</u>	Maturities Naturities	<u>of Total</u>	Fair Value
Pooled Cash and Investments:				
Petty Cash	N/A	N/A	0.00%	\$ 150
Checking Accounts	N/A	N/A	5.45%	674,634
Savings Account	N/A	N/A	3.06%	379,358
Ehlers Investment Partners	А	N/A	82.56%	10,227,671
MSDLAF	AAA	N/A	8.93%	1,106,914
Total			=	\$ 12,388,727

B. Investments

Interest Rate Risk – Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The District's investment policy states that investments will be managed in a manner to attain a market rate of return through various economic and budgetary cycles, while preserving and protecting the capital in the investment portfolio and taking into account constraints on risk and cash flow requirements.

NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

B. Investments (Continued)

Credit Risk – Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The District's investment policy states the District may invest its available funds in those instruments specified in Minnesota Statutes or any other law governing the investment of school district funds. The District's investments in Minnesota School District Liquid Asset Fund (MSDLAF) are rated AAA by Standard & Poor's.

Concentration of Credit Risk – Concentration of credit is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The District's investment policy does not state the maximum percentage of the District's investment portfolio that may be invested in a single type of investment instrument.

Custodial Credit Risk – For an investment, this is the risk that, in the even of failure of the counterparty, the government will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District will minimize investment custodial credit risk by permitting brokers that obtained investments for the District to hold them only to the extent there is SIPC and excess SIPC coverage available. Securities purchased that exceed available SIPC coverages shall be transferred to the District's custodian.

The District may also invest idle funds as authorized by Minnesota Statutes as follows:

- direct obligations or obligations guaranteed by the United States or its agencies
- shares of investment companies registered under the Federal Investment Company Act of 1940 and received the highest credit rating, is rated in one of the two highest rating categories by a statistical rating agency, and all of the investments have a final maturity of thirteen months or less
- general obligations rated "A" or better; revenue obligations rated "AA" or better
- general obligations of the Minnesota Housing Finance Agency rated "A" or better
- banker's acceptances of United States banks eligible for purchase by the Federal Reserve System
- commercial paper issued by the United States banks, corporations or their Canadian subsidiaries, of highest quality category by at least two nationally recognized rating agencies, and maturing in 270 days or less
- guaranteed investment contracts guaranteed by United State commercial banks or domestic branches of foreign banks or United States insurance companies if similar debt obligations of the issuer or the collateral pledged by the issuer is in the top two rating categories
- repurchase or reverse purchase agreement and securities lending agreements financial institutions qualified as a "depository" by the government entity, with banks that are members of the Federal Reserve System with capitalization exceeding \$10,000,000, a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York, or certain Minnesota securities broker-dealers.

NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

B. Investments (Continued)

Fair Value Measurements – The District uses fair value measurements to record fair value adjustments to certain assets and liabilities and to determine fair value disclosures.

The District follows an accounting standard that defines fair value, establishes a framework for measuring fair value, establishes a fair value hierarchy based on the quality of inputs used to measure fair value, and requires expanded disclosures about fair value measurements. In accordance with this standard, the District has categorized its investments, based on the priority of the inputs to the valuation technique, into a three-level fair value hierarchy. The fair value hierarchy gives the highest priority to quoted prices in active markets for identical assets or liabilities (Level 1) and the lowest priority to unobservable inputs (Level 3). If the inputs used to measure the financial instruments fall within different levels of the hierarchy, the categorization is based on the lowest level input that is significant to the fair value measurement of the instrument.

Financial assets and liabilities recorded on the combined statement of financial position are categorized based on the inputs to the valuation techniques as follows:

- Level 1 Financial assets and liabilities are valued using inputs that are unadjusted quoted prices in active markets accessible at the measurement date of identical financial assets and liabilities. The inputs include those traded on an active exchange, such as the New York Stock Exchange, as well as U.S. Treasury and other U.S. government and agency mortgage-backed securities that are traded by dealers or brokers in active over-the-counter markets.
- Level 2 Financial assets and liabilities are valued based on quoted prices for similar assets, or inputs that are observable, either directly or indirectly for substantially the full term through corroboration with observable market data.
- Level 3 Financial asset and liabilities are valued using pricing inputs which are unobservable for the asset, inputs that reflect the reporting entity's own assumptions about the assumptions market participants and would use a pricing the asset. There were no assets measured at fair value on a recurring basis for 2023.

The District has the following recurring fair value measurement:

				Fair Value Measurement				
Investment Measured at Fair Value	10000	as of 0, 2024	L	evel One	L	evel Two	Level Th	ree
Cash and Money Funds	\$	899	\$	899				
US Treasury Securities	3,	279,975		3,279,975				
US Government Bonds	3,	855,665				3,855,665		
Municipal Bonds	3,	091,132				3,091,132		
Total Investments	\$ 10,2	227,671	\$	3,280,874	\$	6,946,797	\$	-
				41				

NOTE 3 – CAPITAL AND RIGHT OF USE ASSETS

Capital and right of use asset activity for the year ended June 30, 2024, is as follows:

Governmental Activities:

	Beginning			Ending
Capital Assets Not Being Depreciated	Balance	Additions	Deletions	Balance
Land	\$ 319,601	\$ -	\$ -	\$ 319,601
Construction in Progress	11,458,302	27,935,950		39,394,252
Total Capital Assets Not Being Depreciated	11,777,903	27,935,950		39,713,853
Capital Assets Being Depreciated				
Site Improvements	206,256	-	-	206,256
Buildings	3,291,546	-	-	3,291,546
Equipment	2,011,962	51,019	-	2,062,982
Vehicles	1,040,724	118,523		1,159,248
Total Capital Assets Being Depreciated	6,550,489	169,543		6,720,031
Right of Use Assets Being Amortized				
Leased Office Equipment	30,849	7,486	19,000	19,335
Total Right of Use Assets Being Amortized	30,849	7,486	19,000	19,335
Less Accumulated Depreciation for:				
Land Improvements	107,826	7,063	-	114,889
Buildings	1,947,274	55,746	-	2,003,020
Equipment	1,437,607	75,173	-	1,512,780
Vehicles	739,325	73,401	-	812,725
Less Accumulated Amortization for:				
Leased Office Equipment	23,243	3,399	19,000	7,642
Total Accumulated Depreciation/Amortization	4,255,274	214,782	19,000	4,451,056
Total Capital Assets Being Depreciated, Net	2,326,064			2,288,310
Governmental Activities Capital and Right of Use Assets, Net	\$14,103,967			\$42,002,163

The Governmental Accounting Standards Board (GASB) has issued Statement No. 42 Accounting and Financial Reporting for Impairment of Capital Assets and Insurance Recoveries. This statement requires the District to report the effects of capital asset impairments in its financial statements when they occur rather than as a part of ongoing depreciation expense for the capital asset or upon disposal of the capital asset. No impairments were noted during fiscal year 2024.

NOTE 3 – CAPITAL ASSETS (CONTINUED)

Depreciation and amortization expense of \$214,782 for the year ended June 30, 2024 was charged to the following governmental functions:

Governmental Activities:	
Administration	\$ 3,700
Elementary and Secondary Regular Instruction	50,693
Vocational	1,474
Special Education	918
Instructional Support Services	8,347
Pupil Support	68,641
Sites, Buildings, and Equipment	66,243
Unallocated	12,776
Community Education	 1,989
Total Depreciation/Amortization Expense	\$ 214,782

NOTE 4 – LONG-TERM LIABILTIES

Description of Long-Term Debt

General Obligation Bonds

On February 3, 2022, the District issued \$41,000,000 of General Obligation School Building Bonds, Series 2022A. The proceeds of the issue are being used to finance the building of a new school. The District will levy property taxes for the retirement of these bonds. Principal and interest payments on these bonds are to be recorded in the Debt Service Fund. Repayment began in fiscal year 2023. The bonds were issued at a premium of \$1,775,778. Interest expense for FY2024 was \$1,133,288. The debt service fund is used to liquidate the bond payable and premium.

