**FINANCIAL STATEMENTS** 

**JUNE 30, 2019** 

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INTRODUCTORY SECTION

**JUNE 30, 2019** 



## INDEPENDENT SCHOOL DISTRICT #2198 PRESTON, MINNESOTA BOARD OF EDUCATION AND ADMINISTRATION JUNE 30, 2019

### 2018 - 2019

Ross Kiehne	Chairperson	12/31/2020
Craig Britton	Vice Chairperson	12/31/2022
Susan Sikkink	Treasurer	12/31/2022
Deb Ristau	Clerk	12/31/2020
James Love	Vice-Clerk	12/31/2020
Michelle Topness	Director	12/31/2022
Jennifer Pickett	Director	12/31/2022
	2017 - 2018	
Ross Kiehne	Chairperson	12/31/2020
Craig Britton	Vice Chairperson	12/31/2018
Susan Sikkink	Treasurer	12/31/2018
Deb Ristau	Clerk	12/31/2020
James Love	Vice-Clerk	12/31/2020
Michelle Topness	Director	12/31/2018
Emily Ellis-Onsager	Director	12/31/2018
	<u>Superintendent</u>	

Richard Keith



**FINANCIAL SECTION** 

**JUNE 30, 2019** 





#### INDEPENDENT AUDITOR'S REPORT

Board of Education Independent School District #2198 **Preston. Minnesota** 

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Independent School District #2198, Preston, Minnesota as of and for the year ended June 30, 2019, and the related notes to financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Independent School District #2198, Preston, Minnesota as of June 30, 2019, and the respective changes in financial position and budgetary comparison for the General Fund and each major special revenue fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Board of Education Page 2

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's response to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The introductory section, supplementary information, and Uniform Financial Accounting and Reporting Standards Compliance Table are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplementary information and Uniform Financial Accounting and Reporting Standards Compliance Table are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information and Uniform Financial Accounting and Reporting Standards Compliance Table are fairly stated, in all material respects in relation to the basic financial statements as a whole.

The introductory section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

#### Report on Summarized Comparative Information

The financial statements include partial year comparative information. Such information does not include all of the information required to constitute a presentation in accordance with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the District's financial statement for the year ended June 30, 2018, from which such partial information was derived.

We have previously audited the District's 2018 financial statements and our report, dated November 14, 2018, expressed unmodified opinions on the respective financial statements of the governmental activities, each major fund. In our opinion, the summarized comparative information presented herein as of and for the year ended June 30, 2018, is consistent, in all material respects, with the audited financial statements from which it has been derived.

### Other Reporting Required by Government Auditing Standards

Smith, Schafe and association, Led.

In accordance with *Government Auditing Standards*, we have also issued a report dated October 8, 2019, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting and compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Rochester, Minnesota October 8, 2019

This section of Independent School District #2198 – Fillmore Central Schools' annual financial report presents our discussion and analysis of the District's financial performance during the fiscal year that ended on June 30, 2019. Please read it in conjunction with the District's financial statements, which immediately follow this section.

#### **FINANCIAL HIGHLIGHTS**

Key financial highlights for the 2018-2019 fiscal year include the following:

- The assets of the District exceeded its liabilities at the close of the most recent fiscal year by \$4,510,793 (net position).
- Overall revenues for the General Fund were \$7,721,689 while overall expenditures totaled \$8,302,423.
- The General Fund Unassigned Fund Balance is \$776,040. This represents a decrease of \$716,151 from last fiscal year. The restricted fund balances total \$709,191 as compared to \$618,900 last fiscal year. The assigned fund balances total \$4,050,603 as compared to \$4,031,714 last fiscal year.
- The General Fund total fund balance decreased by \$580,734 in 2018-2019. This fund balance
  decrease is due to construction projects (high school office, media center, cafeteria
  relocation/remodel, and the football and baseball field upgrades).
- The Food Service Fund total fund balance decreased by \$12,272 in 2018-2019. This decrease is due to the purchase of equipment totaling \$22,584 for convection ovens, garbage disposal, and milk cooler.
- The Community Service Fund total fund balance decreased by \$914 in 2018-2019.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The financial section of the annual report consists of four parts – Independent Auditors' Report, required supplementary information, which includes the management's discussion and analysis (this section), the basic financial statements, and other required reports. The basic financial statements include two kinds of statements that present different views of the District:

- The first two statements are district-wide financial statements that provide both short-term and long-term information about the District's overall financial status.
- The remaining statements are fund-financial statements that focus on individual parts of the District, reporting the District's operations in more detail than the district-wide statements.
- The governmental funds statements tell how basic services such as regular and special education were financed in the short-term as well as what remains for future spending.
- The proprietary fund statements offer short-term and long-term financial information about the activities the District operates in a manner similar to businesses.
- Fiduciary funds statements provide information about the financial relationships in which the District acts solely as a trustee or agent for the benefit of others to whom the resources belong.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The remainder of this overview section of management's discussion and analysis highlights the structure and contents of each of the statements.

**District-wide Statements.** The district-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two district-wide statements report the District's net position and how they have changed. Net position – the difference between the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources – are one way to measure the District's financial health or position. Over time, increases or decreases in the District's net position is an indicator of whether its financial position is improving or deteriorating, respectively. To assess the overall health of the District you need to consider additional non-financial factors such as changes in the District's property tax base and the condition of school buildings and other facilities.

In the district-wide financial statements the District's activities are shown in one category: Governmental activities. Most of the District's basic services are included here, such as elementary and secondary regular instruction, special education, transportation, administration, food services, and community education. Property taxes and state aids finance most of these activities.

**Fund Financial Statements.** The fund financial statements provide more detailed information about the District's funds – focusing on its most significant or "major" funds – not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs. Some funds are required by State law and by bond covenants. The District establishes other funds to control and manage money for particular purposes (i.e. scholarship trust fund).

### **OVERVIEW OF THE FINANCIAL STATEMENTS (Continued)**

The District has three kinds of funds:

- Governmental funds. Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps to determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the district-wide statements, we provide additional information following the governmental funds statements that explains the relationship (or difference) between them.
- Proprietary funds. Services for which the District charges a fee are generally reported in proprietary
  funds. Proprietary funds are reported in the same way as the district-wide statements. The District's sole
  proprietary fund is an internal service fund which charges the District's activities for the cost of other
  postemployment benefits consisting primarily of health insurance.
- **Fiduciary funds.** The District is the trustee, or fiduciary, for assets that belong to others, such as the trust fund. The District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. The District's fiduciary activities are reported in a separate Statement of Fiduciary Assets and Liabilities. The District excludes these activities from the district-wide financial statements because it cannot use these assets to finance its operations.

#### FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

**Net Position.** The District's combined net position from Governmental activities was \$4,510,793 on June 30, 2019. This was an increase of \$2,183,441 from the prior year.

	Total			
		2019		2018
Assets				
Current and other assets	\$	8,830,520	\$	10,185,050
Capital assets		10,199,905		9,256,983
Total assets		19,030,425		19,442,033
Deferred Outflows of Resources		4,981,833		4,791,406
Liabilities				_
Current liabilities		827,072		848,427
Long-Term liabilities		10,932,939		19,316,728
Total liabilities		11,760,011		20,165,155
Deferred Inflows of Resources		7,741,454		1,740,932
Net Position				_
Net investment in capital assets		4,982,344		3,638,421
Restricted		1,214,613		1,876,354
Unrestricted		(1,686,164)		(3,187,423)
Total net position	\$	4,510,793	\$	2,327,352

### FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE (Continued)

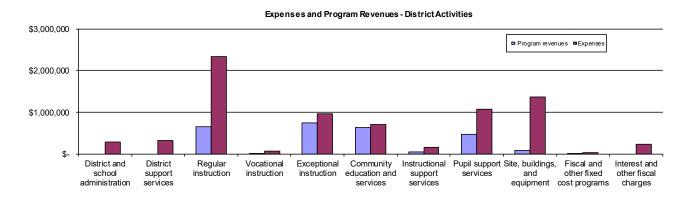
**District's Revenue.** The District's total revenues were \$9,669,685 for the year ended June 30, 2019; compared to \$9,568,078 on June 30, 2018. General revenues from federal and state sources accounted for 56% of total revenue for the year ended June 30, 2019, compared to 55% in the prior year. Local property taxes (levies) accounted for 15% percent (compared to 16% the previous year) of the total revenue, with the remaining revenue coming from other sources.

A condensed version of the Statement of Activities follows:

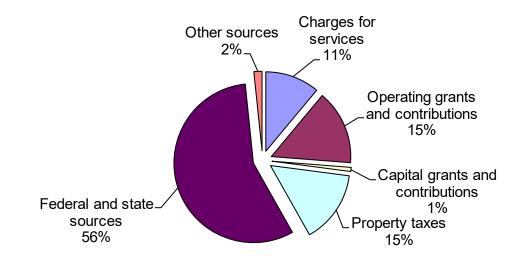
	Total			
	2019		2018	
Revenue				
Program revenues:				
Charges for services	\$ 1,070,236	\$	1,180,023	
Operating grants and contributions	1,467,996		1,406,924	
Capital grants and contributions	78,962		67,226	
General revenues:				
Property taxes	1,427,055		1,516,298	
State sources	5,466,070		5,303,261	
Other sources	159,366		94,346	
Total revenues	9,669,685		9,568,078	
Expenses				
District and school administration	282,697		561,230	
District support services	314,258		319,920	
Regular instruction	2,330,562		4,254,087	
Vocational instruction	63,072		142,750	
Exceptional instruction	960,983		1,224,447	
Community education and services	703,291		759,845	
Instructional support services	148,330		256,872	
Pupil support services	1,069,997		1,106,782	
Site, buildings, and equipment	1,358,111		1,225,962	
Fiscal and other fixed cost programs	26,829		23,944	
Interest and other fiscal charges	228,114		274,534	
Total expenses	7,486,244		10,150,373	
Change in net position	2,183,441		(582,295)	
Net position, beginning of year	 2,327,352		2,909,647	
Net position, end of year	\$ 4,510,793	\$	2,327,352	

### FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE (Continued)

Below are specific graphs that provide comparisons of the district activities direct program revenues with their expenses. Any shortfalls in direct revenues are primarily supported by property tax levy or general state aid.



### **Revenues by Source - District Activities**



### **FUND BASIS FINANCIAL ANALYSIS**

#### **Financial Analysis of the District's Funds**

The financial performance of the District as a school is reflected in its governmental funds as well. As the District completed the year, its Governmental Funds reported a combined fund balance of \$6,139,713.

Enrollment is projected to decline slightly into the 2019-2020 school year. With construction of the veteran's home in Preston to begin soon we are optimistic that enrollment will remain stable and potentially increase over time.

History of enrollment measured by adjusted average daily membership (ADM) is as follows:

Fiscal Year	<u>ADM</u>	% Change
2010	553.73	
2011	540.87	-2.3%
2012	553.29	2.3%
2013	560.23	1.3%
2014	573.03	2.3%
2015	590.61	3.1%
2016	627.26	6.2%
2017	625.37	-0.3%
2018	634.51	1.5%
2019	615.93	-2.9%

**General Fund.** The General Fund includes the primary operations of the District in providing educational services to students from kindergarten through grade twelve including pupil transportation activities and capital outlay projects.

Total General Fund revenues increased by \$206,499 from the previous year (being \$7,721,689 in FY19, and \$7,515,190 in FY18).

Basic general education revenue is determined by a state per student funding formula and consists of an equalized mix of property tax and state aid revenue. Other state-authorized revenue includes excess levy referendum and the property tax shift also involves an equalized mix of property tax and state aid revenue. Therefore, the mix of property tax and state aid can change significantly from year to year without any net revenue change.

Local property taxes are impacted by the state provided funds for school property tax relief. This relief was provided in two principle ways: 1) removal of the general education revenue property tax via a funding model of greater state aid; and 2) roll in of additional aid for referendum revenue into the basis formula for general education revenue.

#### **FUND BASIS FINANCIAL ANALYSIS (Continued)**

General fund revenues and other financing sources were as follows:

	2019 2018		Increase/ (Decrease)		
Local property tax levies	\$	889,066	\$ 826,946	\$	62,120
Other local and county sources		292,453	307,725		(15,272)
Investment income		121,557	66,568		54,989
State sources		5,916,644	5,874,981		41,663
Federal sources		491,717	428,016		63,701
Sales and other conversions of assets		10,252	10,954		(702)
Total	\$	7,721,689	\$ 7,515,190	\$	206,499

Total General Fund expenditures increased by \$1,329,469.

General fund expenditures and transfers were as follows:

	2019 2018			Increase/ (Decrease)		
District and school administration	\$	395,557	\$	418,930	\$	(23,373)
District support services		341,495		306,762		34,733
Regular instruction		3,375,467		3,138,762		236,705
Vocational instruction		96,264		101,354		(5,090)
Exceptional instruction		1,162,860		1,040,879		121,981
Instructional support services		187,314		212,237		(24,923)
Pupil support services		652,043		659,973		(7,930)
Site, buildings, and equipment		2,058,593		1,064,111		994,482
Fiscal and other fixed cost programs and transfers out		32,830		29,946		2,884
Total	\$	8,302,423	\$	6,972,954	\$	1,329,469

The total General Fund balance on June 30, 2019, was \$5,562,748 compared to \$6,143,482 on June 30, 2018 (decrease of \$580,734). Of the amount, \$709,191 is restricted for specific purposes by state requirements, \$4,050,603 is assigned; and \$776,040 is the Unassigned General Fund Balance.

**Food Service Fund.** The Food Service Fund accounts for the activities related to providing child nutrition services to support K-12 academic programs. The fund operates with the goal that revenues exceed expenditures on day-to-day school breakfast and lunch operations so that the excess can be used to systematically replace and upgrade kitchen equipment. By operating in this manner, the child nutrition services program is self-supporting and does not rely upon resources from K-12 instruction programs other than for use of school facilities.

The total Food Service Fund Balance on June 30, 2019, was \$113,687 compared to \$125,959 on June 30, 2018.

The Food Service revenue for 2018-2019 totaled \$468,487 compared to \$491,004 the previous year – a decrease of \$22,517.

The Food Service expenditures for 2018-2019 totaled \$480,759 compared to \$496,183 the previous year – a decrease in expenditures \$15,424.

#### **FUND BASIS FINANCIAL ANALYSIS (Continued)**

**Community Service Fund.** The Community Service Fund accounts for the activities related to providing education and recreation programs for Pre-Kindergarten and Post-Grade 12 students. Fillmore Central School's major cost centers in the Community Service Fund are daycare, learning readiness (preschool), and Early Childhood Family Education. The fund operates on the goal of breaking even on a yearly basis so that is does not rely upon resources from K-12 instruction programs other than for use of school facilities.

The Community Service Fund realized a decrease in fund balance of \$914.

Community Service Fund revenues for 2018-2019 totaled \$717,332 compared to \$701,706 in the previous year. This was an increase in revenue of \$15,626 from the previous year. This increase is due to a slight increase in revenue in several programs.

Community Service Fund expenditures for 2018-2019 totaled \$718,246 compared to \$719,001 in the previous year. This was a decrease in expenditures of \$755 from the previous year. This decrease is primarily due to decreased expenditures in the ECFE program.

**Debt Service Funds.** The Debt Service funds exist to service the principal and interest on long-term debt issued by the District to construct school facilities or acquire school equipment and for the funding of OPEB obligations. Annual levies will provide revenue at a rate of 105% for pending debt service payments for a fiscal year. This rate is specified in statute to ensure that principal and interest payment can be made as scheduled even if there are late property tax payments or delinquencies that may arise.

The Debt Service Restricted Fund Balances (including the OPEB debt service fund) decreased by \$766,541 in 2018-2019 due to the bond refunding payment.

*Internal Service Fund.* The Postemployment Benefits Fund was established in fiscal 2009 with initial funding of \$1,145,132 from bonds issued. The fund charges departments for the estimated cost of other postemployment benefits consisting primarily of health insurance. This fund had deficit net position of \$103,354 at June 30, 2019.

*Fiduciary Fund.* Private-purpose trust (scholarship trust) fund is the District's fiduciary fund. The net position of the scholarship trust is \$45,139 (compared to \$45,965 in FY18).

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

The District provided a Revised General Fund 2018-2019 budget in May of 2019. The Revised FY19 Budget stated revenues were \$282,591 more than the original FY19 Budget reflecting an increase in state aids due to greater than anticipated enrollment, increased interest earnings, donations received from the community and Booster Club toward upcoming projects (playground/football field upgrades), and county tax forfeiture sales.

The Actual FY19 revenues were \$218,990 more than the Revised Budget for revenue.

The Revised FY19 Budget expenditures were \$876,524 more than the Original FY19 Budget. This increase was due to construction projects added during the year (football field upgrades and high school remodeling).

#### **CAPITAL ASSETS AND DEBT ADMINISTRATION**

**Capital Assets.** As of June 30, 2019, the District had invested \$17,535,401 (before depreciation) in a broad range of capital assets including school buildings, athletic facilities, technology equipment, and other types of equipment.

Total

	(Net of Depreciation)				
	2019			2018	
Land	\$	44,373	\$	21,302	
Construction in progress		1,081,593			
Land improvements		965,974		1,038,547	
Buildings		7,224,389		7,643,034	
Machinery and equipment		883,576		554,100	
Total	\$	10,199,905	\$	9,256,983	

**Long Term Liabilities.** As of June 30, 2019, the District had \$6,000,000 in bonds and capital improvement loans outstanding. The District also had \$18,917 in severance benefits payable at the end of the year. A summary of outstanding long-term liabilities as of June 30, 2019, is as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
GOVERNMENTAL ACTIVITIES					
Bonds Payable:					
General Obligation Bonds:					
OPEB Bonds of 2008A	\$ 835,000	\$	\$ 835,000	\$	\$
Alternative Facilities Bond 2010A	980,000		125,000	855,000	130,000
Alternative Facilities Bond 2012A	665,000		60,000	605,000	65,000
Alternative & Capital Facilities Bond 2014A	3,900,000		210,000	3,690,000	205,000
OPEB Refunding Bonds 2017A	850,000			850,000	75,000
Bond Discount	(10,400)		(996)	(9,404)	
Bond Premium	83,962		6,997	76,965	
Other Liabilities:					
Severance Payable	20,213		1,296	18,917	
Governmental Activities					
Long-term Liabilities	\$ 7,323,775	\$	\$1,237,297	\$ 6,086,478	\$ 475,000
			• •		

#### **FACTORS BEARING ON THE DISTRICT'S FUTURE**

The construction of a veteran's home in Preston was recently approved through the State of Minnesota. This will increase the number of jobs available in the area and could bring new young working families to the area. We hope this will have a positive effect on our future enrollment.