Long-Term Lease Liabilities

The district has leases for the use of three copy machines. The lease agreements require monthly principal and interest payments of These lease agreements were recorded at the present value of the future minimum lease payments using a discount rate calculated by the district. The net cost of the leases as of June 30, 2024 was \$12,250. Total accumulated amortization on these assets was \$6,257 at June 30, 2024. Interest paid in 2023-2024 was \$2,067. These leases will be repaid through the General Fund. These assets serve as collateral for the related capital lease and are being depreciated using a straight-line method over the life of the asset.

Bonds Authorized but Unissued

At June 30, 2024, the district had authorized the issuance of General Obligation Tax Abatement Bonds, Series 2024A, in the amount of \$1,995,000.

NOTE 4 – LONG-TERM LIABILTIES (CONTINUED)

Minimum Debt Payments

	 General Obligation Bonds					
Year Ending June 30	 Principal	Interest	Total			
2025	\$ 1,155,000	\$ 1,088,888	\$ 2,243,888			
2026	1,205,000	1,042,688	2,247,688			
2027	1,250,000	994,488	2,244,488			
2028	1,300,000	944,488	2,244,488			
2029	1,350,000	892,488	2,242,488			
2030-2034	7,585,000	3,623,838	11,208,838			
2035-2039	8,785,000	2,424,888	11,209,888			
2040-2044	9,765,000	1,593,963	11,358,963			
2045-2047	 6,420,000	154,850	6,574,850			
Total	\$ 38,815,000	\$ 12,760,575	\$ 51,575,575			

The future minimum lease obligations of the leases as of June 30, 2024 are as follows:

Copier Leases I ayable				
Principal	Interest	Total		
\$ 2,963	\$ 1,798	\$ 4,761		
3,087	1,335	4,422		
3,438	801	4,239		
1,875	353	2,228		
887	41	928		
\$ 12,250	\$ 4,328	\$ 16,578		
	Principal \$ 2,963 3,087 3,438 1,875 887	Principal Interest \$ 2,963 \$ 1,798 3,087 1,335 3,438 801 1,875 353 887 41		

Copier Leases Payable

Changes in Long-Term Liabilities

Long-term liability balances and activity for the year ended June 30, 2024 were as follows:

	Balance				Balance	Due Within
	7/1/2023	Add	litions	Reductions	6/30/2024	One Year
Bonds Payable	\$ 39,925,000	\$	-	\$1,110,000	\$ 38,815,000	\$ 1,155,000
Bond Premium	1,669,232		-	71,031	1,598,200	71,031
Leases Payable	8,580		7,486	3,816	12,250	2,963
Total Long-Term Debt	\$ 41,602,811	\$	7,486	\$1,184,847	\$ 40,425,450	\$ 1,228,994

NOTE 5 – FUND BALANCE CLASSIFICATION

The following is a summary of fund balance components as of June 30, 2024:

	General Fund	Debt Service	Building Construction	Non-Major Special Revenue	Total Governmental Funds
Nonspendable					
Inventory	\$ -	\$ -	\$ -	\$ 1,833	\$ 1,833
Prepaid Items	190,625				190,625
Total Nonspendable	190,625	-	-	1,833	192,458
Restricted					
Literacy Incentives	16,410	-	-	-	16,410
Safe Schools - Crime Levy	(67,028)	-	-	-	(67,028)
School Library	14,707	-	-	-	14,707
Student Support	40,000	-	-	-	40,000
Med Asst	568	-	-	-	568
Long-Term Facility Maintenance	560,998	-	-	-	560,998
Operating Capital	282,105	-	-	-	282,105
Student Activities	138,045	-	-	-	138,045
Community Education	-	-	-	109,752	109,752
Early Childhood Family Education	-	-	-	60,970	60,970
School Readiness	-	-	-	(41,257)	(41,257)
Restricted for Community Service	-	-	-	10,842	10,842
Scholarships	21,720	-	-	-	21,720
Debt Service	-	258,088	-	-	258,088
Capital Projects	-	-	4,011,581	-	4,011,581
Restricted for Food Service				496,156	496,156
Total Restricted	1,007,525	258,088	4,011,581	636,462	5,913,655
Committed for Benefits	9,000				9,000
Assigned for FY25 Budget Deficit	605,436	-	-	-	605,436
Unassigned	(12,636)				(12,636)
Total Fund Balance	\$ 1,799,949	\$ 258,087	\$ 4,011,580	\$ 638,295	\$ 6,707,913

The District is reporting negative restricted fund balances for Safe Schools and School Readiness at June 30, 2024. Minnesota Statutes require the District to report a deficit in the restricted fund balance, when applicable, in order to permit the statutory revenue formula calculations. These deficits will be offset with future operating tax levies and are reported within unrestricted net position on the government-wide financial statements.

NOTE 6 – OTHER POST EMPLOYMENT BENEFITS (OPEB)

The District adopted the Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*. The District engaged an actuary to determine the District's liability for postemployment benefits other than pensions as of July 1, 2023 for fiscal year ending June 30, 2024.

A. Plan Description

The District's defined benefit OPEB plan, provides OPEB for certain retired employees under a singleemployer fully-insured plan. The District provides benefits for retirees as required by state statute. Active employees who retire from the District when eligible to receive a retirement benefit from the Teachers Retirement Association (TRA) or Public Employees Retirement Association (PERA) and do not participate in any other health benefits program providing similar coverage, will be eligible to continue coverage with respect to both themselves and their eligible dependent(s) under the District's health benefits program. Retirees are required to pay 100% of the total premium cost. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

B. Funding Policy

Contribution requirements are negotiated between the District and union representatives. The eligibility for, amount of, duration of, and District's contribution to the cost of the benefits provided varies by contract and date of retirement. The District has historically funded the OPEB benefits on a pay- asyou-go basis. Under GASB Statement No. 75, plan sponsors may set up a trust and pre-fund the benefits. There is no requirement to pre-fund benefits. For fiscal year 2024, the District contributed \$35,489 to the plan.

C. Employees Covered by Benefit Terms

At July 1, 2023, the following employees were covered by the benefit terms:

Active Employees	66
Retirees Receiving Payments	2
Spouses Receiving Payments	0
Total Covered Employees	68

D. Total OPEB Liability

The District's total OPEB liability of \$417,212 was measured as of July 1, 2023, and was determined by an actuarial valuation as of that date.

NOTE 6 – OTHER POST EMPLOYMENT BENEFITS (CONTINUED)

E. Actuarial Assumptions and Other Inputs

The total OPEB liability in the July 1, 2023 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.50%
Salary Increase	Service graded table
Discount Rate	3.90%
Medical Trend	6.50% decreasing to 5.00%
	then 4.00%

The discount rate was based on the estimated yield of 20-Year AA-rate municipal bonds.

The actuarial assumptions used in the July 1, 2023 valuation were based on the results of an actuarial experience study for the period July 1, 2022 – July 1, 2023.

F. Changes in the Total OPEB Liability

	Total OPEB
	Liability
Balance at 7/1/2022 (Reporting Date 6/30/2023)	\$ 359,943
Changes for the Year:	
Service Cost	50,899
Interest	14,893
Assumption Changes	5,357
Plan Changes	-
Differences between Expected and Actual Experience	24,293
Benefit Payments	(38,173)
Net Changes	57,269
Balance at 7/1/2023 (Reporting Date 6/30/2024)	\$ 417,212

NOTE 6 – OTHER POST EMPLOYMENT BENEFITS (CONTINUED)

F. Changes in the Total OPEB Liability (continued)

Method Changes: None

Plan Changes: None

Assumption Changes:

- The healthcare trend rates and mortality tables were updated.
- The discount rate was changed from 3.80% to 3.90%

G. Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.9 percent) or one percentage point higher (4.9 percent) than the current discount rate:

	Discount		
	1% Decrease	Rate	1% Increase
	(2.9%)	(3.9%)	(4.9%)
Total OPEB Liability	\$ 438,963	\$ 417,212	\$ 395,965

NOTE 6 – OTHER POST EMPLOYMENT BENEFITS (CONTINUED)

H. Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower (5.25 percent decreasing to 4.00 percent) or one percentage point higher (7.25 percent decreasing to 6.00 percent) than the current healthcare cost trend rates:

	Healthcare		
	1% Decrease	Cost Trend	1% Increase
	(5.5%	Rates (6.5%	(7.5%
	Decreasing	Decreasing	Decreasing
	to 4.00%)	to 5.00%)	to 6.00%)
Total OPEB Liability	\$ 384,128	\$ 417,212	\$ 455,661

I. OPEB Expense, Deferred Outflows, and Deferred Inflows Related to OPEB

For the year ended June 30, 2024, the District recognized OPEB expense of \$16,960. At June 30, 2024, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows	Deferred Inflows
	of Resources	of Resources
Liability Gains/Losses	\$20,244	\$20,420
Assumption Changes	9,768	13,848
Investment Gains/Losses	-	-
Employer Contributions	35,489	-
Total	\$65,501	\$34,268

Future recognition of Deferred Flows in OPEB expense:

Fiscal Year	
Ending	
6/30/2025	(\$6,492)
6/30/2026	(7,974)
6/30/2027	328
6/30/2028	4,942
6/30/2029	4,940

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATEWIDE

A. Plan Descriptions

The District participates in the following cost-sharing multiple-employer defined benefit pension plans administered by the Public Employees Retirement Association (PERA) and Teachers Retirement Association (TRA). PERA's and TRA's defined benefit pension plans are established and administered in accordance with *Minnesota Statutes*, Chapters 353, 354 and 356. PERA's and TRA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code.

1. General Employees Retirement Plan

All full-time and certain part-time employees of the District are covered by the General Employees Plan. General Employees Plan members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

2. <u>Teachers Retirement Fund (TRA)</u>

TRA is an administrator of a multiple employer, cost-sharing, defined benefit retirement fund. TRA administers a Basic Plan (without Social Security coverage) and a Coordinated Plan (with Social Security coverage) in accordance with Minnesota Statutes, Chapters 354 and 356. TRA is a separate statutory entity and administered by a Board of Trustees. The Board consists of four active members, one retired member and three statutory officials.

Educators employed in Minnesota's public elementary and secondary schools, charter schools and certain other TRA-covered educational institutions maintained by the state are required to be TRA members (except those employed by St. Paul schools or Minnesota State colleges and universities). Educators first hired by Minnesota State may elect TRA coverage or coverage through the Define Contribution Plan (DCR) administered by the State of Minnesota.

B. Benefits Provided

PERA and TRA provide retirement, disability, and death benefits. Benefit provisions are established by state statute and can only be modified by the state Legislature. Vested, terminated employees who are entitled to benefits but are not receiving them yet are bound by the provisions in effect at the time they last terminated their public service.

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATEWIDE (Continued)

B. Benefits Provided (Continued)

1. General Employees Plan Benefits

General Employees Plan benefits are based on a member's highest average salary for any five successive years of allowable service, age and years of credit at termination of service. Two methods are used to compute benefits for PERA's Coordinated Plan members. Members hired prior to July 1, 1989 receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate for a Coordinated Plan member is 1.2% of average salary for each of the first ten years of service and 1.7% of average salary for each additional year. Under Method 2, the accrual rate for Coordinated Plan members is 1.7% of average salary for all years of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age for unreduced Social Security benefits capped at 66.

Benefit increases are provided to recipients each January. The postretirement increase is equal to 50 percent of the cost-of-living adjustment (COLA) announced by the SSA, with a minimum increase of at least 1.0 percent and a maximum of 1.5 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase will receive the full increase. For recipients receiving the annuity or benefit for at least one month but less than a full year as of the June 30 before the effective date of the increase will receive the full increase. For recipients receiving the annuity or benefit for at least one month but less than a full year as of the June 30 before the effective date of the increase will receive a reduced prorated increase. In 2023, legislation repealed the statute delaying increases for members retiring before full retirement age.

2. TRA Benefits

TRA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established by Minnesota Statute and vest after three years of service credit. The defined retirement benefits are based on a member's highest average salary for any five consecutive years of allowable service, age, and a formula multiplier based on years of credit at termination of service.

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATEWIDE (Continued)

B. Benefits Provided (Continued)

2. TRA Benefits (Continued)

Two methods are used to compute benefits for TRA's Coordinated and Basic Plan members. Members first employed **before July 1, 1989**, receive the greater of the Tier I or Tier II as described:

Tier I Benefits

-	<u>Step Rate Formula</u>	Percentage
Basic	1 st ten years	2.2 percent per year
	All years after	2.7 percent per year
Coordinated	1 st ten years if service years are up to July 1, 2006	1.2 percent per year
	1 st ten years if service years are July 1, 2006 or after	1.4 percent per year
	All other years of service if service years are up to July 1, 2006	1.7 percent per year
	All other years of service if service years are July 1, 2006 or after	1.9 percent per year

With these provisions:

- a. Normal retirement age is 65 with less than 30 years of allowable service and age 62 with 30 or more years of allowable service.
- b. 3 percent per year early retirement reduction factors for all years under normal retirement age.
- c. Unreduced benefits for early retirement under Rule-of-90 (age plus allowable service equals 90 or more).

0r

Tier II Benefits

For years of service prior to July 1, 2006, a level formula of 1.7 percent per year for coordinated members and 2.7 percent per year for basic members is applied. For years of service July 1, 2006 and after, a level formula of 1.9 percent per year for coordinated members and 2.7 for basic members applies. Beginning July 1, 2015, the early retirement reduction factors are based on rates established under Minnesota Statute. Smaller reductions, more favorable to member, will be applied to individuals who reach age 62 and have 30 years or more of service credit.

Members first employed after June 30, 1989, receive only Tier II benefit calculation with a normal retirement age that is their retirement age for full Social Security retirement benefits, but not to exceed age 66.

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATEWIDE (Continued)

B. Benefits Provided (Continued)

Tier 2 Benefits (Continued)

Six different types of annuities are available to members upon retirement. The No Refund Life Plan is a lifetime annuity that ceases upon the death of the retiree - no survivor annuity is payable. A retiring member may also choose to provide survivor benefits to a designated beneficiary(ies) by selecting one of the five plans which have survivorship features. Vested members may also leave their contributions in the TRA Fund upon termination of service in order to qualify for a deferred annuity at retirement age. Any member terminating service is eligible for a refund of their employee contributions plus interest.

The benefit provisions stated apply to active plan participants. Vested, terminated employees who are entitled to benefits but not yet receiving them are bound by the plan provisions in effect at the time they last terminated their public service.

C. Contributions

Minnesota Statutes Chapters 353 and 354 set the rates for employer and employee contributions. Contribution rates can only be modified by the state Legislature.

1. General Employees Fund Contributions

Coordinated Plan members were required to contribute 6.50% of their annual covered salary in fiscal year 2024 and the District was required to contribute 7.50% for Coordinated Plan members. The District's contributions to the General Employees Fund for the years ended June 30, 2024, June 30, 2023 and June 30, 2022 were \$62,551, \$60,627 and \$60,206, respectively. The District's contributions were equal to the required contributions as set by the state statute.

2. TRA Contributions

Per Minnesota Statutes, Chapter 354 sets the contribution rates for the employees and employers. Rates for each fiscal year ended June 30, 2022, June 30, 2023 and June 30, 2024, were:

	June 30, 2022		June 30, 2023		June 30, 2024	
	Employee	Employer	Employee	Employer	Employee	Employer
Basic	11.00%	12.34%	11.00%	12.55%	11.00%	12.75%
Coordinated	7.50%	8.34%	7.50%	8.55%	7.50%	8.55%

The District's contributions to TRA for the plans fiscal years ended June 30, 2024, June 30, 2023 and June 30, 2022 were \$247,580, \$237,895 and \$222,115, respectively. The District's contributions were equal to the required contributions for each year as set by state statute.