The District will continue to maintain its long-standing commitment to academic excellence and educational opportunity for students within a framework of financial fiduciary responsibility.

### **CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, customers and investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the District Office, Independent School District #2198, 702 Chatfield Street NW, Preston, Minnesota 55965.

### **BASIC FINANCIAL STATEMENTS**

**JUNE 30, 2019** 



### INDEPENDENT SCHOOL DISTRICT #2198 PRESTON, MINNESOTA STATEMENT OF NET POSITION

June 30, 2019

With Comparative Data as of June 30, 2018

	Governmental Activities			
		2019		2018
Assets				
Cash and cash equivalents	\$	6,979,474	\$	7,495,434
Restricted cash held with fiscal agent				795,199
Taxes receivable		879,118		843,978
Other receivables		34,386		36,238
Due from other governmental units		903,677		966,486
Inventory		4,277		5,119
Prepaid expenses		29,588		42,596
Capital Assets:				
Nondepreciable		1,125,966		21,302
Depreciable, net of accumulated depreciation		9,073,939		9,235,681
TOTAL ASSETS		19,030,425		19,442,033
Deferred Outflows of Resources				
Deferred outflows from pension activities		4,922,974		4,730,536
Deferred outflows from OPEB activity		58,859		60,870
TOTAL DEFERRED OUTFLOWS OF RESOURCES		4,981,833		4,791,406
Liabilities				
Accounts payable		74,809		103,298
Due to other governmental units		19,713		24,990
Unearned revenue		11,369		19,168
Accrued liabilities		646,074		597,815
Accrued interest payable		75,107		103,156
Long-Term Liabilities:		•		,
Due within one year		475,000		450,000
Due in more than one year		5,611,478		6,873,775
Net pension liability		4,341,332		11,466,126
Other postemployment benefits payable		505,129		526,827
TOTAL LIABILITIES		11,760,011		20,165,155
Deferred Inflows of Resources				
Deferred inflows from pension activities		6,154,287		202,742
Property taxes levied for subsequent year		1,587,167		1,538,190
TOTAL DEFERRED INFLOWS OF RESOURCES		7,741,454		1,740,932
Net Position				
Net investment in capital assets		4,982,344		3,638,421
Restricted:				, ,
Operating capital purposes		675,415		563,869
State-mandated restrictions		33,776		55,031
Food service		113,687		125,959
Community service		281,725		282,639
Debt service		110,010		848,856
Unrestricted		(1,686,164)		(3,187,423)
TOTAL NET POSITION	\$	4,510,793	\$	2,327,352

### **See Notes to Financial Statements**

### INDEPENDENT SCHOOL DISTRICT #2198 PRESTON, MINNESOTA STATEMENT OF ACTIVITIES

For the Year Ended June 30, 2019 With Partial Comparative Data for the Year Ended June 30, 2018

2019

			Program Revenues							
	Expenses			Charges for Services	Operating Grants and Contributions		Capital Grants d Contributions			
Functions/Programs							_			
District and school administration	\$	282,697	\$		\$	\$				
District support services		314,258								
Regular instruction		2,330,562		217,482	431,202					
Vocational instruction		63,072			1,113					
Special education		960,983		15,528	723,048					
Community education and services		703,291		579,088	49,636					
Instruction support services		148,330			43,785					
Pupil support services		1,069,997		247,165	219,212					
Site, buildings, and equipment		1,358,111					78,962			
Fiscal and other fixed cost programs		26,829		10,973						
Interest and other fiscal charges		228,114								
Total governmental activities	\$	7,486,244	\$	1,070,236	\$ 1,467,996	\$	78,962			

### General Revenues:

Property taxes levied for:

General purposes

Community Service

Debt Service

State aid not restricted to specific purposes

Investment income

Total general revenues and transfers

Change in net position

Net Position - Beginning

Net Position - Ending

	2019		2018
Ne	t (Expense)	N	et (Expense)
	evenue and		Revenue and
			anges in Net
	Position		Position
	Total		Total
Go	vernmental	G	overnmental
	Activities		Activities
\$	(282,697)	\$	(561,230)
	(314,258)		(319,920)
	(1,681,878)		(3,614,271)
	(61,959)		(140,695)
	(222,407)		(437,624)
	(74,567)		(146,366)
	(104,545)		(224,433)
	(603,620)		(617,160)
	(1,279,149)		(1,158,736)
	(15,856)		(1,231)
	(228,114)		(274,534)
	(4,869,050)		(7,496,200)
	(4,009,000)		(1,490,200)
	980,938		906,898
	72,350		74,576
	373,767		534,824
	5,466,070		5,303,261
	159,366		94,346
	7,052,491		6,913,905
	2,183,441		(582,295)
	2,327,352		2,909,647
\$	4,510,793	\$	2,327,352

# INDEPENDENT SCHOOL DISTRICT #2198 PRESTON, MINNESOTA BALANCE SHEET GOVERNMENTAL FUNDS

June 30, 2019

With Partial Comparative Data as of June 30, 2018

		General	Fo	od Service	(	Community Service
Assets		Ocholai		od Oct vioc		CCIVICC
Cash and cash equivalents	\$	5,750,305	\$	99,256	\$	378,696
Restricted cash held with fiscal agent	•	-,,	•	,	·	,,,,,,
Current property taxes receivable		437,079				38,602
Delinquent property taxes receivable		4,768				427
Accounts receivable		25,564		477		8,345
Due from other school districts		12,433				150
Due from Minnesota Department of Education		559,679				5,670
Due from Federal through Minnesota Department		222,212				2,212
of Education		290,600		11,891		
Prepaid expenses		26,914		,		
Inventory		-,-		4,277		
TOTAL ASSETS	\$	7,107,342	\$	115,901	\$	431,890
Liabilities, Deferred Inflows of Resources, and Fund Balances Liabilities						
Accounts payable	\$	65,278	\$	2,214	\$	7,317
Salaries and accrued liabilities payable		592,623	·	,	·	53,451
Due to other school districts		19,320				•
Due to other governments		393				
Unearned revenue						11,369
TOTAL LIABILITIES		677,614		2,214		72,137
Deferred Inflows of Resources Unavailable revenue:						
Property taxes levied for subsequent year		862,212				77,601
Delinquent property taxes		4,768				427
TOTAL DEFERRED INFLOWS OF RESOURCES		866,980				78,028
Fund Balances						
Nonspendable		26,914		4,277		
Restricted		709,191		109,410		281,725
Assigned		4,050,603				_5.,6
Unassigned		776,040				
TOTAL FUND BALANCES		5,562,748		113,687		281,725
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	Φ		Ф.	· · · · · · · · · · · · · · · · · · ·	¢.	
KESOUKCES AND FUND DALANCES	\$	7,107,342	\$	115,901	\$	431,890

				Total Governmental Funds					
			OPEB						
Deb	ot Service	Deb	t Service		2019		2018		
\$	339,354	\$	71,621	\$	6,639,232	\$	7,144,886		
Ψ	000,004	Ψ	7 1,021	Ψ	0,009,202	Ψ	7,144,000		
	346,215		48,463		870,359		835,030		
	3,020		544		8,759		8,948		
	0,020		0		36,238				
					34,386 12,583		11,003		
	22,403		851		588,603		753,426		
	,				,				
					302,491		202,057		
					26,914		677		
					4,277		5,119		
\$	710,992	\$	121,479	\$	8,487,604	\$	9,792,583		
ф		Ф		φ	74 000	φ	102 200		
\$		\$		\$	74,809 646,074	\$	103,298		
					19,320		597,815 24,885		
					393		105		
					11,369		19,168		
					751,965		745,271		
					701,000		7 10,27 1		
	549,935		97,419		1,587,167		1,538,190		
	3,020		544		8,759		8,948		
	552,955		97,963		1,595,926		1,547,138		
					31,191		5,796		
	158,037		23,516		1,281,879		1,970,473		
					4,050,603		4,031,714		
					776,040		1,492,191		
	158,037		23,516		6,139,713		7,500,174		
æ	740 000	ф.	404 470	۴	0.407.004	Φ	0.700.500		
\$	710,992	\$	121,479	\$	8,487,604	\$	9,792,583		

# INDEPENDENT SCHOOL DISTRICT #2198 PRESTON, MINNESOTA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS

	General Food Service				community Service
Revenues					
Local sources:					
Property tax levies	\$ 889,066	\$		\$	72,350
Other local and county sources	292,453		2,500		579,088
Investment income	121,557		2,110		7,135
State sources	5,916,644		22,864		58,759
Federal sources	491,717		196,348		
Sales and other conversions of assets	10,252		244,665		
TOTAL REVENUES	7,721,689		468,487		717,332
Expenditures					
District and school administration	395,557				
District support services	341,495				
Regular instruction	3,375,467				
Vocational instruction	96,264				
Special education	1,162,860				
Community education and services					718,246
Instructional support services	187,314				
Pupil support services	652,043		480,759		
Site, buildings, and equipment	2,058,593				
Fiscal and other fixed cost programs	32,830				
TOTAL EXPENDITURES	8,302,423		480,759		718,246
EXCESS (DEFICIENCY) OF REVENUES					
OVER (UNDER) EXPENDITURES	 (580,734)		(12,272)		(914)
Other Financing Sources (Uses)  Payment on bond refunding  Operating transfer in  Operating transfer out					
TOTAL OTHER FINANCING SOURCES (USES)					
NET CHANGE IN FUND BALANCES	(580,734)		(12,272)		(914)
FUND BALANCE - BEGINNING	 6,143,482		125,959		282,639
FUND BALANCE - ENDING	\$ 5,562,748	\$	113,687	\$	281,725

Total Governmental Funds							
			OPEB				
Del	bt Service	De	bt Service		2019		2018
\$	373,766	\$	92,061	\$	1,427,243	\$	1,536,677
					874,041		883,198
	5,854		14,817		151,473		89,981
	224,610		8,514		6,231,391		6,024,938
					688,065		643,161
					254,917		256,443
	604,230		115,392		9,627,130		9,434,398
					395,557		418,930
					341,495		306,762
					3,375,467		3,138,762
					96,264		101,354
					1,162,860		1,040,879
					718,246		719,001
					187,314		212,237
					1,132,802		1,156,156
					2,058,593		1,104,040
	564,263		141,900		738,993		745,253
	564,263		141,900		10,207,591		8,943,374
	39,967		(26,508)		(580,461)		491,024
			(700,000)		(700,000)		
			(780,000)		(780,000)		FC 20C
							56,306
			(700,000)		(700,000)		(56,306)
			(780,000)		(780,000)		
	39,967		(806,508)		(1,360,461)		491,024
	55,501		(000,000)		(1,000,401)		701,024
	118,070		830,024		7,500,174		7,009,150
\$	158,037	\$	23,516	\$	6,139,713	\$	7,500,174

# RECONCILIATION OF NET POSITION IN THE DISTRICT-WIDE FINANCIAL STATEMENTS AND FUND BALANCES IN THE FUND BASIS FINANCIAL STATEMENTS June 30, 2019

Amounts reported for governmental activities in the statement of net position are different because:

Total governmental fund balances (pages 16 and 17)		\$ 6,139,713
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.  Governmental funds - capital assets  Less: Accumulated depreciation	\$ 17,535,401 7,335,496	10,199,905
Other long-term assets not available to pay for current-period expenditure and, therefore, are deferred in the funds  Delinquent property taxes		8,759
Internal service funds are used by management to charge the costs of OPEB to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position		(103,354)
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.  Bonds and notes payable Bond premium Bond discount Net pension liability Severance payable Accrued interest	\$ (6,000,000) (76,965) 9,404 (5,572,645) (18,917) (75,107)	
		(11,734,230)
Net position of governmental activities (page 13)		\$ 4,510,793

### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Year Ended June 30, 2019

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds (pages 18 and 19)		\$ (1,360,461)
Governmental funds reported capital outlays as expenditures.		
However, in the statement of activities the cost of those assets		
is allocated over their estimated useful lives and reported as		
depreciation expense.		
Capital outlays	\$ 1,544,18	31
Depreciation expense	(592,87	
		951,305
The net effect of various miscellaneous transactions involving		
capital assets (i.e., sales, trade-ins, and donations) is to		
decrease net position.		(8,383)
assistant not position.		(0,000)
Revenues in the statement of activities that do not provide current		
financial resources are not reported as revenue in the funds:		
Delinquent property taxes		(189)
The governmental funds report long-term debt proceeds as financing sources, while		
repayment of long-term debt principal is reported as an expenditure. In the statement		
of net position, however, issuing debt increases long-term liabilities and does not		
affect the statement of activities and repayment of principal reduces the liability. Also,		
governmental funds report the effect of premiums and discounts when debt is first		
issued, whereas these amounts are deferred and amortized in the statement of		
activities. Interest is recognized as an expenditure in the governmental funds when it		
is due. In the statement of activities, however, interest expense is recognized as it		
accrues, regardless of when it is due. The net effect of these differences in the		
treatment of general obligations bonds and related items is as follows.		
	\$ 1,230,00	10
Principal retirement on long-term debt		
Change in bond discount	(99	•
Change in bond premium	6,99	
Change in accrued interest	28,04	1,264,050
		1,204,000
In the statement of activities, certain operating expenses - net pension		
liability and severance - are measured by the amounts earned during the		
year. In the governmental funds, however, expenditures for these items are		
measured by the amount of financial resources used (essentially, the		
amounts actually paid).		
Severance payable	\$ 1,29	
Net pension liability	1,365,68	
Internal service funds are used by management to charge the costs		1,366,983
Internal service funds are used by management to charge the costs of OPEB to individual funds. The net revenue (expense) of the		
internal service funds is reported with governmental activities		(29,864)
goroman don made		(20,001)
Change in net position of governmental activities (pages 14 and 15)		\$ 2,183,441

### **See Notes to Financial Statements**

# INDEPENDENT SCHOOL DISTRICT #2198 PRESTON, MINNESOTA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL GENERAL FUND

	Budgete	d Amounts	2019	Over (Under)	2018
	Original	Final	Actual	Final Budget	Actual
Revenues					
Local sources:					
Property tax levies	\$ 900,859	\$ 894,458	\$ 889,066	\$ (5,392)	\$ 826,946
Other local and county sources	184,317	226,318	292,453	66,135	307,725
Investment income	36,000	100,000	121,557	21,557	66,568
State sources	5,606,118	5,751,190	5,916,644	165,454	5,874,981
Federal sources	490,674	523,983	491,717	(32,266)	428,016
Sales and other conversions of assets	2,140	6,750	10,252	3,502	10,954
TOTAL REVENUES	7,220,108	7,502,699	7,721,689	218,990	7,515,190
Expenditures					
District and school administration	415,782	403,423	395,557	(7,866)	418,930
District support services	350,913	339,971	341,495	1,524	306,762
Regular instruction	3,421,828	3,538,411	3,375,467	(162,944)	3,138,762
Vocational instruction	109,516	106,760	96,264	(10,496)	101,354
Special education	1,160,518	1,185,008	1,162,860	(22,148)	1,040,879
Instructional support services	238,015	211,148	187,314	(23,834)	212,237
Pupil support services	660,776	671,015	652,043	(18,972)	659,973
Site, buildings, and equipment	2,571,858	3,346,941	2,058,593	(1,288,348)	1,064,111
Fiscal and other fixed cost programs	55,053	58,106	32,830	(25,276)	29,946
TOTAL EXPENDITURES	8,984,259	9,860,783	8,302,423	(1,558,360)	6,972,954
NET CHANGE IN FUND BALANCE	(1,764,151	) (2,358,084)	(580,734)	1,777,350	542,236
FUND BALANCE - BEGINNING	6,143,482	6,143,482	6,143,482		5,601,246
FUND BALANCE - ENDING	\$ 4,379,331	\$ 3,785,398	\$ 5,562,748	\$ 1,777,350	\$ 6,143,482

# INDEPENDENT SCHOOL DISTRICT #2198 PRESTON, MINNESOTA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL FOOD SERVICE FUND

	Budgeted Amounts					2019 Over (Under)			2018	
	Original Final		Actual Final Budge			Actual				
Revenues									_	
Local sources:										
Other local and county sources	\$	2,000	\$	2,000	\$	2,500	\$	500	\$ 4,969	
Investment income						2,110		2,110	1,382	
State sources		23,736		23,736		22,864		(872)	24,019	
Federal sources		154,928		154,928		196,348		41,420	215,145	
Sales and other conversions of assets		234,194		238,494		244,665		6,171	245,489	
TOTAL REVENUES		414,858		419,158		468,487		49,329	491,004	
Expenditures										
Pupil support services		424,490		443,546		480,759		37,213	496,183	
NET CHANGE IN FUND BALANCE		(9,632)		(24,388)		(12,272)		12,116	(5,179)	
FUND BALANCES - BEGINNING		125,959		125,959		125,959			131,138	
FUND BALANCES - BEGINNING		120,909		120,303		120,909			131,130	
FUND BALANCES - ENDING	\$	116,327	\$	101,571	\$	113,687	\$	12,116	\$ 125,959	