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATEWIDE (Continued)

C. Contributions (Continued)

2. TRA Contributions (Continued)

The following is a reconciliation of employer contributions in TRA's ACFR "Statement of Changes in Fiduciary Position" to the employer contributions used in Schedule of Employer and Non-Employer Pension Allocations.

in thousands

Employer contributions reported in TRA's ACFR,	
Statement of Changes in Fiduciary Net Position	\$508,764
Add employer contributions not related to future	
contribution efforts	(87)
Deduct TRA's contributions not included in	
allocation	<u>(643)</u>
Total employer contributions	\$508,034
Total non-employer contributions	<u>35,587</u>
Total contributions reported in Schedule of	
Employer and Non-Employer Allocations	<u>\$543,621</u>

Amounts reported in the allocation schedules may not precisely agree with financial statement amounts or actuarial valuations due to the number of decimal places used in the allocations. TRA has rounded percentage amounts to the nearest ten thousandths.

D. Pension Costs

General Employees Fund Pension Costs

At June 30, 2024, the District reported a liability of \$570,373 for its proportionate share of the General Employees Fund's net pension liability. The District's net pension liability reflected a reduction due to the State of Minnesota's contribution of \$16 million. The State of Minnesota is considered a non-employer contributing entity and the state's contribution meets the definition of a special funding situation. The State of Minnesota's proportionate share of the net pension liability associated with the District's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2022, through June 30, 2023, relative to the total employer contributions received from all of PERA's participating employers. The District's proportionate share was 0.0102% at the end of the measurement period.

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATEWIDE (Continued)

D. Pension Costs (Continued)

General Employees Fund Pension Costs (Continued)

District's proportionate share of the net pension liability	\$570,373
State of Minnesota's proportionate share of the net pension	
Liability associated with the District	<u>15,601</u>
Total	\$585,974

For the year ended June 30, 2024, the District recognized pension expense of \$14,814 for its proportionate share of the General Employees Plan's pension expense. In addition, the District recognized an additional \$70 as pension expense (and grant revenue) for its proportionate share of the State of Minnesota's contribution of \$16 million to the General Employees Fund.

At June 30, 2024, the District reported its proportionate share of the General Employees Plan's deferred outflows of resources and deferred inflows of resources from the following sources:

	Deferred Outflows of	Deferred Inflows of
	Resources	Resources
Differences between expected and actual		
economic experience	\$18,952	\$3,814
Changes in actuarial assumptions	89,908	156,334
Net difference between projected and actual		
investment earnings	-	6,128
Changes in proportion	29,073	29,700
Contributions paid to PERA subsequent to the		
measurement date	62,551	-
Total	\$200,484	\$16,775

\$62,551 reported as deferred outflows of resources related to pensions resulting from the district contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2025. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	Pension Expense Amount
2025	¢27.2(0)
2025	\$27,369
2026	(\$80,036)
2027	\$6,998
2028	(\$12,373)

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATEWIDE (Continued)

D. Pension Costs (Continued)

1. TRA Pension Costs

On June 30, 2024 the District reported a liability of \$3,616,226 for its proportionate share of the TRA's net pension liability. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's contributions to TRA in relation to total system contributions including direct aid from the State of Minnesota, City of Minneapolis and Minneapolis School District. The District's proportionate share was 0.0438% at the end of the measurement period and 0.0431% for the beginning of the period.

The pension liability amount reflected a reduction due to direct aid provided to TRA. The amount recognized by the district as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the district were as follows:

District's proportionate share of net p	ension liability	\$ 3,616,226
State's proportionate share of the net	pension liability	253,484

For the year ended June 30, 2024, the District recognized pension expense of \$540,913. It also recognized \$35,693 as a decrease to pension expense for the support provided by direct aid.

On June 30, 2024, the District had deferred resources related to pensions from the following sources:

	Deferred Outflows	Deferred Inflows	
	of Resources	of Resources	
Differences between expected and			
actual economic experience	\$ 8,111	\$ 40,632	
Changes in actuarial assumptions	220,170	-	
Net difference between projected and			
actual investment earnings	14,468	-	
Changes in proportion	210,240	-	
Contributions paid to TRA subsequent			
to the measurement date	247,580	-	
Total	\$700,569	\$40,632	

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATEWIDE (Continued)

D. Pension Costs (Continued)

Deferred outflows and inflows of resources related to TRA pensions will be recognized in pension expense as follows:

Year ended June 30:	Pension Expense					
	Amount					
2025	\$188,548					
2026	(\$81,680)					
2027	\$313,840					
2028	(\$17,692)					
2029	\$9,342					

E. Actuarial Methods and Assumptions

General Employees Fund

The total pension liability in the June 30, 2023 actuarial valuation was determined using an individual entry-age normal actuarial cost method. The long-term rate of return on pension plan investments used in the determination of the total liability is 7.0 percent in the June 30, 2023 actuarial evaluation and 7.0 percent in the June 30, 2023 actuarial evaluation. This assumption is based on a review of inflation and investments return assumptions from a number of nation investment consulting firms. The review provided a range of return investment return rates deemed to be reasonable by the actuary. An investment return of 7.0 percent was deemed to be within that range of reasonableness for financial reporting purposes.

Inflation is assumed to be 2.25 percent for the General Employees Plan. Benefit increases after retirement are assumed to be 1.25 percent.

Salary growth assumptions in the General Employees Plan range in annual increments from 10.25 percent after one year of service to 3.0 percent after 27 years of service and 6.0 percent per year thereafter.

Mortality rates for the General Employees Plan are based on the Pub-2010 General Employee Mortality Table. The tables are adjustment slightly to fit PERA's experience.

Actuarial assumptions for the General Employees Plan are reviewed every four years. The most recent four-year experience study for the General Employees plan was completed in 2022. The assumption changes were adopted by the Board and became effective with the July 1, 2023 actuarial valuation.

The following changes in actuarial assumptions and plan provisions occurred in 2023:

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATEWIDE (Continued)

E. Actuarial Methods and Assumptions (Continued)

Changes in Actuarial Assumptions:

• The investment return assumption and single discount rate were changed from 6.5% to 7.0%

Changes in Plan Provisions:

- An additional one-time direct state aid contribution of \$170.1 million will be contributed to the Plan on October 1, 2023.
- The vesting period of those hired after June 30, 2010, was changed from five years of allowable service to three years of allowable service.
- The benefit increase delay for early retirements on or after January 1, 2024, was eliminated.
- A one-time, non-compounding benefit increase of 2.5 percent minus the actual 2024 adjustment will be payable in a lump sum for calendar year 2024 by March 31, 2024.

The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness of the long-term expected rate of return on a regular basis using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of
		Return
Domestic Equity	33.5%	5.10%
International Equity	16.5%	5.30%
Fixed Income	25.0%	0.75%
Private Markets	25.0%	5.90%
Total	100.0%	

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATEWIDE (Continued)

E. Actuarial Methods and Assumptions (Continued)

TRA

The total pension liability in the June 30, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement.

Key Methods and Assumptions Used in Valuation of Total Pension Liability						
Actuarial Information						
Valuation date	July 1, 2023					
Measurement date	June 30, 2023					
Experience study	June 28, 2019 (demographic and economic assumptions)					
Actuarial cost method	Entry Age Normal					
Actuarial assumptions:						
Investment rate of return	7.0%					
Price inflation	2.50%					
Wage growth rate	2.85% before July 1, 2028 and 3.25% to 9.25% after June 30, 2028					
Projected salary increase	2.85 to 8.85% before July 1, 2028 and 3.25 to 9.25% after June 30, 2028					
Cost of living adjustment	1.0% for January 2019 through January 2023, then increasing by 0.1% each year up to 1.5% annually.					
Mortality assumptions						
Pre-retirement:	RP- 2014 white collar employee table, male rates set back six years and female rates set back five years. Generational projection uses the MP-2015 scale.					
Post-retirement:	RP-2014 white collar annuitant table, male rates set back three years and female rates set back three years, with further adjustments of the rates. Generational projection uses the MP-2015 scale.					
Post-disability:	RP-2014 disabled retiree mortality table, without adjustment.					

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATEWIDE (Continued)

E. Actuarial Methods and Assumptions (Continued)

The long-term expected rate of return on pension plan investments was determined using a buildingblock method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimate of geometric real rates of return for each major asset class are summarized on page 59 (same rates as PERA).

The TRA actuary has determined the average of the expected remaining service lives of all members for fiscal year 2023 is six years. The *Difference between Expected and Actual Experience, Changes of Assumptions,* and *Changes in Proportion* use the amortization period of six years in the schedule presented. The amortization period for *Net Difference between Projected and Actual Investment earnings on Pension Plan Investments* is five years as required by GASB 68.