### INDEPENDENT SCHOOL DISTRICT #2198 PRESTON, MINNESOTA TEMENT OF PEVENUES EXPENDITURES AND CHANGES IN F

### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL

### **COMMUNITY SERVICE FUND**

	Budgeted Amounts				2019 Over (Under)			2018		
		Original		Final	•	Actual	Fin	al Budget		Actual
Revenues										
Local sources:										
Property tax levies	\$	79,245	\$	72,556	\$	72,350	\$	(206)	\$	74,576
Other local and county sources		523,878		531,900		579,088		47,188		570,504
Investment income						7,135		7,135		4,291
State sources		42,700		56,328		58,759		2,431		52,335
TOTAL REVENUES		645,823		660,784		717,332		56,548		701,706
Expenditures										
Community education and services		714,405		745,127		718,246		(26,881)		719,001
NET CHANGE IN FUND BALANCES		(68,582)		(84,343)		(914)		83,429		(17,295)
FUND BALANCES - BEGINNING		282,639		282,639		282,639				299,934
FUND BALANCES - ENDING	\$	214,057	\$	198,296	\$	281,725	\$	83,429	\$	282,639

# INDEPENDENT SCHOOL DISTRICT #2198 PRESTON, MINNESOTA STATEMENT OF NET POSITION PROPRIETARY FUND June 30, 2019 and 2018

	Governmental Activities - Internal Service Postemployment Benefits Fund				
	_	2019		2018	
Assets					
Cash and investments	\$	340,242	\$	350,548	
Prepaid expenses		2,674		41,919	
TOTAL ASSETS	\$	342,916	\$	392,467	
Deferred Outflows of Resources					
Deferred outflows from OPEB activity	_\$	58,859	\$	60,870	
Liabilities					
Postemployment benefits payable	\$	505,129	\$	526,827	
Net Position					
Unrestricted		(103,354)		(73,490)	
TOTAL LIABILITIES AND NET POSITION	\$	401,775	\$	453,337	

# INDEPENDENT SCHOOL DISTRICT #2198 PRESTON, MINNESOTA STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION PROPRIETARY FUND

For the Years Ended June 30, 2019 and 2018

	G	Governmental Activities - Internal Service			
	P	Postemployment Benefits Fund			
		2019	2018		
REVENUES					
Departmental charges	\$	34,850 \$	149,694		
EXPENSES					
Post-retirement benefit expense		36,642	37,306		
Other expenses		35,966			
TOTAL EXPENSES		72,608	37,306		
Operating income (loss)		(37,758)	112,388		
Other Financing Sources					
Investment income		7,894	4,365		
Change in Net Position		(29,864)	116,753		
Net Position - Beginning		(73,490)	(190,243)		
Net Position - Ending	\$	(103,354) \$	(73,490)		

# INDEPENDENT SCHOOL DISTRICT #2198 PRESTON, MINNESOTA STATEMENT OF CASH FLOWS PROPRIETARY FUND

For the Years Ended June 30, 2019 and 2018

	Governmental Activities - Internal Service			
	Р	Postemployment Benefits Fund		
		2019	2018	
Cash Flows From Operating Activities Cash (payments) receipts for benefits	\$	(18,200) \$	11,141	
Cash Flows From Investing Activities Investment income		7,894	4,365	
Increase (Decrease) in Cash and Cash Equivalents		(10,306)	15,506	
Cash and Cash Equivalents - Beginning		350,548	335,042	
Cash and Cash Equivalents - Ending	\$	340,242 \$	350,548	
Reconciliation of Operating Income (Loss) to Net Cas Provided By (Used In) Operating Activities	sh			
Operating income (loss)	\$	(37,758) \$	112,388	
Adjustments to reconcile Operating income (loss) to Net Cash Provided By (Used In) Operating Activities:				
Deferred outflows from OPEB activity Postemployment benefits asset		2,011	(60,870) 174,432	
Prepaid expenses		39,245	11,141	
Postemployment benefits payable		(21,698)	(225,950)	
Net Cash Provided By (Used In) Operating Activities	\$	(18,200) \$	11,141	

# INDEPENDENT SCHOOL DISTRICT #2198 PRESTON, MINNESOTA STATEMENT OF FIDUCIARY NET POSITION

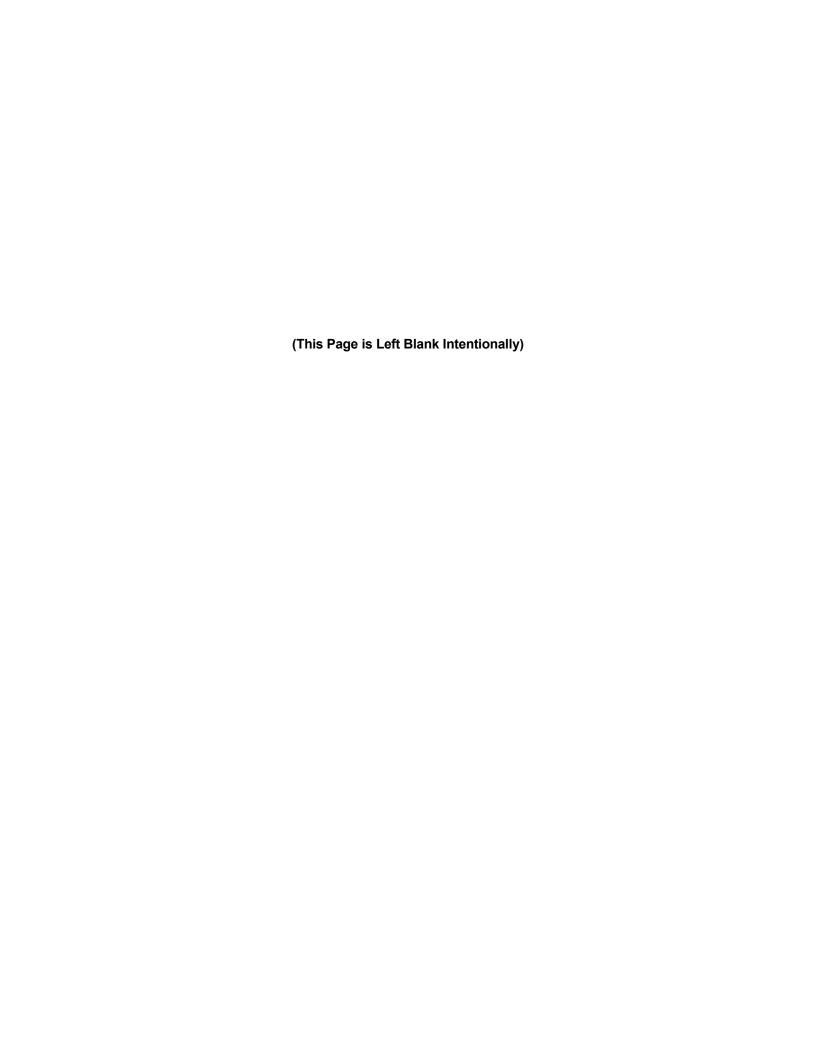
June 30, 2019

	Private	
	Purpose	
		Trust
	Scl	holarship
	Tru	ıst Fund
Assets Cash and cash equivalents	\$	45,139
TOTAL ASSETS	\$	45,139
Net Position, Unrestricted	\$	45,139
TOTAL NET POSITION	\$	45,139

# INDEPENDENT SCHOOL DISTRICT #2198 PRESTON, MINNESOTA STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

For the Year Ended June 30, 2019

	Private	
	Purpose	
	-	Trust
	Sch	nolarship
	Tru	st Fund
Additions		
Other local and county sources	\$	27,296
Deductions		
Fiscal and other fixed cost programs	-	28,122
CHANGE IN NET POSITION		(826)
NET POSITION - BEGINNING		45,965
NET POSITION - ENDING	\$	45,139



# NOTES TO FINANCIAL STATEMENTS

**JUNE 30, 2019** 

### **NOTES TO FINANCIAL STATEMENTS**

# 1. Summary of Significant Accounting Policies

Independent School District #2198 was formed and operates pursuant to applicable Minnesota laws and statutes.

The governing body consists of a seven-member board elected by the voters of the District to serve four-year terms.

The accounting policies of the District conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The GASB pronouncements are recognized as accounting principles generally accepted in the United States of America for state and local governments. The following is a summary of the more significant accounting policies:

# Financial Reporting Entity

Independent School District #2198 (the District) is an instrumentality of the State of Minnesota established to function as an educational institution. The elected School Board (Board) is responsible for legislative and fiscal control of the District. A Superintendent is appointed by the Board and is responsible for administrative control of the District.

Accounting principles generally accepted in the United States of America (GAAP) require that the District's financial statements include all funds, account groups, departments, agencies, boards, commissions, and other organizations which are not legally separated from the District. In addition, the District's financial statements are to include all component units - entities for which the District is financially accountable.

Financial accountability includes such aspects as appointing a voting majority of the organization's governing body, significantly influencing the programs, projects, activities or level of services performed or provided by the organization or receiving specific financial benefits from, or imposing specific financial burden on, the organization.

Based on the aforementioned criteria, the District has no component units.

Student Activities are determined primarily by student participants under the guidance of an adult and are generally conducted outside of school hours. The School Board does have a fiduciary responsibility in establishing broad policies and ensuring that appropriate financial records are maintained for student activities. However, in accordance with Minnesota State Statutes, the District's School Board has not elected to control or exercise oversight responsibility with respect to the underlying student activities. Accordingly, the student activity accounts are not included in these financial statements.

# Basic Financial Statement Presentation

The District-wide financial statements (i.e. the Statement of Net Position and the Statement of Activities) display information about the reporting government as a whole. These statements include all the financial activities of the District, except for the fiduciary fund. Fiduciary funds are reported only in the Statements of Fiduciary Net Position and Changes in Fiduciary Fund Net Position at the fund financial statement level.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*. Depreciation expense that can be specifically identified by function is included in the direct expenses of each function.

### **NOTES TO FINANCIAL STATEMENTS**

# 1. Summary of Significant Accounting Policies (Continued)

# Basic Financial Statement Presentation (Continued)

Interest on long-term debt is considered an indirect expense and is reported separately on the Statement of Activities. Generally, the effect of material inter-fund activity has been removed from the District-wide financial statements.

Separate Fund financial statements are provided for governmental, proprietary, and fiduciary funds. Major individual governmental funds are reported as separate columns in the fund financial statements. Fiduciary funds are presented in the fiduciary fund financial statements by type. Proprietary funds are presented in the proprietary fund financial statements by type. Since by definition, fiduciary fund assets are being held for the benefit of a third party and cannot be used for activities or obligations of the District, these funds are excluded from the District-wide statements.

# Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The District-wide financial statements were prepared using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Property taxes are generally recognized as revenues in the fiscal year for which they are levied, except for amounts advance recognized in accordance with a statutory "tax shift" described later in these notes. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met. State aids are recorded as revenue in the fiscal year for which the aids are designated by statute.

Governmental fund types are accounted for using the modified accrual basis of accounting. Under this method revenues are recognized when susceptible to accrual, i.e. both measurable and available to finance expenditures of the fiscal period. "Available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Revenues susceptible to accrual are property taxes, state aids, fees, and interest. For this purpose, the District considers all revenue to be available if it is collected within 60 days after the end of the current period.

Expenditures are generally recognized using the modified accrual basis of accounting when a related fund liability is incurred. Exceptions to this rule include (1) accumulated unpaid vacation, sick pay, and other employee amounts which are not accrued, and (2) principal and interest on general long-term debt which is recognized when due.

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue recorded in the year in which the resources are measurable and become available.

Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, and donations. On an accrual basis, revenue from property taxes are recognized in the year for which the tax is levied. Revenue from grants and donations are recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements including timing requirements, which specify the year in when the resources are required to be used or the year when use is first permitted; matching requirements, in which the District must provide local resources to be used for a specific purpose; and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it is recognized.

### **NOTES TO FINANCIAL STATEMENTS**

# 1. Summary of Significant Accounting Policies (Continued)

# Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Unearned revenue is recorded when assets are recognized before revenue recognition criteria have been satisfied. Grants received before eligibility requirements other than time requirements are met and recorded as unearned revenue. Grants received before time requirements are met are recorded as a deferred inflow of resources.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's proprietary funds are departmental charges. Operating expenses for proprietary funds are post-retirement benefit payments and expenses. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses. When both restricted and unrestricted resources are available for use, it is the District's policy to use the restricted resources first, then unrestricted resources as they are needed.

### Description of Funds

The accounts of the District are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for by providing a separate set of self-balancing accounts, which comprise its assets, liabilities, fund equity, revenues and expenditures. District resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

GASB standards set forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures of the individual funds in the governmental fund category) for the determination of major funds. The District electively added as major funds, those which had specific community focus. The major funds of the District are presented as follows:

The *general fund* is the District's primary operating fund. It accounts for all financial resources and transactions except those required to be accounted for in other funds.

The *food service fund* accounts for all activities associated with the preparation and serving of regular and incidental meals, lunches or snacks in connection with school activities.

The *community service fund* accounts for the resources designated for programs other than those for elementary and secondary students.

The *debt service fund* accounts for the accumulation of resources for, and the payment of, long-term debt principal, interest and related costs.

The OPEB debt service fund accounts for the accumulation of resources for, and the payment of, the OPEB (other postemployment benefits) bond principal, interest and related costs.

The District reports the following proprietary fund:

The *postemployment benefits fund* is an internal service fund which accounts for the cost of postemployment benefits of the District. Postemployment benefit costs are charged to other funds of the District based on an established rate. Internal service funds account for the financing of services, provided by one fund to other funds of the District on a cost reimbursement basis.

### **NOTES TO FINANCIAL STATEMENTS**

# 1. Summary of Significant Accounting Policies (Continued)

# Description of Funds (Continued)

The District reports the following fiduciary fund:

The *trust fund* is a private purpose trust fund for assets held in a trustee capacity. Contributions to the District are maintained in various scholarship funds in which the annual scholarships are awarded to students based on requirements established by the contributor.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

# **Budgets and Budgetary Accounting**

Budgets presented in this report for comparison to actual amounts are presented in accordance with accounting principles generally accepted in the United States of America. Each June, the School Board adopts an annual budget for the following fiscal year for the General, Food Service, Community Service, Building Construction, and Debt Service Funds. Reported budget amounts represent the amended budget as adopted by the School Board. Legal budgetary control is at the fund level.

Procedurally, in establishing the budgetary data reflected in these financial statements, the Superintendent submits to the School Board prior to July 1, a proposed operating budget for the fiscal year commencing July 1. The operating budget includes proposed expenditures and the means to finance them. The budget is legally enacted by School Board action. Revisions to budgeted amounts must be approved by the School Board.

Total fund expenditures in excess of the budget require approval of the School Board. Spending control for most funds is established by the amount of expenditures budgeted for the fund, but management control is exercised at line item levels.

### Cash and Investments

Except where otherwise required, the District maintains all deposits in bank accounts in the name of the District. These deposits are invested on a short-term basis with interest income allocated to each fund based upon their relative account balance. The balances shown in each fund represents an equity interest in the commingled pool of cash and temporary cash investments, which is under the management of the District. Investments consist primarily of nonparticipating certificates of deposit recorded at cost, which approximates market.

The District has designated cash and cash equivalents as demand deposits and all investments with an original maturity of three months or less.

### Accounts Receivable

Represents amounts receivable from individuals, firms, and corporations for goods and services furnished by the District. No substantial losses are anticipated from present receivable balances, therefore, no allowance for uncollectible accounts is deemed necessary.

### **NOTES TO FINANCIAL STATEMENTS**

# 1. Summary of Significant Accounting Policies (Continued)

### Use of Estimates

The preparation of financial statements in conformity with United State generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

# Deferred Outflows of Resources

In addition to assets, the financial statements will sometimes report a separate section of deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until that time. The District has two types of items which occur related to revenue recognition. The deferred outflows of resources are pension and OPEB related.

### Deferred Inflows of Resources

In addition to liabilities, the financial statements will sometimes report a separate financial statement element, deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has three items which occur related to revenue recognition. The first occurs because property tax receivables are recorded in the current year, but the revenue will be recorded in the subsequent year. The second type of deferred inflow of resources occurs because governmental fund revenues are not recognized until available (collected not later than 60 days after the end of the District's year-end) under the modified accrual basis of accounting. The third type is pension related.

### Unearned Revenue

Unearned revenues are those in which resources are received by the district before it has a legal claim to them. The District has reported unearned revenues for fees collected for community education activities that have not occurred as of year-end.

# **Inventories**

Inventories are recorded using the consumption method of accounting and consist of food and commodities on hand at June 30, 2019. The food is recorded at the lower of cost or market. The food inventories are valued using the latest invoice cost, which approximates FIFO inventory method. Surplus commodities are stated at standardized commodities cost as determined by the Department of Agriculture.

# Prepaid Expenses

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepayments. Prepaid items are reported using the consumption method and recorded as an expense or expenditure at the time of consumption.

### **NOTES TO FINANCIAL STATEMENTS**

# 1. Summary of Significant Accounting Policies (Continued)

### Property Taxes

Property tax levies are established by the School Board in December each year and are certified to the County for collection the following calendar year. In Minnesota, counties act as collection agents for all property taxes. The County spreads all levies over taxable property. Such taxes become a lien on January 1. Taxes are due on May 15 and October 15. The county generally remits taxes to the District at periodic intervals as they are collected. A portion of property taxes levied is paid through various state tax credits which are included in revenue from state sources in the financial statements.

Generally, tax revenue is recognized in the fiscal year ending June 30, following the calendar year in which the tax levy is collectible, while the current calendar year tax levy is recorded as deferred inflows of resources (property taxes levied for subsequent year). The majority of District revenue in the General and Special Revenue Funds is determined annually by statutory funding formulas. The total revenue allowed by these formulas is then allocated between taxes and state aids by the Legislature based on education funding priorities. To help balance the state budget, the Minnesota Legislature utilizes a tool referred to as the "tax shift", which periodically changes the District's recognition of property tax revenue. The tax shift advance recognizes cash collected for the subsequent year's levy as current year revenue, allowing the state to reduce the amount of aid paid to the District. Currently, the mandated tax shift recognizes \$81,219 of the property tax levy collectible in 2019 as revenue to the District in fiscal year 2018-2019. The remaining portion of the taxes collectible in 2019 is recorded as deferred inflows of resources.