Changes in actuarial assumptions since the 2022 valuation:

The 2023 Tax Finance and Policy Bill, effective July 1, 2025:

- The employer contribution rate will increase from 8.75% to 9.5% on July 1, 2025.
- The employee contribution rate will increase from 7.75% to 8% on July 1, 2025.
- The pension adjustment rate for school districts and the base budgets for Minnesota State, Perpich Center for Arts Education and Minnesota Academies will increase to reflect the 0.75% employer contribution rate increase.

The 2024 Omnibus Pensions and Retirement Bill:

- The Normal Retirement Age (NRA) for active and eligible deferred Tier II members will be 65 effective July 1, 2024.
- TRA's amortization date will remain the same at 2048.

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATEWIDE (Continued)

F. Discount Rate

General Employees Plan

The discount rate used to measure the total pension liability in 2023 was 7.0 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota Statutes. Based on these assumptions, the fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

TRA

The discount rate used to measure the total pension liability was 7.0 percent. There was no change since the prior measurement date. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the fiscal 2023 contribution rate, contributions from school districts will be made at the contractually required rates (actuarially determined), and contributions from the state will be made at current statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was not projected to be depleted and, as a result, the Municipal Bond Index Rate was not used in the determination of the Single Equivalent Interest Rate (SEIR).

G. Pension Liability Sensitivity

The following presents the District's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraphs, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

	1% Decrease in Discount Rate (6.0%)	Discount Rate (7.0%)	1% Increase in Discount Rate (8.0%)
District's proportionate share			
of the General Employees			
Fund net pension liability:	\$1,009,035	\$570,373	\$209,556
	1% Decrease in		1% Increase in
	Discount Rate	Discount Rate	Discount Rate
	(6.0%)	(7.0%)	(8.0%)
District's proportionate share			
of the TRA pension liability:	\$5,767,615	\$3,616,226	\$1,855,053

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATEWIDE (Continued)

H. Pension Plan Fiduciary Net Position

Detailed information about each defined benefit pension plan's fiduciary net position is available in a separately-issued PERA and TRA financial reports. The PERA report may be obtained on the Internet at <u>www.mnpera.org</u>. TRA's report can be obtained at <u>www.MinnesotaTRA.org</u>, or by writing to TRA at 60 Empire Drive, Suite 400, St. Paul, MN, 55103-4000; or by calling 651-296-2409 or 800-657-3669.

NOTE 8 – SUBSEQUENT EVENTS

On November 2, 2021 the District voters passed a \$41 million dollar bond referendum for a new PK-12 school to be building Lamberton, MN. The bonds will be for 25 years. Proceeds for the bond were received in FY2022 but work will continue on the building during FY2024. An additional GO Tax Abatement Bond Series, 2024A was approved for \$1,995,000 in July 2024.

NOTE 9 – COMPENSATION – ANNUITY MATCHING PLAN

The District will provide matching 403(b) tax-sheltered annuity plan as allowed under Minnesota Statute Section 356.74. For the purposes of contribution, the annual contribution year shall be considered to extend from September 1 through August 31 each twelve months. In accordance with Minnesota Statute 356.24, the District agrees to match up to \$2,400 annually, payable in twelve monthly installments of up to \$200.00 per month to a District approved 403(b) company for all full time teachers. Part time teachers will receive a pro-rated match based on the percentage of their employment. Teachers planning to retire within five years of this contract shall convert the total monthly matching annuity amounts from the District plus their own to the Minnesota Post Retirement Self Health Insurance Care Savings Plan. Teachers may contribute more than the match to their Minnesota Post Retirement Health Insurance Savings Plan. The cost to the District for this plan for the 2023-2024 year was \$87,185.

The principal will be eligible to participate in the District's tax-sheltered annuity plan established pursuant to District policy up to matching \$2,000 per year.

The District shall contribute \$2,000 a year to the tax-sheltered annuity plan of the superintendent as authorized by Minnesota Statute 123.35.

The District provides no additional postemployment benefits.

NOTE 10 – CONTINGENCIES

Litigation

The District is not involved in any litigation as of the date of this report.

Federal and State Grants

The District has received Federal and State grants and aids in current and past years for specific purposes that are subject to review and audit by the grantor agencies or their designee. Such audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under terms of the grant. The District administration believes such disallowances, if any, will be immaterial.

NOTE 11 – DEFICIT FUND BALANCES

There are no deficit fund balances as of June 30, 2024.

NOTE 12 – SALARIES PAYABLE AND PAYROLL DEDUCTIONS PAYABLE

Contracts for teachers' salaries are payable in twelve monthly installments beginning in September. At fiscal year-end, two months of salary expense remains to be paid under current contracts. In order to match that salary expense with the fiscal year in which it was earned, the expense and corresponding liability are posted to the accounts on June 30.

NOTE 13 – INTERFUND BALANCES AND OPERATING TRANSFERS

At June 30, 2024, there were no inter-fund balances owed.

During fiscal year 2024, no transfers occurred between funds.

NOTE 14 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

Excess of Expenditures over Budget

Budgetary control for governmental funds is established by each fund's total appropriations. There were no excess of expenditures over budget.

NOTE 15 – GASB STANDARDS ADOPTED

GASB Statement No. 100, *Accounting for Changes and Error Corrections*, issued June 2022 was effective for the District beginning with fiscal year ending June 30, 2024. The primary objective of this Statement is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. There was no effect on the District's financial statements.

NOTE 16 – GASB STANDARDS ISSUED BUT NOT YET IMPLEMENTED

GASB Statement No. 101, *Compensated Absences*, was issued to better meet the informational needs of financial statement users by updating the recognition and measurement guidance for compensated absences. The Statement will result in a liability for compensated absences that more appropriately reflects when the district incurs an obligation. Statement No. 101 is effective for implementation for the year ended June 30, 2025.

REQUIRED SUPPLEMENTARY INFORMATION

INDEPENDENT SCHOOL DISTRICT NO. 2884 RED ROCK CENTRAL SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS FOR THE YEAR ENDED JUNE 30, 2024

Measurement Date	 7/1/2023		7/1/2022	 7/1/2021	 7/1/2020	 7/1/2019	 7/1/2018	7	/1/2017
Total OPEB Liability									
Service Cost	\$ 50,899	\$	37,152	\$ 44,657	\$ 38,391	\$ 33,754	\$ 35,414	\$	34,383
Interest	14,893		8,261	10,091	13,183	22,391	23,125		23,357
Differences between Expected and Actual Experience	24,293		(23,082)	(51,053)	-	(156,579)	-		-
Assumption Changes	5,357		-	9,554	7,423	(55,143)	-		-
Plan Changes			-	16,093	-	-	-		-
Benefit Payments	 (38,173)		(36,999)	 (60,712)	 (79,189)	 (85,408)	 (71,646)		(59,627)
Net Change in Total OPEB Liability	57,269		(14,668)	(31,370)	(20,192)	(240,985)	(13,107)		(1,887)
Total OPEB Liability - Beginning	 359,943	. <u> </u>	374,611	 405,981	 426,173	 667,158	 680,265		682,152
Total OPEB Liability - Ending	\$ 417,212	\$	359,943	\$ 374,611	\$ 405,981	\$ 426,173	\$ 667,158	\$	680,265
Covered-Employee Payroll	\$ 3,134,547	\$	3,113,641	\$ 3,022,952	\$ 2,943,960	\$ 2,858,214	\$ 2,553,495	\$2	,479,121
Total OPEB Liability as a Percentage of Covered-Employee Payroll	13.31%		11.56%	12.39%	13.79%	14.91%	26.13%		27.44%

Note: The District implemented the provisions of GASB Statement No. 75 for the year ended June 30, 2018. The Schedules within the Required Supplementary Information section require a ten-year presentation, but do not require retroactive reporting. Information prior to 2018 is not available. Additional years will be reported as they become available. This schedule is presented using the optional format of combining the required schedules in paragraphs 170(a) and 170(b) of GASB Statement No. 75.

INDEPENDENT SCHOOL DISTRICT NO. 2884 RED ROCK CENTRAL SCHEDULE OF DISTRICT'S PROPORTIONATE SHARE OF NET PENSION LIABILITY PUBLIC EMPLOYEES GENERAL EMPLOYEES RETIREMENT FUND

	District's			District's Proportionate Share of the Net Pension Liability		District's Proportionate	
	Proportion		State's Proportionate Share	and the State's Proportionate		Share of the Net Pension	Plan Fiduciary Net
	(Percentage) of the	District's Proportionate	(Amount) of the Net Pension	Share of the Net Pension	District's	Liability (Asset) as a	Position as a
Measurement	Net Pension Liability	Share (Amount) of the Net	Liability Associated with the	Liability Associated with the	Covered-Employee	Percentage of its Covered-	Percentage of the
Date	(Asset)	Pension Liability (Asset) (a)	District (b)	District (a+b)	Payroll (c)	Employee Payroll (a+b/c)	Total Pension Liability
June 30, 2023	0.0102%	\$570,373	\$15,601	\$585,974	\$808,362	72.49%	83.10%
June 30, 2022	0.0107%	\$847,444	\$24,814	\$872,258	\$802,747	108.66%	76.70%
June 30, 2021	0.0099%	\$422,774	\$12,908	\$435,682	\$706,380	61.68%	87.00%
June 30, 2020	0.0091%	\$545,587	\$16,859	\$562,446	\$649,450	86.60%	79.10%
June 30, 2019	0.0095%	\$525,234	\$16,333	\$541,567	\$675,599	80.16%	80.20%
June 30, 2018	0.0102%	\$565,854	\$18,500	\$584,354	\$685,245	85.28%	79.50%
June 30, 2017	0.0099%	\$632,009	\$7,924	\$639,933	\$635,926	100.63%	75.90%
June 30, 2016	0.0101%	\$820,070	\$10,782	\$830,852	\$629,581	131.97%	68.90%
June 30, 2015	0.0108%	\$559,712	\$0	\$559,712	\$632,966	88.43%	78.20%
June 30, 2014	0.0114%	\$535,515	\$0	\$535,515	\$595,196	89.97%	78.70%

Note: Schedule is intended to show 10-year trend.

INDEPENDENT SCHOOL DISTRICT NO. 2884 RED ROCK CENTRAL SCHEDULE OF DISTRICT'S PROPORTIONATE SHARE OF NET PENSION LIABILITY TEACHERS RETIREMENT ASSOCIATION (TRA)

	District's			District's Proportionate Share		Englaveria Deservation ata	
				of the Net Pension Liability		Employer's Proportionate	
	Proportion		State's Proportionate Share	and the State's Proportionate		Share of the Net Pension	Plan Fiduciary Net
	(Percentage) of the	District's Proportionate	(Amount) of the Net Pension	Share of the Net Pension	Employer's	Liability (Asset) as a	Position as a
Measurement	Net Pension Liability	Share (Amount) of the Net	Liability Associated with the	Liability Associated with the	Covered-Employee	Percentage of its Covered-	Percentage of the
 Date	(Asset)	Pension Liability (Asset) (a)	District (b)	District (a+b)	Payroll (c)	Employee Payroll (a+b/c)	Total Pension Liability
June 30, 2023	0.0438%	\$3,616,226	\$253,484	\$3,869,710	\$2,782,217	139.09%	76.42%
June 30, 2022	0.0431%	\$3,451,220	\$255,959	\$3,707,179	\$2,663,250	139.20%	76.17%
June 30, 2021	0.0413%	\$1,807,411	\$152,492	\$1,959,903	\$2,463,667	79.55%	86.63%
June 30, 2020	0.0391%	\$2,888,760	\$242,220	\$3,130,980	\$2,273,380	137.72%	75.48%
June 30, 2019	0.0377%	\$2,403,006	\$212,470	\$2,615,476	\$2,140,324	122.20%	78.07%
June 30, 2018	0.0377%	\$2,370,756	\$222,785	\$2,593,541	\$2,079,579	124.71%	78.07%
June 30, 2017	0.0377%	\$7,525,604	\$726,696	\$8,252,300	\$2,029,003	406.72%	51.57%
June 30, 2016	0.0387%	\$9,230,738	\$926,877	\$10,157,615	\$2,014,893	504.13%	44.88%
June 30, 2015	0.0405%	\$2,505,326	\$0	\$2,505,326	\$2,176,542	115.11%	76.80%
June 30, 2014	0.0477%	\$2,197,982	\$0	\$2,197,982	\$2,089,222	105.21%	81.50%

Note: Schedule is intended to show 10-year trend.

INDEPENDENT SCHOOL DISTRICT NO. 2884 RED ROCK CENTRAL SCHEDULE OF DISTRICT'S CONTRIBUTIONS PUBLIC EMPLOYEES GENERAL EMPLOYEES RETIREMENT FUND

		Contributions in Relation to the	Contribution	Covered-	Contributions as a Percentage of
Fiscal Year	Statutorily Required	Statutorily Required	Deficiency	Employee	Covered-Employee
Ending	Contribution (a)	Contribution (b)	(Excess) (a-b)	Payroll (c)	Payroll (b/c)
June 30, 2024	\$62,551	\$62,551	-	\$834,011	7.50%
June 30, 2023	\$60,627	\$60,627	-	\$808,362	7.50%
June 30, 2022	\$60,206	\$60,206	-	\$802,747	7.50%
June 30, 2021	\$52,979	\$52,979	-	\$706,380	7.50%
June 30, 2020	\$48,709	\$48,709	-	\$649,450	7.50%
June 30, 2019	\$50,670	\$50,670	-	\$675,599	7.50%
June 30, 2018	\$51,394	\$51,394	-	\$685,245	7.50%
June 30, 2017	\$47,695	\$47,695	-	\$635,926	7.50%
June 30, 2016	\$47,219	\$47,219	-	\$629,581	7.50%
June 30, 2015	\$46,705	\$46,705	-	\$632,966	7.38%

Note: Schedule is intended to show 10-year trend.

INDEPENDENT SCHOOL DISTRICT NO. 2884 RED ROCK CENTRAL SCHEDULE OF DISTRICT'S CONTRIBUTIONS TEACHERS RETIREMENT ASSOCIATION (TRA)

		Contributions in			Contributions as a
		Relation to the	Contribution	Covered-	Percentage of
Fiscal Year	Statutorily Required	Statutorily Required	Deficiency	Employee	Covered-Employee
Ending	Contribution (a)	Contribution (b)	(Excess) (a-b)	Payroll (c)	Payroll (b/c)
June 30, 2024	\$247,580	\$247,580	-	\$2,829,482	8.75%
June 30, 2023	\$237,880	\$237,880	-	\$2,782,217	8.55%
June 30, 2022	\$222,115	\$222,115	-	\$2,663,250	8.34%
June 30, 2021	\$200,296	\$200,296	-	\$2,463,667	8.13%
June 30, 2020	\$180,060	\$180,060	-	\$2,273,380	7.92%
June 30, 2019	\$165,019	\$165,019	-	\$2,140,324	7.71%
June 30, 2018	\$155,968	\$155,968	-	\$2,079,579	7.50%
June 30, 2017	\$152,175	\$152,175	-	\$2,029,003	7.50%
June 30, 2016	\$151,117	\$151,117	-	\$2,014,893	7.50%
June 30, 2015	\$154,355	\$154,355	-	\$2,058,067	7.50%

1. DEFINED BENEFIT PENSION PLANS

Public Employees Retirement Association

2024 Changes:

Changes in Actuarial Assumptions:

• The investment return assumption and single discount rate were changed from 6.5% to 7.0%

Changes in Plan Provisions:

- An additional one-time direct state aid contribution of \$170.1 million will be contributed to the Plan on October 1, 2023.
- The vesting period of those hired after June 30, 2010, was changed from five years of allowable service to three years of allowable service.
- The benefit increase delay for early retirements on or after January 1, 2024, was eliminated.
- A one-time, non-compounding benefit increase of 2.5 percent minus the actual 2024 adjustment will be payable in a lump sum for calendar year 2024 by March 31, 2024.