Taxes that remain unpaid are classified as delinquent taxes receivable. Revenue from these delinquent property taxes that is not collected within 60 days of year-end is deferred inflows of resources because it is not known to be available to finance the operations of the District in the current year. No allowance for uncollectible taxes has been provided as such amounts are not expected to be material. Current levies of local taxes, less the amount recognized as revenue in the current period, including portions assumed by the State which will be recognized as revenue in the next fiscal year beginning July 1, 2019, are included in the Property Taxes Levied for Subsequent Year account to indicate that, while they are current assets, they will not be recognized as revenue until the following year.

# Capital Assets

Capital assets are capitalized at historical cost, or estimated historical cost for assets where actual historical cost is not available. Donated assets are recorded as capital assets at their estimated acquisition value at the date of donation. The District maintains a capitalization threshold level of \$2,500. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets are recorded in the District-wide financial statement, but are not reported in the Fund financial statements. Since surplus assets are sold for an immaterial amount when declared as no longer needed for public school purpose by the District, no salvage value is taken into consideration for depreciation purposes. Deprecation is provided using the straight-line method applied over the following estimated useful lives of the assets.

	Useful Life
	in Years
Buildings	20 - 50
Furniture and fixtures	5 - 20

Capital assets not being depreciated include land and construction in progress.

The District does not possess any material amounts of infrastructure capital assets. Items such as sidewalks and other land improvements are considered to be part of the cost of buildings or other improvable property.

# **NOTES TO FINANCIAL STATEMENTS**

# 1. Summary of Significant Accounting Policies (Continued)

# Compensated Absences

The District has employee and union contracts with several different employee groups. Employee benefits under the contracts are different, but generally include provisions for sick leave, vacation leave, and termination benefits.

Unpaid vacation and sick leave has not been accrued in any funds, as these benefits do not vest to employees. They are recorded as an expense in the period paid. See Note 11 on severance pay.

# Long-term Obligations

In the district-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

### **Interfund Transactions**

Quasi-external transactions are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses or revenues/income initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses or revenues/income in the fund that is reimbursed.

All other interfund transactions, except quasi-external transactions and reimbursements, are reported as transfers.

# Comparative Data

Comparative data for the prior year has been presented in certain of the accompanying financial statements in order to provide an understanding of changes in the District's financial position and operations. However, complete comparative data has not been presented since the inclusion would not provide meaningful comparisons. Certain amounts in the June 30, 2018 totals column have been reclassified to conform to the current year presentation.

### Reclassifications

Certain amounts in the 2018 financial statements have been reclassified to conform to the 2019 presentation.

### Concentration of Credit Risk

Financial instruments which expose the District to a concentration of credit risk consist primarily of cash and investments. Credit risk associated with cash and investments are discussed in Note 3.

### Net Position

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources in the district-wide financial statements. Net position invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any long-term debt used to build or acquire the capital assets. Net position is reported as restricted in the district-wide financial statements when there are limitations on their use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

### **NOTES TO FINANCIAL STATEMENTS**

# 1. Summary of Significant Accounting Policies (Continued)

### **Pensions**

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and Teachers Retirement Association (TRA) and additions to/deductions from PERA's and TRA's fiduciary net position have been determined on the same basis as they are reported by PERA and TRA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

TRA has a special funding situation created by direct aid contributions made by the State of Minnesota, City of Minneapolis and Minneapolis School District. The direct aid is a result of the merger of the Minneapolis Teachers Retirement Fund Association into TRA in 2006. A second direct aid source is from the State of Minnesota for the merger of the Duluth Teacher's Retirement Fund (DTRFA) in 2015. Additional information can be found in Note 9.

### Other Postemployment Benefits

Under the terms of certain collectively bargained employment contracts, including the teachers' and administrators' contracts, the District makes no contributions toward the health insurance premiums of retired employees. However, the District has an implicit rate or subsidy for OPEB. This amount was actuarially determined in accordance with GASB Statement No. 75.

### 2. Stewardship and Accountability

Excess of expenditures over budgeted appropriations at the individual fund level during 2019 is as follows:

	Budget		Exp	enditures	E	xcess
Food Service Fund	\$	443,546	\$	480,759	\$	37,213

Excess expenditures were the result of planned processes.

### **NOTES TO FINANCIAL STATEMENTS**

# 3. Deposits and Investments

### Summary of Cash and Investments

As of June 30, 2019, the District's cash and investments consisted of the following items, all of which are held in an internal investment pool:

Deposits	\$ 93,724
Money Market Funds	8,379
Non-negotiable certificate of deposits	21,280
Minnesota School District Liquid Asset Fund (MSDLAF)	6,541,938
Minnesota State Board of Investments (cash equivalents)	359,292
Total cash and investments	7,024,613
Less: Fiduciary fund cash and cash equivalents	(45, 139)
Total Cash and Investments Per Statement of Net Position	\$ 6,979,474

The MSDLAF is an external investment pool and its investments are valued at amortized cost, which approximates fair in accordance with Rule 2a-7 of the Investment Company Act of 1940. The amortized cost method of valuation values a security at its cost on the date of purchase and thereafter assumes a constant amortization to maturity of any discount or premium, regardless of the impact of fluctuation interest rates on the market value of instruments. The MSDLAF pool is rated AAA by Standard & Poor's.

### Investments Authorized by Minnesota Statues

The District is authorized by Minnesota Statues to invest idle funds as follows:

- a) Direct obligations or obligations guaranteed by the United States or its agencies.
- b) Shares of investment companies registered under the Federal Investment Company Act of 1940 and receiving the highest credit rating, is rated in one of the two highest rating categories by a statistical rating agency, and all of the investments have a final maturity of thirteen months or less.
- c) General obligations rated "A" or better; revenue obligations rated "AA" or better.
- d) General obligations of the Minnesota Housing Finance Agency rated "A" or better.
- e) Bankers acceptances of United States banks eligible for purchase by the Federal Reserve System.
- f) Commercial paper issued by United States corporations or their Canadian subsidiaries, of the highest quality category by at least two nationally recognized rating agencies, and maturing in 270 days or less.
- g) Repurchase or reverse purchase agreements and securities lending agreements with financial institutions qualified as a "depository" by the government entity with banks that are members of the Federal Reserve System with capitalization exceeding \$10,000,000, a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York, or certain Minnesota securities broker-dealers.
- h) Guaranteed Investments Contracts guaranteed by a United States commercial bank, domestic branch of a foreign bank, or a United States insurance company, and with a credit quality in one of the top two highest categories.

### **NOTES TO FINANCIAL STATEMENTS**

# 3. Deposits and Investments (Continued)

### Custodial Credit Risk

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District's deposit policy for custodial credit risk follows Minnesota Statutes for deposits. The District's deposits are entirely covered by federal depository insurance or by collateral held by the District's custodial banks in the District's name.

Minnesota Statues require that all District deposits be insured, secured by surety bonds or be collateralized. Except for notes secured by first mortgages of future maturity, the market value of collateral pledged by the custodial bank must equal 110% of the deposits not covered by insurance or surety bonds. Authorized collateral includes certain state of local government obligations and legal investments. Minnesota Statues also require that securities pledged as collateral be held in safekeeping by the Treasurer, or in a financial institution other than the institution furnishing the collateral.

### Credit Risk

The District has no investment policy that would limit its investment choices.

# Concentration of Credit Risk

The District places no limit on the amount the District may invest in any one issuer.

### Interest Rate Risk

The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

# Fair Value Measurement

Fair value measurements are determined utilizing the framework established by the Governmental Accounting Standards Board. The framework provides a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements). The three levels of the fair value hierarchy are as follows:

- Level 1: Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets that the District has the ability to access
- Level 2: Inputs to the valuation methodology include:
  - o Quoted prices for similar assets or liabilities in active markets
  - o Quoted prices for identical assets or liabilities in inactive markets
  - o Inputs other than quoted prices that are observable for the asset or liability
  - Inputs that are derived principally from or corroborated by observable market data by correlation or other means

If the asset or liability has a specific (contractual) term, Level 2 input must be observable for substantially the full term of the asset or liability

 Level 3: Inputs to the valuation methodology are unobservable and significant to the fair value measurement

# **NOTES TO FINANCIAL STATEMENTS**

# 3. Deposits and Investments (Continued)

# Fair Value Measurement (Continued)

The asset's or liability's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs.

The District had no investments within the fair value hierarchy at June 30, 2019 and June 30, 2018 is as follows:

		June 30, 2018						
		Assets asured at		Fai	r Value Hierarchy	Level		
	Fa	Fair Value Level 1		Level 2	Level 3			
U.S. treasury notes	\$	795,199	\$	795,199	\$	\$		
	\$	795,199	\$	795,199	\$	\$		

### 4. Due From Other Governmental Units

Amounts due from other governmental units at June 30, 2019 are as follows:

Fund	De	Minnesota partment of Education	Federal Government Through MDE	Other School Districts	Total
General Community Service Food Service Debt Service OPEB Debt Service	\$	559,679 5,670 22,403 851	\$ 290,600 11,891	\$ 12,433 150	\$ 862,712 5,820 11,891 22,403 851
	\$	588,603	\$ 302,491	\$ 12,583	\$ 903,677

# **NOTES TO FINANCIAL STATEMENTS**

# 5. Capital Assets

Capital asset activity for the year ended June 30, 2019 was as follows:

	Beginning			Ending
Governmental Activities	Balance	Balance Additions		Balance
Capital assets, not being depreciated:				
Land	\$ 21,302	\$ 23,071	\$	\$ 44,373
Construction in progress		1,081,593		1,081,593
Total capital assets, not being depreciated	21,302	1,104,664		1,125,966
Capital assets, being depreciated:				
Buildings	13,441,786	8,911	3,034	13,447,663
Land improvements	1,441,293		3,839	1,437,454
Equipment	1,171,337	430,606	77,625	1,524,318
Total capital assets, being depreciated	16,054,416	439,517	84,498	16,409,435
Less accumulated depreciation for:				
Buildings	5,798,752	425,736	1,214	6,223,274
Land improvements	402,746	71,805	3,071	471,480
Equipment	617,237	95,335	71,830	640,742
Total accumulated depreciation	6,818,735	592,876	76,115	7,335,496
Total capital assets, being depreciated, net	9,235,681	(153,359)	8,383	9,073,939
Governmental activities capital assets, net	\$ 9,256,983	\$ 951,305	\$ 8,383	\$10,199,905

Depreciation expense was charged to functions/programs as follows:

# **Governmental Activities:**

District and school administration	\$ 96
Regular instruction	125,771
Special education	6,954
Instructional support	400
Pupil support services	31,213
Site, buildings and equipment	 428,442
Total depreciation expense - governmental activities	\$ 592,876

# **NOTES TO FINANCIAL STATEMENTS**

# 6. Long-Term Liabilities

The long-term debt obligations outstanding and related maturities and interest rates are summarized in the following schedules. General Obligation Bonds are serviced by the Debt Service Fund. They are backed by the full faith and credit of the District.

A summary of interest rates, maturities and June 30, 2019 balances is as follows:

	Oriç	ginal Amount	Range of	Final		Balance
		of Debt	Interest Rates	Maturity	Ju	ne 30, 2019
Conoral Obligation Bonds						
General Obligation Bonds:	Φ.	4 000 000	0.00 4.000/	0005	Φ.	055 000
Alternative Facilities Bonds 2010A	\$	1,890,000	2.00 - 4.00%	2025	\$	855,000
Alternative Facilities Bonds 2012A		965,000	0.50 - 2.10%	2028		605,000
Alternative Facilities Bonds 2014A		4,420,000	3.00 - 3.50%	2030		3,690,000
OPEB Refunding Bonds 2017A		850,000	2.85%	2029		850,000
Bond discount						(9,404)
Bond premium						76,965
Severance payable						18,917
Total					\$	6,086,478

The following is a summary of the changes in long-term debt obligations for the year ended June 30, 2019:

	Beginning Balance	Additions	Reductions	Ending Balance	Amounts Due Within One Year
GOVERNMENTAL ACTIVITIES	2 0.10.1.00	7.133.11.5.115			
Bonds Payable:					
General Obligation Bonds:					
OPEB Bonds of 2008A	\$ 835,000	\$	\$ 835,000	\$	\$
Alternative Facilities Bond 2010A	980,000		125,000	855,000	130,000
Alternative Facilities Bond 2012A	665,000		60,000	605,000	65,000
Alternative & Capital Facilities Bond 2014A	3,900,000		210,000	3,690,000	205,000
OPEB Refunding Bonds 2017A	850,000			850,000	75,000
Bond Discount	(10,400)		(996)	(9,404)	
Bond Premium	83,962		6,997	76,965	
Other Liabilities:					
Severance Payable	20,213		1,296	18,917	
Governmental Activities	<u>.</u>				
Long-term Liabilities	\$ 7,323,775	\$	\$1,237,297	\$ 6,086,478	\$ 475,000

### **NOTES TO FINANCIAL STATEMENTS**

# 6. Long-Term Liabilities (Continued)

The annual requirements to amortize all long-term debt outstanding as of June 30, 2019, over the life of the debt, are summarized below:

General (	Obligation	Bonds
-----------	------------	-------

	Control Congation Bondo					
Years		Principal		Interest	Total	
						_
Governmental Activities						
2020	\$	475,000	\$	179,188	\$	654,188
2021		490,000		166,258		656,258
2022		505,000		152,233		657,233
2023		520,000		137,477		657,477
2024		535,000		122,047		657,047
2025-2029		2,935,000		445,626		3,380,626
2030		540,000		56,287		596,287
Totals	\$	6,000,000	\$	1,259,116	\$	7,259,116

Payments on the general obligation bonds payable that pertain to the School District's governmental activities are made by the debt service funds. The severance payable liability attributable to the governmental activities will be liquidated by other School District governmental funds.

# 7. Fund Equity

In accordance with Government Account Standards Board 54, Fund Balance Reporting and Governmental Fund Type Definitions, the District classifies governmental fund balances as follows:

- Non-spendable includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual restraints.
- Restricted includes fund balance amounts that are constrained for specific purposes which are externally
  imposed by providers, such as creditors or amounts constrained to due constitutional provisions or enabling
  legislation.
- Committed includes fund balance amounts that are constrained for specific purposes that are internally
  imposed by the government through formal action of the highest level of decision making authority and does
  not lapse at year-end.
- Assigned includes fund balance amounts that are intended to be used for specific purposes that are neither
  considered restricted or committed. The School Board designates that the Board Chair, Superintendent, and
  Business Manager shall agree to assign general fund balance for specific purpose. The School Board will be
  informed when funds are assigned, purpose of the assignment, and amount.
- Unassigned includes positive fund balance within the General Fund which has not been classified within the above mentioned categories and negative fund balances in the other governmental funds.

The District uses restricted/committed amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as a grant agreement requiring for dollar spending. Additionally, the District would first use committed, then assigned, and lastly unassigned amounts of the unrestricted fund balance when expenditures are made.

### **NOTES TO FINANCIAL STATEMENTS**

# 7. Fund Equity (Continued)

The District has a formal minimum fund balance policy for the General Fund Unassigned Fund Balance to be at least eight percent of the prior fiscal year's general fund expenditures and a maximum of twenty-five percent of the prior fiscal year's general fund expenditures.

Restriction of fund balance indicates that a portion of the fund balance is legally segregated for a specific future use. The following is a summary of the reserved fund balances for the governmental funds:

<u>Restricted for Gifted and Talented</u> - Represents available resources within the General Fund to provide for gifted and talented programs.

<u>Restricted for Community Education</u> - Represents available resources within the Community Service Fund for enrichment programs for any age level that are not part of the K-12 education program which are not taken for credit or required for graduation.

<u>Restricted for Early Childhood/Family Education</u> - Represents available resources within the Community Service Fund whose focus is to improve parenting skills of new and expectant parents, and/or to provide learning experiences for parents and children.

<u>Restricted for School Readiness</u> - Represents the resources available to provide for services for school readiness programs.

<u>Restricted for Operating Capital</u> - Represents available resources in the General Fund to be used to purchase equipment and facilities.

<u>Restricted for Staff Development</u> - Represents available resources in the General Fund reserved for staff development.

<u>Restricted for Basic Skills</u> - Represents available resources within the General Fund to provide for basic skills programs.

<u>Restricted for Basic Skills Extended Time</u> - Represents available resources within the General Fund to provide for basic skills extended time programs.

Restricted for Safe Schools - Crime Levy - Represents the resources available to provide for Safe School programs.

<u>Restricted for Long-Term Facilities Maintenance</u> - Represents available resources to be used for LTFM projects in accordance with the 10 Year Plan.

<u>Restricted for Medical Assistance</u> - Represents resources available for Medical Assistance expenditures.

<u>Restricted for Bond Refunding</u> - Represents resources set aside from the proceeds of refunded obligations that have not met the criteria of defeasance (crossover bonds). These resources will be used to pay off future bonded obligations.

# **NOTES TO FINANCIAL STATEMENTS**

# 7. Fund Equity (Continued)

The following is a summary of fund balances as of June 30, 2019 with comparative totals as of June 30, 2018:

	General	Food Service	Community Service	Debt Service	OPEB Debt Service	ce_	2019 Totals	2018 Totals
Nonspendable								
Inventory	\$	\$ 4,277	\$	\$	\$		\$ 4,277	\$ 5,119
Prepaid Items	26,914						26,914	677
Total nonspendable	26,914	4,277				_ :	31,191	5,796
Restricted								
Gifted and talented	18,256						18,256	18,196
Community education			155,923				155,923	168,547
Early childhood and family education			57,073				57,073	42,672
School readiness			49,664				49,664	50,605
Operating capital	675,415						675,415	563,869
Staff development	10,550						10,550	3,485
Basic skills								300
Basic skills extended time	4,970						4,970	1,544
Safe schools crime								26,735
Medical assistance								4,771
Food service		109,410					109,410	120,840
Community service			19,065				19,065	20,815
Debt service				158,037			158,037	118,070
Bond refunding								795,199
OPEB debt service					23,51	6	23,516	34,825
Total restricted	709,191	109,410	281,725	158,037	23,51	6	1,281,879	1,970,473
Assigned								
Student laptop repairs	37,192						37,192	31,714
Milk break assistance	13,411						13,411	
Roof repair	500,000						500,000	2,500,000
Technology	500,000						500,000	500,000
Transportation								100,000
Building/site maintenance and improvement	3,000,000						3,000,000	700,000
Parking lot								200,000
Total assigned	4,050,603						4,050,603	4,031,714
Unassigned	776,040	 					776,040	1,492,191
Total Fund Balance	\$ 5,562,748	\$ 113,687	\$ 281,725	\$ 158,037	\$ 23,51	6	\$ 6,139,713	\$7,500,174

# **NOTES TO FINANCIAL STATEMENTS**

# 7. Fund Equity (Continued)

The Uniform Financial Accounting and Reporting Standards (UFARS) fund balance reporting standards are slightly different than the reporting standards under GASB Statement No. 54 *Fund Balance Reporting and Governmental Fund Type Definitions*. Below is a reconciliation between the fund balances following GASB standards and UFARS reporting standards:

Nonspendable		GASB Balance	Reconciling Balance	UFARS Balance June 30, 2019	UFARS Balance June 30, 2018
Inventory	Nonspendable				
Prepaid Items         26,914         26,914         677           Total nonspendable         31,191         31,191         5,796           Restricted         31,191         18,256         18,256         18,196           Community education         155,923         155,923         168,547           Early childhood and family education         57,073         57,073         42,672           School readiness         49,664         49,664         50,605           Operating capital         675,415         675,415         563,869           Staff development         10,550         10,550         3,485           Basic skills         300         300         300           Basic skills extended time         4,970         4,970         1,544           Safe schools crime         (63,984)         (63,984)         (63,984)         26,735           Long-term facilities maintenance         (803)         (803)         4,771         4,970         1,544           Safe schools crime         (803)         (803)         4,771         1,284         6,3984)         (63,984)         (63,984)         (63,984)         (63,984)         6,3984)         1,20,404         1,20,404         1,20,404         1,20,404         1,20,404<	•	\$ 4,277	\$	\$ 4,277	\$ 5,119
Restricted   Gifted and talented   18,256   18,256   18,196   Community education   57,073   57,073   155,923   16	· · · · · · · · · · · · · · · · · · ·		•		
Gifted and talented         18,256         18,256         18,196           Community education         155,923         155,923         168,547           Early childhood and family education         57,073         57,073         42,672           School readiness         49,664         49,664         50,605           Operating capital         675,415         675,415         563,869           Staff development         10,550         10,550         3,485           Basic skills         300         300         300           Basic skills extended time         4,970         4,970         1,544           Safe schools crime         (63,984)         (63,984)         26,735           Long-term facilities maintenance         (35,201)         (35,201)         (49,642)           Medical assistance         (803)         (803)         4,771           Food service         109,410         109,410         120,440           Community service         19,065         19,065         20,815           Debt service         23,516         23,516         23,516         34,825           Total restricted         1,281,879         (99,988)         1,181,891         1,920,831           Assigned         37,192	•				5,796
Gifted and talented         18,256         18,256         18,196           Community education         155,923         155,923         168,547           Early childhood and family education         57,073         57,073         42,672           School readiness         49,664         49,664         50,605           Operating capital         675,415         675,415         563,869           Staff development         10,550         10,550         3,485           Basic skills         300         300         300           Basic skills extended time         4,970         4,970         1,544           Safe schools crime         (63,984)         (63,984)         26,735           Long-term facilities maintenance         (35,201)         (35,201)         (49,642)           Medical assistance         (803)         (803)         4,771           Food service         109,410         109,410         120,440           Community service         19,065         19,065         20,815           Debt service         23,516         23,516         23,516         34,825           Total restricted         1,281,879         (99,988)         1,181,891         1,920,831           Assigned         37,192	Restricted				
Community education         155,923         155,923         168,547           Early childhood and family education         57,073         57,073         42,672           School readiness         49,664         49,664         50,605           Operating capital         675,415         675,415         563,869           Staff development         10,550         10,550         3,485           Basic skills         300         300           Basic skills extended time         4,970         4,970         1,544           Safe schools crime         (63,984)         (63,984)         26,735           Long-term facilities maintenance         (35,201)         (35,201)         (49,642)           Medical assistance         (803)         (803)         4,771           Food service         109,410         109,410         120,840           Community service         19,065         19,065         20,815           Debt service         158,037         158,037         158,037         118,070           Bond refunding         795,199         795,199         795,199           OPEB debt service         23,516         23,516         34,825           Total restricted         1,281,879         (99,988)         1,181	Gifted and talented	18.256		18.256	18.196
Early childhood and family education         57,073         57,073         42,672           School readiness         49,664         49,664         50,605           Operating capital         675,415         675,415         563,869           Staff development         10,550         10,550         3,485           Basic skills         300         4,970         4,970         1,544           Safe schools crime         (63,984)         (63,984)         26,735           Long-term facilities maintenance         (35,201)         (35,201)         (49,642)           Medical assistance         (803)         (803)         4,771           Food service         109,410         109,410         120,840           Community service         19,065         19,065         20,815           Debt service         158,037         158,037         118,070           Bond refunding         795,199         795,199         795,199           OPEB debt service         23,516         23,516         34,825           Total restricted         1,281,879         (99,988)         1,181,891         1,920,831           Assigned         37,192         37,192         37,192         31,714           Milk break assistance	-				
School readiness         49,664         49,664         50,605           Operating capital         675,415         675,415         563,869           Staff development         10,550         10,550         3,485           Basic skills         300         300           Basic skills extended time         4,970         4,970         1,544           Safe schools crime         (63,984)         (63,984)         26,735           Long-term facilities maintenance         (35,201)         (35,201)         (49,642)           Medical assistance         (803)         (803)         (803)         4,771           Food service         109,410         109,410         120,840           Community service         19,065         19,065         20,815           Debt service         158,037         158,037         118,070           Bond refunding         795,199         795,199           OPEB debt service         23,516         23,516         34,825           Total restricted         1,281,879         (99,988)         1,181,891         1,920,831           Assigned         Student laptop repairs         37,192         37,192         31,714           Milk break assistance         13,411         13,411	•				
Operating capital         675,415         675,415         563,869           Staff development         10,550         10,550         3,485           Basic skills         300         300           Basic skills extended time         4,970         4,970         1,544           Safe schools crime         (63,984)         (63,984)         26,735           Long-term facilities maintenance         (35,201)         (35,201)         (49,642)           Medical assistance         (803)         (803)         4,771           Food service         19,065         19,065         20,815           Debt service         158,037         158,037         118,070           Bond refunding         795,199         795,199           OPEB debt service         23,516         23,516         34,825           Total restricted         1,281,879         (99,988)         1,181,891         1,920,831           Assigned         37,192         37,192         37,192         31,714           Milk break assistance         13,411         13,411         13,411           Roof repair         500,000         500,000         500,000           Transportation         500,000         3,000,000         700,000					
Staff development         10,550         3,485           Basic skills         300           Basic skills extended time         4,970         4,970         1,544           Safe schools crime         (63,984)         (63,984)         26,735           Long-term facilities maintenance         (35,201)         (35,201)         (49,642)           Medical assistance         (803)         (803)         4,771           Food service         109,410         109,410         120,840           Community service         19,065         19,065         20,815           Debt service         158,037         158,037         118,070           Bond refunding         795,199         795,199           OPEB debt service         23,516         23,516         34,825           Total restricted         1,281,879         (99,988)         1,181,891         1,920,831           Assigned         37,192         37,192         31,714           Milk break assistance         13,411         13,411         13,411           Roof repair         500,000         500,000         500,000           Technology         500,000         500,000         500,000           Technology         500,000         3,000,000 <td></td> <td></td> <td></td> <td>•</td> <td></td>				•	
Basic skills         4,970         4,970         1,544           Safe schools crime         (63,984)         (63,984)         26,735           Long-term facilities maintenance         (35,201)         (35,201)         (49,642)           Medical assistance         (803)         (803)         4,771           Food service         109,410         109,410         120,840           Community service         19,065         19,065         20,815           Debt service         158,037         158,037         118,070           Bond refunding         795,199         795,199           OPEB debt service         23,516         23,516         34,825           Total restricted         1,281,879         (99,988)         1,181,891         1,920,831           Assigned         37,192         37,192         31,714           Milk break assistance         13,411         13,411         13,411           Roof repair         500,000         500,000         500,000           Technology         500,000         500,000         500,000           Technology         500,000         3,000,000         700,000           Parking lot         200,000         200,000           Total assigned	· · · · · · · · · · · · · · · · · · ·				
Safe schools crime         (63,984)         (63,984)         26,735           Long-term facilities maintenance         (35,201)         (35,201)         (49,642)           Medical assistance         (803)         (803)         4,771           Food service         109,410         109,410         120,840           Community service         19,065         19,065         20,815           Debt service         158,037         158,037         118,070           Bond refunding         795,199         795,199           OPEB debt service         23,516         23,516         34,825           Total restricted         1,281,879         (99,988)         1,181,891         1,920,831           Assigned         37,192         37,192         31,714           Milk break assistance         13,411         13,411         13,411           Roof repair         500,000         500,000         500,000         500,000           Technology         500,000         500,000         500,000         700,000           Parking lot         200,000         200,000         700,000           Total assigned         4,050,603         4,050,603         4,050,603         1,541,833		,		•	
Safe schools crime         (63,984)         (63,984)         26,735           Long-term facilities maintenance         (35,201)         (35,201)         (49,642)           Medical assistance         (803)         (803)         4,771           Food service         109,410         109,410         120,840           Community service         19,065         19,065         20,815           Debt service         158,037         158,037         118,070           Bond refunding         795,199         795,199           OPEB debt service         23,516         23,516         34,825           Total restricted         1,281,879         (99,988)         1,181,891         1,920,831           Assigned         37,192         37,192         31,714           Milk break assistance         13,411         13,411         13,411           Roof repair         500,000         500,000         500,000         500,000           Technology         500,000         500,000         500,000         700,000           Parking lot         200,000         200,000         700,000           Total assigned         4,050,603         4,050,603         4,050,603         1,541,833	Basic skills extended time	4,970		4,970	1,544
Long-term facilities maintenance         (35,201)         (35,201)         (49,642)           Medical assistance         (803)         (803)         4,771           Food service         109,410         109,410         120,840           Community service         19,065         19,065         20,815           Debt service         158,037         158,037         118,070           Bond refunding         795,199         795,199           OPEB debt service         23,516         23,516         34,825           Total restricted         1,281,879         (99,988)         1,181,891         1,920,831           Assigned         Student laptop repairs         37,192         37,192         31,714           Milk break assistance         13,411         13,411         13,411           Roof repair         500,000         500,000         500,000         500,000           Technology         500,000         500,000         500,000         700,000           Parking lot         200,000         200,000         700,000           Total assigned         4,050,603         4,050,603         4,050,603         1,541,833	Safe schools crime	,	(63,984)	(63,984)	
Medical assistance         (803)         (803)         4,771           Food service         109,410         109,410         120,840           Community service         19,065         19,065         20,815           Debt service         158,037         158,037         118,070           Bond refunding         795,199         795,199           OPEB debt service         23,516         23,516         34,825           Total restricted         1,281,879         (99,988)         1,181,891         1,920,831           Assigned         37,192         37,192         31,714           Milk break assistance         13,411         13,411         13,411           Roof repair         500,000         500,000         2,500,000           Technology         500,000         500,000         500,000           Transportation         100,000         100,000           Building/site maintenance and improvement         3,000,000         3,000,000         700,000           Parking lot         200,000         4,050,603         4,050,603         4,031,714           Unassigned         776,040         99,988         876,028         1,541,833	Long-term facilities maintenance		, ,	,	·
Food service         109,410         109,410         120,840           Community service         19,065         19,065         20,815           Debt service         158,037         158,037         118,070           Bond refunding         795,199         795,199           OPEB debt service         23,516         23,516         34,825           Total restricted         1,281,879         (99,988)         1,181,891         1,920,831           Assigned         37,192         37,192         31,714           Milk break assistance         13,411         13,411         13,411           Roof repair         500,000         500,000         2,500,000           Technology         500,000         500,000         500,000           Transportation         100,000         3,000,000         700,000           Parking lot         200,000         200,000           Total assigned         4,050,603         4,050,603         4,050,603         1,541,833	_		• • •	, ,	
Community service         19,065         19,065         20,815           Debt service         158,037         158,037         118,070           Bond refunding         795,199         795,199           OPEB debt service         23,516         23,516         34,825           Total restricted         1,281,879         (99,988)         1,181,891         1,920,831           Assigned         Student laptop repairs         37,192         37,192         31,714           Milk break assistance         13,411         13,411         13,411           Roof repair         500,000         500,000         2,500,000           Technology         500,000         500,000         500,000           Transportation         100,000         3,000,000         700,000           Parking lot         200,000         4,050,603         4,050,603         4,050,603         4,031,714           Unassigned         776,040         99,988         876,028         1,541,833	Food service	109,410	,		
Debt service         158,037         158,037         118,070           Bond refunding         795,199           OPEB debt service         23,516         23,516         34,825           Total restricted         1,281,879         (99,988)         1,181,891         1,920,831           Assigned         Student laptop repairs         37,192         37,192         31,714           Milk break assistance         13,411         13,411         13,411           Roof repair         500,000         500,000         2,500,000           Technology         500,000         500,000         500,000           Transportation         100,000         100,000           Building/site maintenance and improvement Parking lot         3,000,000         3,000,000         700,000           Total assigned         4,050,603         4,050,603         4,031,714           Unassigned         776,040         99,988         876,028         1,541,833	Community service	19,065		19,065	
OPEB debt service         23,516         23,516         34,825           Total restricted         1,281,879         (99,988)         1,181,891         1,920,831           Assigned         37,192         37,192         31,714           Milk break assistance         13,411         13,411         13,411           Roof repair         500,000         500,000         2,500,000           Technology         500,000         500,000         500,000           Transportation         100,000         100,000           Building/site maintenance and improvement Parking lot         3,000,000         3,000,000         700,000           Total assigned         4,050,603         4,050,603         4,050,603         4,031,714           Unassigned         776,040         99,988         876,028         1,541,833	Debt service	158,037			118,070
Total restricted         1,281,879         (99,988)         1,181,891         1,920,831           Assigned         Student laptop repairs         37,192         37,192         31,714           Milk break assistance         13,411         13,411         13,411           Roof repair         500,000         500,000         500,000           Technology         500,000         500,000         500,000           Transportation         100,000         100,000           Parking lot         3,000,000         3,000,000         700,000           Parking lot         4,050,603         4,050,603         4,031,714           Unassigned         776,040         99,988         876,028         1,541,833	Bond refunding				795,199
Assigned Student laptop repairs 37,192 37,192 31,714 Milk break assistance 13,411 13,411 Roof repair 500,000 500,000 2,500,000 Technology 500,000 500,000 500,000 Transportation 100,000 Building/site maintenance and improvement Parking lot 200,000 Total assigned 4,050,603 4,031,714  Unassigned 776,040 99,988 876,028 1,541,833	OPEB debt service	23,516		23,516	34,825
Student laptop repairs       37,192       37,192       31,714         Milk break assistance       13,411       13,411       13,411         Roof repair       500,000       500,000       2,500,000         Technology       500,000       500,000       500,000         Transportation       100,000       100,000         Building/site maintenance and improvement Parking lot       3,000,000       3,000,000       700,000         Total assigned       4,050,603       4,050,603       4,050,603       4,031,714         Unassigned       776,040       99,988       876,028       1,541,833	Total restricted	1,281,879	(99,988)	1,181,891	1,920,831
Milk break assistance       13,411       13,411         Roof repair       500,000       500,000       2,500,000         Technology       500,000       500,000       500,000         Transportation       100,000       100,000         Building/site maintenance and improvement Parking lot       3,000,000       3,000,000       700,000         Total assigned       4,050,603       4,050,603       4,050,603       4,031,714         Unassigned       776,040       99,988       876,028       1,541,833	Assigned	·	· · · · · · · · · · · · · · · · · · ·		
Roof repair         500,000         500,000         2,500,000           Technology         500,000         500,000         500,000           Transportation         100,000         100,000           Building/site maintenance and improvement Parking lot         3,000,000         3,000,000         700,000           Total assigned         4,050,603         4,050,603         4,050,603         4,031,714           Unassigned         776,040         99,988         876,028         1,541,833	Student laptop repairs	37,192		37,192	31,714
Technology         500,000         500,000         500,000           Transportation         100,000           Building/site maintenance and improvement Parking lot         3,000,000         3,000,000         700,000           Total assigned         4,050,603         4,050,603         4,050,603         4,031,714           Unassigned         776,040         99,988         876,028         1,541,833	Milk break assistance	13,411		13,411	
Transportation         100,000           Building/site maintenance and improvement Parking lot         3,000,000         3,000,000         700,000           Total assigned         4,050,603         4,050,603         4,031,714           Unassigned         776,040         99,988         876,028         1,541,833	Roof repair	500,000		500,000	2,500,000
Building/site maintenance and improvement Parking lot       3,000,000       3,000,000       700,000         Total assigned       4,050,603       4,050,603       4,050,603       4,031,714         Unassigned       776,040       99,988       876,028       1,541,833	Technology	500,000		500,000	500,000
Parking lot         200,000           Total assigned         4,050,603         4,050,603         4,031,714           Unassigned         776,040         99,988         876,028         1,541,833	Transportation				100,000
Total assigned         4,050,603         4,050,603         4,031,714           Unassigned         776,040         99,988         876,028         1,541,833	Building/site maintenance and improvement	3,000,000		3,000,000	700,000
Unassigned 776,040 99,988 876,028 1,541,833	Parking lot				200,000
	Total assigned	4,050,603		4,050,603	4,031,714
Total Fund Balance \$ 6,139,713 \$ \$ 6,139,713 \$ 7,500,174	Unassigned	776,040	99,988	876,028	1,541,833
	Total Fund Balance	\$ 6,139,713	\$	\$ 6,139,713	\$ 7,500,174

### **NOTES TO FINANCIAL STATEMENTS**

# 8. Commitments and Contingencies

The District participates in a number of federal and state agency assisted grant programs. These programs are subject to program compliance audits by the grantors or their representatives. The District does not anticipate any audit adjustments or disallowed program expenditures that would be material in relation to the general purpose financial statements taken as a whole.