2023 Changes:

Changes in Actuarial Assumptions:

• The mortality improvement scale was changed from Scale MP-2020 to Scale MP-2021.

2022 Changes:

Changes in Actuarial Assumptions:

- The investment return and single discount rates were changed from 7.50 percent to 6.50 percent, for financial reporting purposes.
- The mortality improvement scale was changed from Scale MP-2019 to Scale MP-2020.

2021 Changes:

Changes in Actuarial Assumptions:

- The price inflation assumption was decreased from 2.50% to 2.25%.
- The payroll growth assumption was decreased from 3.25% to 3.00%.
- Assumed salary increase rates were changed as recommended in the June 30, 2019 experience study. The net effect is assumed rates that average 0.25% less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019 experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- Assumed rates of termination were changed as recommended in the June 30, 2019 experience study. The new rates are based on service and are generally lower than the previous rates for years 2-5 and slightly higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019 experience study. The change results in fewer predicted disability retirements for males and females.

1. DEFINED BENEFIT PENSION PLANS (Continued)

Public Employees Retirement Association (Continued)

- The base mortality table for healthy annuitants and employees was changed from the RP-2014 table to the Pub-2010 General Mortality table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 disabled annuitant mortality table to the PUB-2010 General/Teacher disabled annuitant mortality table, with adjustments.
- The mortality improvement scale was changed from Scale MP-2018 to Scale MP-2019.
- The assumed spouse age difference was changed from two years older for females to one year older.
- The assumed number of married male new retirees electing the 100% Joint & Survivor option changed from 35% to 45%. The assumed number of married female new retirees electing the 100% Joint & Survivor option changed from 15% to 30%. The corresponding number of married new retirees electing the Life annuity option was adjusted accordingle

Changes in Plan Provisions:

• Augmentation for current privatized members was reduced to 2.0% for the period July 1, 2020 through December 31, 2023 and 0.0% after. Augmentation was eliminated for privatizations occurring after June 30, 2020.

2020 Changes:

Changes in Actuarial Assumptions:

• The mortality projection scale was changed from MP-2017 to MP-2018.

Changes in Plan Provisions:

• The employer supplemental contribution was changed prospectively, decreasing from \$31.0 million to \$21.0 million per year. The State's special funding contribution was changed prospectively, requiring \$16.0 million due per year through 2031.

2019 Changes:

Changes in Actuarial Assumptions:

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.00 percent per year through 2044 and 2.50 percent per year thereafter to 1.25 percent per year.

Changes in Plan Provisions:

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.0 percent to 3.0 percent, beginning July 1, 2018.
- Deferred augmentation was changed to 0.00 percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

1. DEFINED BENEFIT PENSION PLANS (Continued)

Public Employees Retirement Association (Continued)

- Post-retirement benefit increases were changed from 1.0 percent per year with a provision to increase to 2.5 percent upon attainment of 90 percent funding ratio to 50 percent of the Social Security Cost of Living Adjustment, not less than 1.0 percent and not more than 1.5 percent, beginning January 1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches Normal Retirement Age. Does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.

2018 Changes:

Changes in Actuarial Assumptions:

- The Combined Service Annuity (CSA) loads were changed from 0.8 percent for active members and 60 percent for vested and non-vested deferred members. The revised CSA loads are now 0.0 percent for active member liability, 15.0 percent for vested deferred member liability and 3.0 percent for non-vested deferred member liability.
- The assumed post-retirement benefit increase rate was changed from 1.0 percent per year for all years to 1.0 percent per year through 2044 and 2.5 percent per year thereafter.

2017 Changes:

Changes in Actuarial Assumptions:

- The assumed post-retirement benefit increase rate was changed from 1.0 percent per year through 2023 and 2.5 percent thereafter to 1.0 percent per year for all future years.
- The assumed investment return was changed from 7.9 percent to 7.5 percent. The single discount rate was changed from 7.9 percent to 7.5 percent.
- Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth and 2.50 percent for inflation.

2016 Changes:

Changes in Plan Provisions:

• On January 1, 2015 the Minneapolis Employees Retirement Fund was merged into the General Employees Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892 million. Upon consolidation, state and employer contributions were revised.

Changes in Actuarial Assumptions:

• The assumed post-retirement benefit increase rate was changed from 1.0 percent per year through 2030 and 2.5 percent per year thereafter to 1.0 percent per year through 2035 and 2.5 percent per year thereafter.

1. DEFINED BENEFIT PENSION PLANS (Continued)

Teachers Retirement Association

2024 Changes:

The 2023 Tax Finance and Policy Bill, effective July 1, 2025:

- The employer contribution rate will increase from 8.75% to 9.5% on July 1, 2025.
- The employee contribution rate will increase from 7.75% to 8% on July 1, 2025.
- The pension adjustment rate for school districts and the base budgets for Minnesota State, Perpich Center for Arts Education and Minnesota Academies will increase to reflect the 0.75% employer contribution rate increase.

The 2024 Omnibus Pensions and Retirement Bill:

- The Normal Retirement Age (NRA) for active and eligible deferred Tier II members will be 65 effective July 1, 2024.
- TRA's amortization date will remain the same at 2048.

2023 Changes:

• No changes

2022 Changes:

Changes in Actuarial Assumptions:

• The investment return assumption was changed from 7.50 percent to 7.00 percent

2021, 2020 and 2019 Changes:

Change of Assumptions

- The COLA was reduced from 2.0% each January 1 to 1.0%, effective January 1, 2019. Beginning January 1, 2024, the COLA will increase 0.1% each year until reaching the ultimate rate of 1.5% in January 1, 2028.
- Beginning July 1, 2024, eligibility for the first COLA changes to normal retirement age (age 65 to 66, depending on date of birth). However, members who retire under Rule of 90 and members who are at least age 62 with 30 years of service credit are exempt.
- The COLA trigger provision, which would have increased the COLA to 2.5% if the funded ratio was at least 90% for two consecutive years, was eliminated.
- Augmentation in the early retirement reduction factors is phased out over a five-year period beginning July 1, 2019 and ending June 30, 2024 (this reduces early retirement benefits). Members who retire and are at least age 62 with 30 years of service are exempt.
- Augmentation on deferred benefits will be reduced to zero percent beginning July 1, 2019. Interest payable on refunds to members was reduced from 4.0% to 3.0%, effective July 1, 2018. Interest due on payments and purchases from members, employers is reduced from 8.5% to 7.5%, effective July 1, 2018.
- The employer contribution rate is increased each July 1 over the next 6 years, (7.71% in 2018, 7.92% in 2019, 8.13% in 2020, 8.34% in 2021, 8.55% in 2022, and 8.75% in 2023). In addition, the employee contribution rate will increase from 7.50% to 7.75% on July 1, 2023. The state provides funding for the higher employer contribution rate through an adjustment in the school aid formula.

1. DEFINED BENEFIT PENSION PLANS (Continued)

Teachers Retirement Association (Continued)

2018 Changes:

Change of Assumptions

- The cost of living adjustment (COLA) was assumed to increase from 2.0 percent annually to 2.5 percent annually on July 1, 2045.
- The COLA was not assumed to increase to 2.5 percent, but remain at 2.0 percent for all future years.
- Adjustments were made to the combined service annuity loads. The active load was reduced from 1.4 percent to 0.0 percent, the vested inactive load increased from 4.0 percent to 7.0% and the non-vested inactive load increased from 4.0 percent to 9.0 percent.
- The investment return assumption was changed from 8.00 percent to 7.50 percent.
- The price inflation assumption was lowered from 2.75 percent to 2.50 percent.
- The payroll growth assumption was lowered from 3.50 percent to 3.00 percent.
- The general wage growth assumption was lowered from 3.50 percent to 2.85 percent for ten years followed by 3.25 percent thereafter.
- The salary increase assumption was adjusted to reflect the changes in the general wage growth assumption.

2017 Changes:

The discount rate used to measure the total pension liability was 4.66 percent. This is a decrease from the discount rate at the prior measurement date of 8.00 percent. Based on those assumptions, the pension plan's fiduciary net position was projected to be depleted in 2052 and, as a result, the Municipal Bond Index Rate was used in the determination of the Single Equivalent Interest Rate (SEIR). The long-term expected rate of return was applied to periods before 2052 and the Municipal Bond Index Rate of 3.01 percent was applied to periods on and after 2052, resulting in a SEIR of 4.66 percent.