# 9. Defined Benefit Pension Plans - Statewide

The District participates in the following cost-sharing multiple-employer defined benefit pension plans administered by Public Employees Retirement Association of Minnesota (PERA) and the Teacher's Retirement Association (TRA). PERA's and TRA's defined benefit pension plans are established and administered in accordance with *Minnesota Statutes*. PERA's and TRA's defined benefit pension plans are tax qualified plans under Section 401 (a) of the Internal Revenue Code.

### Plan Description

# 1. General Employees Retirement Fund

PERA's defined benefit pension plans are established and administered in accordance with *Minnesota Statutes*, Chapters, 353 and 356.

All full-time and certain part-time employees of the District other than teachers are covered by the General Employees Plan. General Employees Plan members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

# 2. Teachers Retirement Association (TRA)

The TRA is an administrator of a multiple employer, cost-sharing, defined benefit retirement fund. TRA administers a Basic Plan (without Social Security coverage) and a Coordinated Plan (with Social Security coverage) in accordance with *Minnesota Statutes*, Chapters 354 and 356. TRA is a separate statutory entity and administered by a Board of Trustees. The Board consists of four active members, one retired member, and three statutory officials.

Educators employed in Minnesota's public elementary and secondary school, charter schools, and certain other TRA-covered educational institutions maintained by the state are required to be TRA members (except those employed by St. Paul schools or Minnesota State colleges and universities). Educators first hired by Minnesota State may elect TRA coverage or coverage through Minnesota State's Individual Retirement Account Plan (IRAP) within one year of eligible employment.

# Benefits Provided

PERA and TRA provide retirement, disability, and death benefits. Benefit provisions are established by state statute and can only be modified by the state legislature.

# 1. General Employees Plan Benefits

Vested, terminated employees who are entitled to benefits, but are not receiving them yet, are bound by the provisions in effect at the time they last terminated their public service.

### **NOTES TO FINANCIAL STATEMENTS**

# 9. Defined Benefit Pension Plans – Statewide (Continued)

### Benefits Provided (Continued)

General Employees Plan benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate of Coordinated members is 1.2 percent for each of the first 10 years of service and 1.7 percent for each additional year. Under Method 2, the accrual rate for Coordinated members is 1.7 percent for all years of service. For members hired prior to July 1, 1989 a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at 66.

Benefit increases are provided to benefit recipients each January. Increases are related to the funding ratio of the plan. General Employees Plan benefit recipients receive a future annual 1.0 percent increase. If the General Employees Plan is at least 90 percent funded for two consecutive years, the benefit increase will revert to 2.5 percent. If, after reverting to a 2.5 percent benefit increase, the funding ratio declines to less than 80 percent for one year or less than 85 percent for two consecutive years, the benefit increase will decrease to 1.0 percent. A benefit recipient who has been receiving a benefit for at least 12 full months as of June 30, will receive a full increase. Members receiving benefits for at least one month but less than 12 full months as of June 30, will receive a pro rata increase.

### 2. TRA Benefits

TRA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established by Minnesota Statute and vest after three years of service credit. The defined retirement benefits are based on a member's highest average salary for any five consecutive years of allowable service, age, and a formula multiplier based on years of credit at termination of service.

Two methods are used to compute benefits for TRA's Coordinated and Basic Plan members. Members first employed before July 1, 1989, receive the greater of the Tier I or Tier II benefits as described.

Step Rate Formula	Percentage
First ten years of service	2.2 percent per year
All years after	2.7 percent per year
First ten years if service years are up to July 1, 2006	1.2 percent per year
First ten years if service years are July 1, 2006 or after	1.4 percent per year
All other years of service if service years are up to July 1, 2006	1.7 percent per year
All other years of service if service years are July 1, 2006 or after	1.9 percent per year
	First ten years of service All years after First ten years if service years are up to July 1, 2006 First ten years if service years are July 1, 2006 or after All other years of service if service years are up to July 1, 2006

# With these provisions:

- a) Normal retirement age is 65 with less than 30 years of allowable service and age 62 with 30 or more years of allowable service.
- b) 3 percent per year early retirement reduction factors for all years under normal retirement age.
- Unreduced benefits for early retirement under a Rule-of-90 (age plus allowable service equals 90 or more).

or

# **NOTES TO FINANCIAL STATEMENTS**

# 9. Defined Benefit Pension Plans – Statewide (Continued)

### Benefits Provided (Continued)

### Tier II Benefits

For years of service prior to July 1, 2006, a level formula of 1.7 percent per year for coordinated members and 2.7 percent per year for basic members is applied. For years of service July 1, 2006 and after, a level formula of 1.9 percent per year for coordinated members and 2.7 percent for Basic members applies. Beginning July 1, 2015, the early retirement reduction factors are based on rates established under Minnesota Statute. Smaller reductions, more favorable to the member, will be applied to individuals who reach age 62 and have 30 years or more of service credit.

Members first employed after June 30, 1989, receive only the Tier II benefit calculation with a normal retirement age that is their retirement age for full Social Security retirement benefits, but not to exceed age 66.

Six different types of annuities are available to members upon retirement. The No Refund Life Plan is a lifetime annuity that ceases upon the death of the retiree - no survivor annuity is payable. A retiring member may also choose to provide survivor benefits to a designated beneficiary(ies) by selecting one of five plans that have survivorship features. Vested members may also leave their contributions in the TRA Fund upon termination of service in order to qualify for a deferred annuity at retirement age. Any member terminating service is also eligible for a refund of their employee contributions plus interest.

The benefit provisions stated apply to active plan participants. Vested, terminated employees who are entitled to benefits but not yet receiving them are bound by the plan provisions in effect at the time they last terminated their public service.

### **Contributions**

# 1. General Employees Fund Contributions

*Minnesota Statutes* Chapter 353 sets the rates for employer and employee contributions. Contribution rates can only be modified by the state Legislature.

Coordinated Plan members were required to contribute 6.50 percent of their annual covered salary in fiscal year 2019 and the District was required to contribute 7.50 percent for Coordinated Plan members. The District's contributions to the General Employees Fund for the year ended June 30, 2019 were \$103,288. The District's contributions were equal to the required contributions as set by the state statute.

### 2. TRA Contributions

Per *Minnesota Statutes*, Chapter 354 sets the contribution rates for employees and employers. Rates for each fiscal year ended were:

	Ended Jur	ne 30, 2019	Ended June 30, 2018		
	Employee	Employer	Employee	Employer	
Basic	11.00%	11.71%	11.0%	11.5%	
Coordinated	7.50%	7.71%	7.5%	7.5%	

The District's contributions to the TRA fund for the year ended June 30, 2019 were \$211,380. The District's contributions were equal to the required contributions as set by the state statute.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED)

# 9. Defined Benefit Pension Plans – Statewide (Continued)

# Contributions (Continued)

The following is a reconciliation of employer contributions in TRA's CAFR "Statement of Changes in Fiduciary Net Position" to the employer contributions used in Schedule of Employer and Non-Employer Pension Allocations.

Employer contributions reported in TRA's CAFR, Statement of Changes in Fiduciary Net Position	\$ 378,728,000
Add employer contributions not related to future contribution efforts	522,000
Deduct TRA's contributions not included in allocation	(471,000)
Total employer contributions	\$ 378,779,000
Total non-employer contributions	 35,588,000
Total contributions reported in <i>Schedule of Employer and Non-Employer Allocations</i>	\$ 414,367,000

Amounts reported in the allocation schedules may not precisely agree with financial statement amounts or actuarial valuations due to the number of decimal places used in the allocations. TRA has rounded percentage amounts to the nearest ten thousandths.

# Pension Costs

# 1. General Employees Fund Pension Costs

At June 30, 2019, the District reported a liability of \$1,137,256 for its proportionate share of the General Employees Fund's net pension liability. The District's net pension liability reflected a reduction due to the State of Minnesota's contribution of \$16 million. The State of Minnesota is considered a non-employer contributing entity and the state's contribution meets the definition of a special funding situation. The State of Minnesota's proportionate share of the net pension liability associated with the District totaled \$37,353. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2017, through June 30, 2018, relative to the total employer contributions received from all of PERA's participating employers. At June 30, 2018, the District's proportion was 0.0205 percent which was an increase of 0.0013 percent from its proportion measured as of June 30, 2017.

District's proportionate share of net	
pension liability	\$ 1,137,256
State's proportionate share of the net	
pension liability associated with the	
district	\$ 37,353

### **NOTES TO FINANCIAL STATEMENTS**

# 9. Defined Benefit Pension Plans – Statewide (Continued)

### Pension Costs (Continued)

For the year ended June 30, 2019, the District recognized pension expense of (\$957) for its proportionate share of the General Employees Plan's pension expense. In addition, the District recognized an additional \$8,711 as pension expense (and grant revenue) for its proportionate share of the State of Minnesota's contribution of \$16 million to the General Employees Fund.

At June 30, 2019, the District reported its proportionate share of General Employees Plan's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		red Outflows Resources	Deferred Inflows of Resources	
Difference between expected and				
actual economic experience	\$	28,278	\$	28,476
Changes in actuarial assumptions		93,268		122,237
Difference between projected and				
actual investment earnings				126,945
Changes in proportion		134,972		
Contributions paid to PERA subsequent				
to the measurement date		109,003		
	_		_	
Total	\$	365,521	\$	277,658

The \$109,003 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Pens	ion Expense
Year ending June 30:	,	4mount
2020	\$	82,010
2021		(11,404)
2022		(68,011)
2023		(23,735)

### 2. TRA Pension Costs

At June 30, 2019, the District reported a liability of \$3,204,076 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's contributions to TRA in relation to total system contributions including direct aid from the State of Minnesota, City of Minneapolis and Minneapolis School District. The District's proportionate share was 0.0510% at the end of the measurement period and 0.0513% for the beginning of the period.

### **NOTES TO FINANCIAL STATEMENTS**

# 9. Defined Benefit Pension Plans – Statewide (Continued)

# Pension Costs (Continued)

The pension liability amount reflected a reduction due to direct aid provided to TRA. The amount recognized by the District as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of net	
pension liability	\$ 3,204,076
State's proportionate share of the net	
pension liability associated with the	
district	\$ 301,002

For the year ended June 30, 2019, the District recognized pension expense of (\$1,364,730). It also recognized \$18,150 as an increase to pension expense for the support provided by direct aid.

At June 30, 2019, the District had deferred resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Difference between expected and				
actual economic experience	\$	43,551	\$	64,933
Changes in actuarial assumptions		4,086,306		5,469,774
Difference between projected and				
actual investment earnings				257,422
Changes in proportion		191,813		84,500
Contributions paid to TRA subsequent				
to the measurement date		235,783		
Total	\$	4,557,453	\$	5,876,629

The \$235,783 reported as deferred outflows of resources related to pensions resulting from District contributions to TRA subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Pen	sion Expense
Year ending June 30:		Amount
2020	\$	326,408
2021		193,568
2022		24
2023		(1,199,066)
2024		(875,893)

### **NOTES TO FINANCIAL STATEMENTS**

# 9. Defined Benefit Pension Plans – Statewide (Continued)

### Aggregate Pension Costs

Pension expense recognized by the District for the year ended June 30, 2019 is as follows:

General Employees Retirement Fund	\$7,754
TRA	<u>(1,346,580)</u>
Total	(\$1,338,826)

# Actuarial Assumptions

The total pension liability in the June 30, 2018, actuarial valuation was determined using an individual entry-age normal actuarial cost method and following the actuarial assumptions:

# 1. General Employees Fund Actuarial Assumptions

Assumptions	General Employees Retirement Fund
Inflation	2.50% per year
Active Member Payroll Growth	3.25% per year
Investment Rate of Return	7.50%

Salary increases were based on a service-related table. Mortality rates for active members, retirees, survivors, and disabilitants were based on RP 2014 tables for males or females, as appropriate, with slight adjustments to fit PERA's experience. Cost of living benefit increases after retirement for retirees are assumed to be 1.25 percent per year for the General Employees Plan.

Actuarial assumptions used in the June 30, 2018 valuation were based on the results of actuarial experience studies. The most recent six-year experience study in the General Employees Plan was completed in 2015. Economic assumptions were updated in 2017 based on a review of inflation and investment return assumptions.

The following changes in PERA actuarial assumptions and plan provisions occurred in 2018:

Changes in Actuarial Assumptions:

- The morality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.00 percent per year through 2044 and 2.50 percent per year thereafter to 1.25 percent per year.

# Changes in Plan Provisions:

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.0 percent to 3.0 percent, beginning July 1, 2018.
- Deferred augmentation was changed to 0.00 percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.

### **NOTES TO FINANCIAL STATEMENTS**

# 9. Defined Benefit Pension Plans – Statewide (Continued)

# Actuarial Assumptions (Continued)

Changes in Plan Provisions (Continued):

- Post-retirement benefit increases were changed from 1.0 percent per year with a provision to increase to 2.5 percent upon attainment of 90 percent funding ratio to 50 percent of the Social Security Cost of Living Adjustment, not less than 1.0 percent and not more than 1.5 percent, beginning January 1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches Normal Retirement Age. Does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

# 2. TRA Actuarial Assumptions

The total pension liability in the June 30, 2018, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement.

Key Methods and Assumptions Used in Valuation of Total Pension Liability		
Actuarial Information		
Valuation Date	July 1, 2018	
Experience Study	June 5, 2015	
	November 6, 2017 (economic assumptions)	
Actuarial Cost Method	Entry Age Normal	
Actuarial Assumptions:		
Investment Rate of Return	7.50%	
Price Inflation	2.50%	
Wage growth rate	2.85% for 10 years and 3.25%, thereafter	
Projected Salary Increases	2.85 to 8.85% for 10 years and	
	3.25 to 9.25%, thereafter	
Cost of Living Adjustment	1% for January 2019 through January 2023, then	
	increasing by 0.1% each year up to 1.5% annually.	
Mortality Assumptions:		
Pre-Retirement:	RP-2014 white collar employee table, male rates set back six years and female rates set back five years. Generational projection uses the MP-2015 scale.	
Post-Retirement:	RP-2014 white collar annuitant table, male rates set back three years and female rates set back three years, with further adjustments of the rates. Generational projection uses the MP-2015 scale.	
Post-Disability:	RP-2014 disabled retiree morality table, without adjustment.	

### **NOTES TO FINANCIAL STATEMENTS**

# 9. Defined Benefit Pension Plans – Statewide (Continued)

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future rates of return by the target asset allocation percentage and by adding expected inflation.

The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

		Long-Term Expected
Asset Class	Target Allocation	Real Rate of Return
Domestic Stocks	36%	5.10%
International Stocks	17%	
		5.30%
Bonds (Fixed Income)	20%	0.75%
Alternative Assets (Private Markets)	25%	5.90%
Cash	2%	0.00%
Total	100%	

The TRA actuary has determined the average of the expected remaining service lives of all members for the fiscal year 2016 is six years. The *Difference Between Expected and Actual Experience, Changes of Assumptions*, and *Changes in Proportion* uses the amortization period of six years in the schedule presented. The amortization period for *Net Difference Between Projected and Actual Investment Earnings on the Pension Plan Investments* is five years as required by GASB 68.

The following changes in TRA actuarial assumptions since the 2017 valuation:

- The COLA was reduced from 2.0% each January 1 to 1.0%, effective January 1, 2019. Beginning January 1, 2024, the COLA will increase 0.1% each year until reaching the ultimate rate of 1.5% in January 1, 2028.
- Beginning July 1, 2024, eligibility for the first COLA changes to normal retirement age (age 65 to 66, depending on date of birth). However, members who retire under Rule of 90 and members who are at least age 62 with 30 years of service credit are exempt.
- The COLA trigger provision, which would have increased the COLA to 2.5% if the funded ratio was at least 90% for two consecutive years, was eliminated.
- Augmentation in the early retirement reduction factors is phased out over a five-year period beginning July
  1, 2019 and ending June 30, 2024 (this reduces early retirement benefits). Members who retire and are at
  least age 62 with 30 years of service are exempt.
- Augmentation on deferred benefits will be reduced to zero percent beginning July 1, 2019. Interest payable
  on refunds to members was reduced from 4.0% to 3.0%, effective July 1, 2018. Interest due on payments
  and purchases from members, employers is reduced from 8.5% to 7.5%, effective July 1, 2018.
- The employer contribution rate is increased each July 1 over the next 6 years, (7.71% in 2018, 7.92% in 2019, 8.13% in 2020, 8.34% in 2021, 8.55% in 2022, and 8.75% in 2023). In addition, the employee contribution rate will increase from 7.50% to 7.75% on July 1, 2023. The state provides funding for the higher employer contribution rate through an adjustment in the school aid formula.

### **NOTES TO FINANCIAL STATEMENTS**

# 9. Defined Benefit Pension Plans – Statewide (Continued)

### Discount Rate

# 1. General Employees Fund Discount Rate

The discount rate used to measure the total pension liability in 2018 was 7.50 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at the rates specified in Minnesota Statutes. Based on those assumptions, the fiduciary net position of the General Employees Fund was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

### 2. TRA Discount Rate

The discount rate used to measure the total pension liability was 7.50 percent. This is an increase from the discount rate at the prior measurement date of 5.12 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the fiscal 2018 contribution rate, contributions from school districts will be made at contractually required rates (actuarially determined), and contributions from the state will be made at current statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was not projected to be depleted and, as a result, the Municipal Bond Index Rate was not used in the determination of the Single Equivalent Interest Rate (SEIR).

# Pension Liability Sensitivity

The following presents the District's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate one percentage point lower or one percentage point higher than the current discount rate:

	1% Decrease in Discount Rate		Discount Rate		1% Increase in Discount Rate	
General Employees Retirement Fund Discount Rate District's proportionate share of the General		6.50%		7.50%		8.50%
Employees Retirement Fund net pension liability	\$	1,848,187	\$	1,137,256	\$	550,403
TRA Discount Rate District's proportionate share of the TRA net pension liability		6.50%		7.50%		8.50%
	\$	5,084,856	\$	3,204,076	\$	1,652,445

### Pension Plan Fiduciary Net Position

Detailed information about the General Employees Retirement Fund's fiduciary net position is available in a separately-issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the Internet at www.mnpera.org.

Detailed information about TRA's fiduciary net position is available in a separately-issued TRA financial report. That report can be obtained at www.MinnesotaTRA.org; by writing to TRA at 60 Empire Drive 400, St. Paul, Minnesota, 55103-4000; or by calling (651) 296-2409 or 1-800-657-3669.

### **NOTES TO FINANCIAL STATEMENTS**

# 10. Other Postemployment Benefit Plan

The District engaged an actuary to determine the District's liability for postemployment healthcare benefits other than pensions for the year ended June 30, 2019.

# Plan Description

The District operates single-employer retiree benefit plan ("the Plan") that provides health insurance to eligible employees and their spouses through the District's health insurance plan. Benefit and eligibility provisions are established through negotiations between the District and various unions representing District employees and are renegotiated at various times. The Plan does not issue a publicly available financial report.

# Benefits Provided

These retirees will be eligible to continue coverage with respect to both themselves and their eligible dependent(s) under the District's health benefits program. Retirees are required to pay 100% of the total premium cost. Since the premium is a blended rate determined on the entire active retiree population, the retirees are receiving an implicit rate subsidy. In addition, for retirees hired on or before September 2, 1997, the District contributes \$405 per month for retirees and \$180 per month for a retiree spouse for health benefits until Medicare eligibility. As of June 30, 2019, there were approximately 56 active participants and 6 retired participants in the District's group health plan.

# **Funding Policy**

The District makes all required contributions, and for the year ended June 30, 2009, the District transferred \$1,145,132 from bonds issued to fund the unfunded actuarial accrued liability as discussed below. The bond proceeds were transferred to a revocable trust but are not considered contributed assets since the trust is revocable.

# Net OPEB Liability

The District's net OPEB liability was measured as of June 30, 2019 and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The components of the net OPEB liability of the District at year-end were as follows:

Total OPEB liability	\$ 505,129
Valuation salary	\$ 2,867,875
Total OPEB liability as % of payroll	 18%

### **NOTES TO FINANCIAL STATEMENTS**

# 10. Other Postemployment Benefit Plan (Continued)

### Actuarial Methods and Assumptions

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and healthcare cost trends. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities, consistent with the long-term perspective of the calculations.

The total OPEB liability was determined by an actuarial valuation as of June 30, 2019, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Discount rate	3.40%
20-year Municipal Bond Yield	3.40%
Inflation rate	2.50%
Mortality	The rates used are recent tables developed and recommended by the
	Society of Actuaries.
Medical trend rate	6.25% in 2018 grading to 5.00% over 5 years.
	The medical trend rates have been chosen based on a review of historical
	health care increase rates, projected health care increase rates, and
	projected health care expenditures as a percentage of GDP. The
	components of health care costs were considered when developing the
	aggregate set of trend rates.

There were no changes in OPEB actuarial assumptions during fiscal year 2019.

# Changes in Net OPEB Liability

	Total OPEB Liability		
Beginning Balance 6/30/2018	\$	526,827	
Changes for the year:			
Service cost		19,065	
Interest		17,577	
Benefit payments		(58,340)	
Net Changes		(21,698)	
Balance End of Year 6/30/2019	\$	505,129	

#### **NOTES TO FINANCIAL STATEMENTS**

#### 10. Other Postemployment Benefit Plan (Continued)

#### Net OPEB Liability Sensitivity to Discount and Health-Care Trend Rate Changes

The following presents the net OPEB liability of the District, as well as what the District's net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current discount rate:

	Net O	PEB Liability
1% decrease in Discount Rate (2.40%)	\$	533,267
Current Discount Rate (3.40%)		505,129
1% increase in Discount Rate (4.40%)		477,607

The following represents the net OPEB liability of the District, as well as what the District's net OPEB liability would be if it would be calculated using healthcare cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates:

	Net OF	PEB Liability
1% decrease in Trend Rates	\$	470,366
Current Trend Rates		505,129
1% increase in Trend Rates		545,662

#### OPEB Expense and Related Deferred Outflows of Resources and Deferred Inflows of Resources

As of the year ended June 30, 2019, the District reported deferred outflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources			
Contributions paid to OPEB subsequent to the measurement date	\$	58,859		
Total	\$	58,859		

#### **NOTES TO FINANCIAL STATEMENTS**

#### 11. Severance Pay and Early Retirement Incentive Pay

In accordance to the current contracts, any teacher with 15 years teaching experience in the Harmony, Preston-Fountain, and Fillmore Central Districts and who are at least 55 years of age shall be eligible for the severance plan. Eligible teachers shall receive payment for accumulated and unused sick leave at the rate of \$125 per day, not to exceed 100 days. The severance shall be paid in two equal installments, half on July 20<sup>th</sup> in the year of retirement and half on July 20<sup>th</sup> of the following year.

An estimate of the potential obligation to be paid in future years is \$18,917. This amount is included in the financial statements as part of long-term liabilities.

#### 12. Flexible Benefit Plan

The District has a flexible benefit plan which is classified as a "cafeteria plan" under Section 125 of the Internal Revenue Code. All employees of the District are eligible to participate in the plan. Employees can elect to contribute pre-tax dollars withheld from payroll checks to the plan for health care and dependent care benefits.

Before the beginning of the plan year, which is from January 1 to December 31, each participant designates a total amount of pre-tax dollars to be contributed to the plan during the year. At June 30, the District is contingently liable for claims against the total amount of participants' annual contributions to the medical reimbursement portion of the plan, whether or not such contributions have been made.

Payments of insurance premiums (health, life, and disability) are made by the District directly to the designated insurance companies. These payments are made on a monthly basis and are accounted for in the appropriate fund.

All plan property and income attributable to that property is solely the property of the District, subject to the claims of the District's general creditors. Participants' rights under the plan are equal to those of general creditors of the District in an amount equal to eligible health care expenses incurred by the participants. The District believes that it is unlikely that it will use the assets to satisfy the claims of general creditors in the future.

#### 13. Risk Management

The District is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District carries insurance for employee health, liability, property, and automotive insurance. Settled claims resulting from these risks have not exceeded the insurance coverage in any of the past three years. There was no reduction in insurance coverage during 2019.

#### REQUIRED SUPPLEMENTARY INFORMATION

Schedule of Changes in District's Net OPEB Liability and Related Ratios

	Total OPEB Liability					
		2019		2018		
Service cost	\$	19,065	\$	18,510		
Interest	Ψ	17,577	Ψ	18,796		
Benefit payments		(58,340)		(88,824)		
Net changes in total OPEB liability		(21,698)		(51,518)		
Total OPEB liability - beginning of year		526,827		578,345		
Total OPEB liability - end of year	\$	505,129	\$	526,827		
Total OPEB liability	\$	505,129	\$	526,827		
Valuation salary	\$	2,867,875	\$	2,784,345		
Total OPEB liability as % of payroll		18%		19%		

See Note 10, Other Postemployment Benefit Plan, for more information.

#### Schedule of District's Contributions General Employees Retirement Funds Last Ten Years (presented prospectively)

Fiscal Year Ended Pens	Statutorily ion Required	Contributions in Relation to the Statutorily Required	Contribution Deficiency	District Covered	Contributions as a Percentage of
June 30 Pla	n Contribution	•	(Excess)	Payroll	Covered Payroll
2015 PEF 2016 PEF 2017 PEF 2018 PEF 2019 PEF 2020 2021 2022 2023 2024	RA 73,633 RA 81,932 RA 92,822	73,633 81,932 92,822	\$	\$ 813,680 981,773 1,092,427 1,237,627 1,377,173	7.50% 7.50% 7.50% 7.50% 7.50%

# Schedule of District's Contributions TRA Retirement Funds Last Ten Years (presented prospectively)

			Contributions in			
Fiscal Year		Statutorily	Relation to the	Contribution	District	Contributions as
Ended	Pension	Required	Statutorily Required	Deficiency	Covered	a Percentage of
June 30	Plan	Contribution	Contributions	(Excess)	Payroll	Covered Payroll
						_
2015	TRA	\$ 172,344	\$ 172,344	\$	\$2,297,920	7.50%
2016	TRA	189,286	189,286		2,523,813	7.50%
2017	TRA	196,289	196,289		2,617,187	7.50%
2018	TRA	206,969	206,969		2,759,587	7.50%
2019	TRA	211,380	211,380		2,818,400	7.50%
2020						
2021						
2022						
2023						
2024						

Schedule of District's and Non-Employer Proportionate Share of Net Pension Liability
PERA General Employees Retirement Fund
Last Ten Years (presented prospectively)

Fiscal Year Ended June 30	District's Proportionate (Percentage) of the Net Pension Liability (Asset)	District's Proportionate Share (Amount) of the Net Pension Liability (Asset) (a)	the Net Pension Liability Associated with the District	District's Proportionate Share of the Net Pension Liability and the State's Proportionate Share of the Net Pension Liability Associated With the District (a+b)	District's Covered Payroll (c)	District's Proportionate Share (Amount) of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll ((a+b)/c)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2014 2015 2016 2017 2018 2019 2020 2021 2022 2023	0.0175% 0.0170% 0.0176% 0.0192% 0.0205%	\$ 822,062 881,028 1,429,033 1,225,715 1,137,256	\$ 18,632 15,421 37,353	\$ 822,062 881,028 1,447,665 1,241,136 1,174,609	\$ 813,680 981,773 1,092,427 1,237,627 1,377,173	101% 90% 133% 100% 85%	78.20% 68.90% 75.90%

## Schedule of District's and Non-Employer Proportionate Share of Net Pension Liability TRA Last Ten Years (presented prospectively)

Year Ended t	District's Proportionate (Percentage) of he Net Pension Liability (Asset)	District's Proportionate Share (Amount) of the Net Pension Liability (Asset) (a)	State's Proportionate Share (Amount) of the Net Pension Liability Associated with the District (b)	ate Liability and the nt) of State's Proportionate sion Share of the Net ciated Pension Liability District's		District's Proportionate Share (Amount) of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll ((a+b)/c)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2014 2015 2016 2017 2018 2019 2020 2021 2022 2023	0.0539% 0.0497% 0.0503% 0.0513% 0.0510%	\$ 2,483,673 3,074,437 11,997,750 10,240,411 3,204,076	\$ 174,748 377,135 1,203,199 990,629 301,002	\$ 2,658,421 3,451,572 13,200,949 11,231,040 3,505,078	\$ 2,297,920 2,523,813 2,617,187 2,759,587 2,818,400	116% 137% 504% 407% 124%	44.90%

#### SUPPLEMENTARY INFORMATION

# INDEPENDENT SCHOOL DISTRICT #2198 PRESTON, MINNESOTA COMPARATIVE BALANCE SHEET GENERAL FUND

June 30, 2019 and 2018

	2019	2018
Assets		
Cash and cash equivalents	\$ 5,750,305	\$ 6,188,434
Current property taxes receivable	437,079	400,430
Delinquent property taxes receivable	4,768	4,570
Accounts receivable	25,564	24,123
Due from other school districts	12,433	10,691
Due from Minnesota Department of Education	559,679	740,325
Due from Federal through Minnesota Department of Education	290,600	191,037
Prepaid expenses	26,914	677
TOTAL ASSETS	\$ 7,107,342	\$ 7,560,287
Liabilities		
Accounts payable	\$ 65,278	\$ 48,803
Salaries and accrued liabilities payable	592,623	537,172
Due to other school districts	19,320	24,730
Due to other governments	393	105
Unearned revenue		3,850
TOTAL LIABILITIES	677,614	614,660
Deferred Inflows of Resources		
Unavailable revenue:		
Property taxes levied for subsequent year	862,212	797,575
Delinquent property taxes	4,768	4,570
TOTAL DEFERRED INFLOWS OF RESOURCES	866,980	802,145
Fund Balances		
Nonspendable	26,914	677
Restricted	709,191	618,900
Assigned	4,050,603	4,031,714
Unassigned	776,040	1,492,191
TOTAL FUND BALANCES	5,562,748	6,143,482
TOTAL LIABILITIES, DEFERRED INFLOWS OF		
RESOURCES AND FUND BALANCES	\$ 7,107,342	\$ 7,560,287

### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

#### DEBT SERVICE FUND

For the Year Ended June 30, 2019
With Partial Comparative Data for the Year Ended June 30, 2018

	Budgeted Amounts			2019 Over (Under)			2018		
		Original		Final	Actual	Fina	l Budget		Actual
Revenues									
Local sources:									
Property tax levies	\$	560,565	\$	373,766	\$ 373,766	\$		\$	534,824
Investment income		500		2,300	5,854		3,554		2,363
State sources		10,195		224,035	224,610		575		63,591
TOTAL REVENUES		571,260		600,101	604,230		4,129		600,778
Expenditures									
Fiscal and Other Fixed Cost Programs		565,273		566,073	564,263		(1,810)		560,179
EXCESS OF REVENUES OVER EXPENDITURES		5,987		34,028	39,967		5,939		40,599
Other Financing Sources Operating transfer in									56,306
NET CHANGE IN FUND BALANCES		5,987		34,028	39,967		5,939		96,905
FUND BALANCE - BEGINNING		118,070		118,070	118,070				21,165
FUND BALANCE - ENDING	\$	124,057	\$	152,098	\$ 158,037	\$	5,939	\$	118,070

# INDEPENDENT SCHOOL DISTRICT #2198 PRESTON, MINNESOTA SUPPLEMENTAL COST SCHEDULES

For the Years Ended June 30, 2019 and 2018 (Unaudited)

Fiscal Year Ended June 30, 2019	018 - 2019 openditures	Cost Per Adjusted Average Daily Membership (All Funds)		
District and school administration	\$ 395,557	\$	642	
District support services	341,495		554	
Regular instruction	3,375,467		5,480	
Vocational instruction	96,264		156	
Special education	1,162,860		1,888	
Community education and services	718,246		1,166	
Instructional support services	187,314		304	
Pupil support services	1,132,802		1,839	
Site, buildings, and equipment	2,058,593		3,342	
Fiscal and other fixed cost programs	738,993		1,200	
TOTALS	\$ 10,207,591	\$	16,573	

2018 - 2019 Adjusted Average Daily Membership - 615.93

			Co	st Per
			Ad	ljusted
			Avera	age Daily
	20	17 - 2018	Men	nbership
Fiscal Year Ended June 30, 2018	Ex	penditures	(All	Funds)
District and school administration	\$	418,930	\$	660
District support services		306,762		483
Regular instruction		3,138,762		4,947
Vocational instruction		101,354		160
Special education		1,040,879		1,640
Community education and services		719,001		1,133
Instructional support services		212,237		334
Pupil support services		1,156,156		1,822
Site, buildings, and equipment		1,104,040		1,740
Fiscal and other fixed cost programs		745,253		1,175
TOTALS	\$	8,943,374	\$	14,095

2017 - 2018 Adjusted Average Daily Membership - 634.51

#### TAX LEVY HISTORY

	18 Pay 19 Fiscal 20		17 Pay 18 Fiscal 19		16 Pay 17 Fiscal 18		15 Pay 16 Fiscal 17		14 Pay 15 Fiscal 16	
Tax Levy*										
General	\$ 943,431	\$	884,843	\$	806,540	\$	940,633	\$	904,802	
Community Service	77,601		79,246		81,126		84,060		83,692	
Debt Redemption (Net)	647,354		661,369		691,393		706,167		699,987	
TOTAL TAX LEVY	\$ 1,668,386	\$	1,625,458	\$	1,579,059	\$	1,730,860	\$	1,688,481	

<sup>\*</sup> The tax lewy includes property tax apportionment from Fillmore County and state aid credits from the State of Minnesota.



#### **COMPLIANCE AND INTERNAL CONTROL REPORTS**





### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Education Independent School District #2198 Preston, Minnesota

We have audited the financial statements of the governmental activities, each major fund, and aggregate remaining fund information of Independent School District #2198, Preston, Minnesota, as of and for the year ended June 30, 2019, and the related notes to financial statements, which collectively comprises the District's basic financial statements and have issued our report thereon dated October 8, 2019. We conducted our audit in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the provisions of the *Minnesota Legal Compliance Audit Guide for School Districts* promulgated by the Legal Compliance Task Force pursuant to Minnesota Statutes Section 6.65.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit the attention of those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings and responses as Finding 2011-001 that we consider to be a significant deficiency.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

To the Board of Education Independent School District #2198 Page Two

#### Minnesota Legal Compliance

The Minnesota Legal Compliance Audit Guide for School Districts, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65, contains seven main categories of compliance to be tested: contracting and bidding, deposits and investments, conflicts of interests, public indebtedness, claims and disbursements, miscellaneous provisions, and uniform financial accounting and reporting standards for school districts. Our study included all of the listed categories.

In connection with our audit, nothing came to our attention that caused us to believe that the District failed to comply with the provisions of the *Minnesota Legal Compliance Audit Guide for School Districts*. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the District's noncompliance with the above referenced provisions.