2016 Changes:

Change of benefit terms: The DTRFA was merged into TRA on June 30, 2015.

Change of assumptions: The annual COLA for the June 30, 2015, valuation assumed 2%. The prior year valuation used 2% with an increase to 2.5% commencing in 2034. The discount rate used to measure the total pension liability was 8.0%. This is a decrease from the discount rate at the prior measurement date of 8.25%. Details, if necessary, can be obtained from the TRA ACFR.

OTHER SUPPLEMENTARY INFORMATION

Independent School District No. 2884 Red Rock Central Combining Balance Sheet Nonmajor Governmental Funds June 30, 2024

	Special Revenue				Total	
	Community Services		Food Service		Nonmajor Governmental Funds	
ASSETS						
Investments	\$	192,508	\$	494,881	\$	687,389
Property Taxes Receivable- Current		32,394				32,394
Property Taxes Receivable - Delinquent		1,621				1,621
Accounts Receivable				463		463
Due from Minnesota Department of Education		3,312				3,312
Due from Federal - Department of Education				812		812
Inventory				1,833		1,833
Total Assets		229,835		497,989		727,824
DEFERRED OUTFLOWS OF RESOURCES						
Aggregated deferred outflows						
Total Assets and Deferred Outflows of Resources	\$	229,835	\$	497,989	\$	727,824
LIABILITIES						
Salaries Payable	\$	20,841	\$		\$	20,841
Accounts Payable		155				155
Due to Other Governmental Units		59				59
Total Liabilities		21,055				21,055
DEFERRED INFLOWS OF RESOURCES						
Property Taxes Levied for Subsequent Years		66,853				66,853
Unavailable Revenue- Delinquent Property Taxes		1,621				1,621
Total Liabilities and Deferred Inflows of Resources		89,529				89,529
FUND BALANCE						
Nonspendable				1,833		1,833
Restricted		140,306		496,156		636,462
Unassigned						
Total Fund Balance		140,306		497,989		638,295
Total Liabilities, Deferred Inflows of Resources and Fund Balance	\$	229,835	\$	497,989	\$	727,824

Independent School District No. 2884 Red Rock Central Combining Statement of Revenues, Expenditures, and Changes in Fund Balance Nonmajor Governmental Funds For the Year Ended June 30, 2024

	Special Revenue					
	Community Services		Food Service		Total Nonmajor Governmental Funds	
Revenues						
Local Property Tax Levies	\$	49,303	\$		\$	49,303
Other Local and County Sources		50,734		1,218		51,952
State Sources		19,400		168,047		187,447
Federal Sources		3,800		176,402		180,202
Interest		4,298		13,893		18,191
Other		2,462		36,426		38,888
Total Revenues		129,997		395,986		525,983
Expenditures						
Food Service				328,366		328,366
Community Service		113,059				113,059
Capital Outlay	_	25,746	_	6,762		32,508
Total Expenditures		138,805		335,128		473,933
Excess of Revenues Over						
(Under) Expenditures		(8,808)		60,858		52,050
Other Financing Sources (Uses)						
Transfers from other funds						
Transfers to other funds						
Net Other Financing Sources (Uses)						
Net Change in Fund Balance		(8,808)		60,858		52,050
Fund Balance at Beginning of Period		149,114		437,131		586,245
Fund Balance at End of Period	\$	140,306	\$	497,989	\$	638,295

INDEPENDENT SCHOOL DISTRICT NO. 2884 RED ROCK CENTRAL SCHEDULE OF PRIOR AND CURRENT FINDINGS AND RESPONSES JUNE 30, 2024

STATUS OF PRIOR AUDIT FINDINGS AND RECOMMENDATIONS

2023-001: A material weakness was reported due to the lack of segregation of duties within the organization. The finding continues to exist and has been restated as Finding 2024-001.

INDEPENDENT SCHOOL DISTRICT NO. 2884 RED ROCK CENTRAL SCHEDULE OF PRIOR AND CURRENT FINDINGS AND RESPONSES JUNE 30, 2024

CURRENT AUDIT FINDING AND RECOMMENDATION

Finding 2024-001: The District does not maintain an adequate segregation of duties among its accounting personnel.

Condition: Due to the limited number of accounting office personnel within the District, segregation of the accounting functions necessary to ensure adequate internal accounting control is not always possible. Management is aware of the risks associated with the lack of segregation of duties and has implemented various oversight procedures. No further segregation is possible without the hiring of additional staff and current budgetary considerations do not allow for this. This finding was reported during the prior fiscal year as well.

Effect: This could affect the District's ability to initiate, record, process and report financial data consistent with the assertions of management in the financial statements.

Cause: The District has limited staff in the accounting department. The same employee is performing multiple accounting functions.

Criteria: One basic objective of internal control is to provide for segregation of incompatible duties. In other words, responsibilities should be separated among employees so that a single employee is not able to authorize a transaction, record the transaction in accounts, and maintain responsibility for custody of the asset resulting from the transaction.

Recommendation: Since we acknowledge that it is not economically feasible for the District to hire additional staff, we recommend the District continue to monitor financial activity. We also recommend the School Board review and approve all bills, as well as approve bank reconciliations, which should be documented by initialing the bank reconciliation.

Corrective Action Plan (CAP):

- 1. <u>Explanation of Disagreement with Audit Finding</u> There is no disagreement with the audit finding.
- 2. Actions Planned in Response to Finding

The following segregation of duties are presently in place:

- The School Board reviews and approves all bills
- The School Board and/or other personnel periodically review various expenditure reports for amounts, classifications and comparison to budget.

Due to limited personnel, it is not practical to implement a complete segregation of duties. However, the District will continue to review its procedures to determine if any improvements can be made using the limited personnel available.

INDEPENDENT SCHOOL DISTRICT NO. 2884 RED ROCK CENTRAL SCHEDULE OF PRIOR AND CURRENT FINDINGS AND RESPONSES JUNE 30, 2024

Finding 2024-001: The District does not maintain an adequate segregation of duties among its accounting personnel (continued).

- 3. <u>Official Responsible for Ensuring Correction Action Plan</u> The superintendent is responsible to carry out the plan.
- 4. <u>Planned Completion Date for the Corrective Action Plan</u> The corrective action will be implemented by June 30, 2025.
- 5. <u>Plan to Monitor Completion of Corrective Action Plan</u> The Board of Education is responsible to monitor the corrective action. The monitoring will be documented by the superintendent.



INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Members of the Board of Independent School District No. 2884

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Independent School District No. 2884, Lamberton, Minnesota, as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the Independent School District No. 2884's basic financial statements and have issued our report thereon dated November 20, 2024.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Independent School District No. 2884, Lamberton, Minnesota's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Independent School District No. 2884, Lamberton, Minnesota's internal control. Accordingly, we do not express an opinion on the effectiveness of the Independent School District No. 2884, Lamberton, Minnesota's internal control, Minnesota's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify certain deficiencies in internal control, described in the accompanying Schedule of Prior and Current Findings and Responses, as item 2024-001, to be a material weakness.

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Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Independent School District No. 2884, Lamberton, Minnesota's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Independent School District No. 2884's Response to Findings

The Independent School District No. 2884, Lamberton, Minnesota's response to the findings identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs. The Independent School District No. 2884, Lamberton, Minnesota's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Minnesota Legal Compliance

In connection with our audit, nothing came to our attention that caused us to believe that Independent School District No. 2884, Lamberton, Minnesota failed to comply with the provisions of the contracting – bid laws, depositories of public funds and public investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions, and uniform financial accounting and reporting standards sections of the Minnesota Legal Compliance Audit Guide for School Districts, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65, insofar as they relate to accounting matters. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the District's noncompliance with the above referenced provisions, insofar as they relate to accounting matters.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Kinner & Company Ltd

Kinner & Company Ltd Certified Public Accountants Wabasso, MN

November 20, 2024

COMPLIANCE TABLE