#### **District's Response to Finding**

District's response to internal control finding identified in our audit has been included in the Schedule of Findings and Responses. The District's response was not subject to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rochester, Minnesota October 8, 2019

Smith, Schafn and Associates, Ltd.

**SCHEDULE OF FINDINGS** 

## INDEPENDENT SCHOOL DISTRICT #2198 PRESTON, MINNESOTA SCHEDULE OF PRIOR YEAR FINDINGS

Year Ended June 30, 2019

FINDING – 2011-001 ANNUAL FINANCIAL REPORTING UNDER GENERALLY ACCEPTED

ACCOUNTING PRINCIPALS (GAAP)

Condition: The District does have a control in place for the review of the drafted financial statements.

However, the District does not have the expertise to ensure all disclosures required by generally accepted accounting principles are included in the annual financial statements. The potential exists that a material disclosure could be omitted from the financial statements and

not be prevented or detected by the District's internal controls.

Criteria: The District should have controls in place to prevent or detect the omission of a material

disclosure in the annual financial statements.

Context: The District has informed us they will continue to rely upon the audit firm to prepare the

financial statements and related footnote disclosures, and will review and approve these

prior to the issuance of the financial statements.

Effect: No effect on the financial statements.

Cause: The District does not have the expertise to draft the notes to the financial statements;

however, they have reviewed and approved the annual financial statements as prepared

by the audit firm.

Recommendation: We recommend the District continue to evaluate their internal staff and expertise to

determine if further controls over the annual financial reporting are beneficial.

#### FILLMORE CENTRAL SCHOOL DISTRICT #2198

#### Home of the Falcons 700 Chatfield Street, PO BOX 50 Preston, MN 55965

telephone (507) 765-3845 ~ fax (507) 765-3636 www.fillmorecentral.k12.mn.us

#### **CORRECTIVE ACTION PLAN (CAP):**

The Independent School District #2198 respectfully submits the following corrective action plan for the year ended June 30, 2019: Audit period: July 1, 2018 - June 30, 2019.

The finding from the schedule of findings and response is discussed below. The finding is numbered consistently with the numbers assigned in the schedule.

#### **RESPONSE: FINDING 2011-001**

#### **Explanation of Disagreement with Audit Finding:**

There is no disagreement with the audit finding.

#### **Actions Planned in Response to Finding:**

The management and accounting personnel review the drafted financial statements and notes. The District does not have the expertise to ensure all disclosures required by GAAP are included in the financial statements. Accordingly, the District will rely upon the auditors for completeness of the disclosures. However, the management and accounting personnel will review the notes for accuracy and compare the balances to UFARS and other District reports prior to issuance of the statements.

#### Official Responsible for Ensuring CAP:

Darla Ebner, Bookkeeper, is the official responsible for ensuring the planned responses.

#### **Planned Completion Date for CAP:**

Not applicable as the District is willing to accept this risk at this time and will continue to evaluate the recommendation.

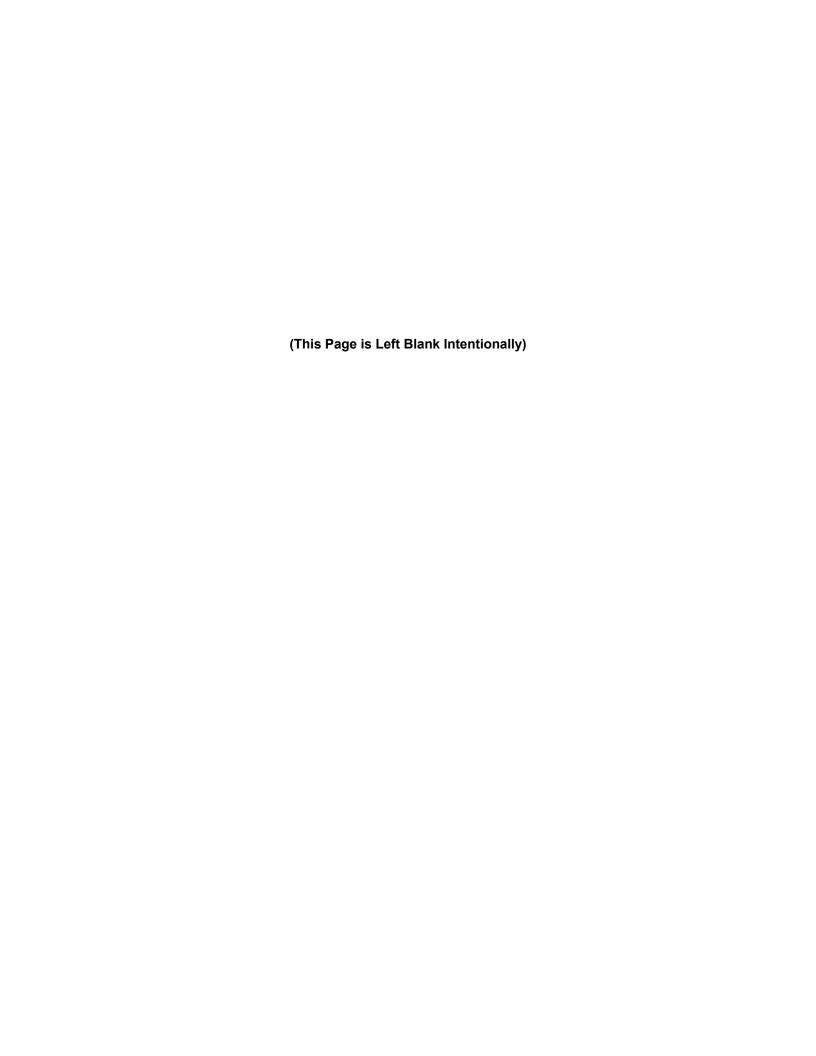
#### Plan to Monitor Completion of CAP:

Richard Keith, Superintendent, will ensure the review by the Bookkeeper has been completed. She will do this through discussion with the Bookkeeper and reviewing the draft of the financial statements.

**CURRENT STATUS:** The finding recurred in 2019.



#### STUDENT ACTIVITY FUNDS





#### INDEPENDENT AUDITOR'S REPORT

To the Board of Education Independent School District #2198 Preston, Minnesota

We have audited the statements of cash receipts and disbursements of the student activity accounts of Independent School District #2198, Preston, Minnesota for the year ended June 30, 2019. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on the financial statements based on our audit.

Except as discussed in the following paragraph, we conducted our audit in accordance with accounting standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

The District has not established procedures to provide assurance that all cash collections are recorded in the accounting records. Accordingly, it was not practicable for us to extend our audit of such cash collections beyond the amounts recorded.

Because the financial statements are prepared on the basis of cash receipts and disbursements, revenue is recorded when received rather than when earned, and expenses are recognized when paid rather than when the obligations are incurred. Accordingly, the accompanying financial statements are not intended to present financial position and results of operations in conformity with United States generally accepted accounting principles.

In our opinion, except for the effects of such adjustments, if any, as might have been determined to be necessary had the cash collections referred to above been susceptible to satisfactory audit tests, the financial statements referred to above presents fairly, in all material respects, the cash transactions of the District's Student Activity Funds as of June 30, 2019, and the receipts and disbursements for the year then ended on the basis of accounting describe in the notes to the Student Activity Funds Financial Statement.

Rochester, Minnesota October 8, 2019

Smith, Schafe and associates, Lid.

# INDEPENDENT SCHOOL DISTRICT #2198 PRESTON, MINNESOTA HIGH SCHOOL STUDENT ACTIVITY FUNDS SCHEDULE OF CASH RECEIPTS AND DISBURSEMENTS

For the Year Ended June 30, 2019

	Balance				Balance
Funds	06/30/18	Receipts	Dis	sbursements	06/30/19
Class of 2018	\$ 2,964	\$ •	\$	2,964	\$
Class of 2019	10,679	94,059		100,933	3,805
Class of 2020	4,332	7,690		2,658	9,364
Class of 2021	2,932	2,491		469	4,954
Class of 2022	1,081	1,293			2,374
Class of 2023	601	702			1,303
Class of 2024		921			921
Annual	13,431	6,515		8,419	11,527
Band	6,281	23,138		19,854	9,565
Cheerleading	740	664		864	540
HS Choir	16,549	20,386		14,665	22,270
Dance	784	449		448	785
FFA	8,412	36,290		34,227	10,475
Jazz Account	2,724	3,932		6,651	5
National Honor Society	423	243			666
SADD	878	1,855		2,359	374
Student Council	5,091	6,385		5,702	5,774
Tapestry	4,323	4,590		4,608	4,305
TNT	683	606		575	714
Video Club	388	2		4	386
TOTAL	\$ 83,296	\$ 212,211	\$	205,400	\$ 90,107

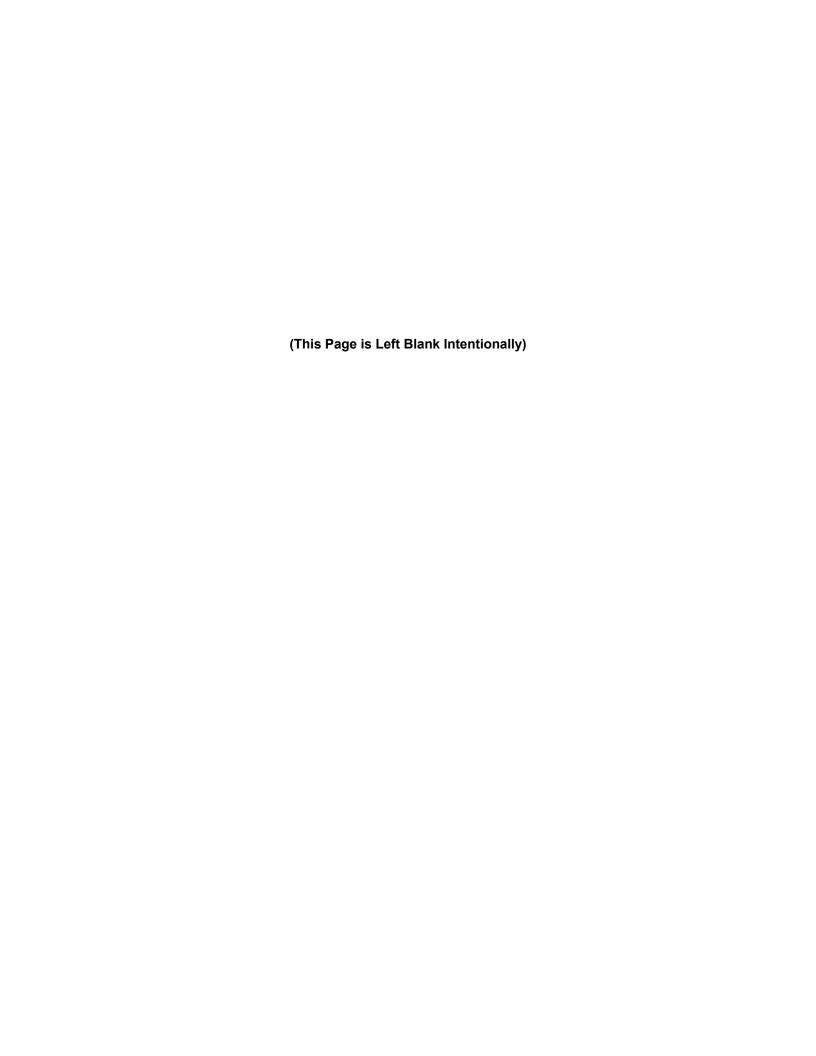
#### NOTES TO STUDENT ACTIVITY FUNDS FINANCIAL STATEMENTS

#### 1. Summary of Significant Accounting Policies

Student activity fund transactions are defined as extracurricular programs conducted for the motivation and enjoyment of students. These programs and activities are not offered for school credits nor required for graduation. Activities are generally conducted outside of school hours. The content of the activities is determined primarily by the students, under the guidance of a staff member or other adult.

Student activities are to be self-sustaining with all expenses paid by dues, admissions, or other student fund raising events.

The accounts of the Student Activity Funds are maintained, and the accompanying financial statements have been prepared, on the cash basis of accounting. Consequently, receipts are recognized when received rather than when earned, and disbursements are recognized when paid rather than when the obligations are incurred.





#### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE

To the Board of Education Independent School District #2198 Preston, Minnesota

We have audited the statements of cash receipts and disbursements of the extracurricular student activity accounts of Independent School District #2198, Preston, Minnesota for the year ended June 30, 2019, and have issued our report thereon dated October 8, 2019.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the provisions of the *Manual of Instruction for Manual for Activity Fund Accounting for Minnesota School Districts*, issued by the Minnesota Department of Education, pursuant to Minnesota Statutes Section 123.38.

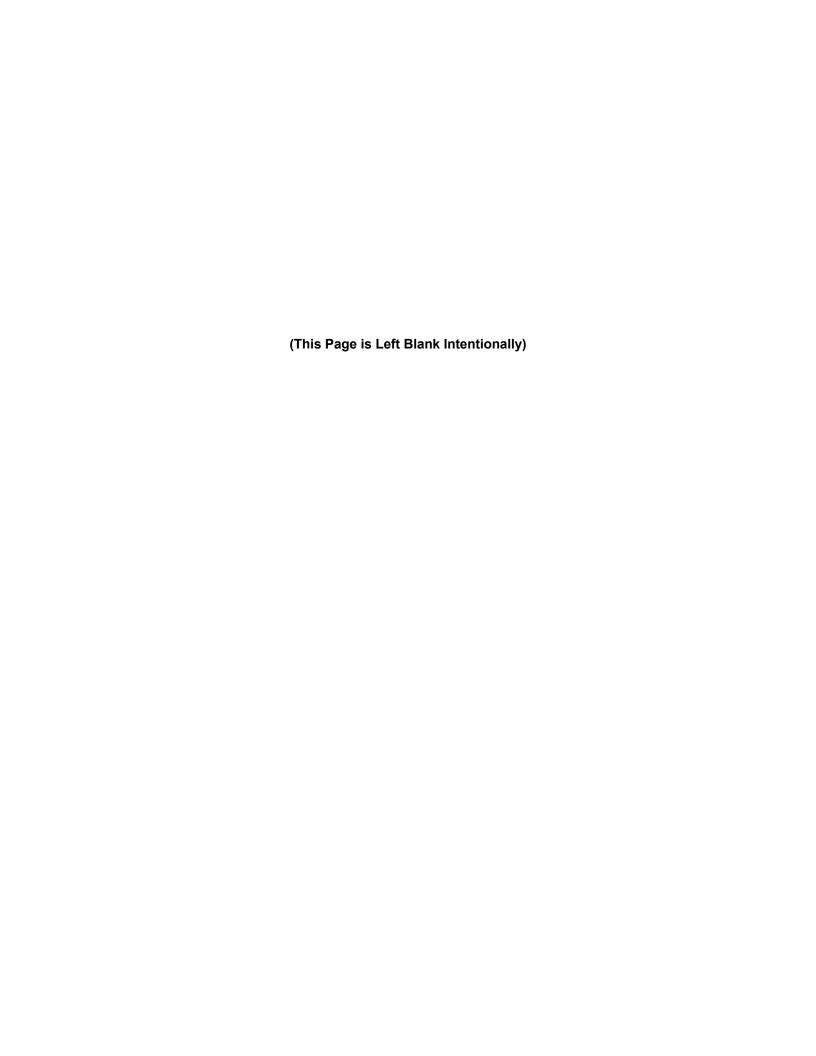
The Manual for Activity Fund Accounting for Minnesota School Districts provides uniform financial accounting and reporting standards for student activities. We have performed auditing procedures to test compliance with the provisions of this manual. However, our objective was not to provide an opinion on overall compliance with such provisions.

The results of our tests indicate that, with respect to the items tested, the District complied with the provisions referred to in the preceding paragraph.

This report is intended for the information of the School Board, management, and students of Independent School District #2198, Preston, Minnesota and the Minnesota Department of Education and is not intended to be and should not be used by anyone other than these specified parties.

Rochester, Minnesota October 8, 2019

Smith, Schafu and Associates, Lid.



**COMPLIANCE TABLE** 



#### Fiscal Compliance Report - 6/30/2019 District: FILLMORE CENTRAL (2198-1)

	Audit	UFARS	Audit - UFARS	327 JAMES	Audit	UFARS	Audit - UFARS
01 GENERAL FUND	Addit	OI AILS	Audit - OI AIX	06 BUILDING CONSTRUCTION	Audit	OI AILS	Addit - Of ARS
Total Revenue			<u>\$1</u>	Total Revenue	\$0	<u>\$0</u>	<u>\$0</u>
Total Expenditures Non Spendable:	\$8,302,423	<u>\$8,302,422</u>	<u>\$1</u>	Total Expenditures Non Spendable:	\$0	<u>\$0</u>	<u>\$0</u>
4.60 Non Spendable Fund Balance Restricted / Reserved:	\$26,914	<u>\$26,914</u>	<u>\$0</u>	4.60 Non Spendable Fund Balance Restricted / Reserved:	\$0	<u>\$0</u>	<u>\$0</u>
4.03 Staff Development	\$10,550	<u>\$10,549</u>	<u>\$1</u>	4.07 Capital Projects Levy	\$0	<u>\$0</u>	<u>\$0</u>
4.06 Health and Safety	\$0	<u>\$0</u>	<u>\$0</u>	4.13 Project Funded by COP	\$0 \$0	<u>\$0</u>	<u>\$0</u>
4.07 Capital Projects Levy 4.08 Cooperative Revenue	\$0 \$0	<u>\$0</u> \$0	<u>\$0</u> <u>\$0</u>	4.67 LTFM Restricted:	<b>ф</b> 0	<u>\$0</u>	<u>\$0</u>
4.13 Project Funded by COP	\$0	<u>\$0</u>	<u>\$0</u>	4.64 Restricted Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>
4.14 Operating Debt	\$0	<u>\$0</u>	<u>\$0</u>	Unassigned:	\$0	40	¢o.
4.16 Levy Reduction	\$0	<u>\$0</u>	<u>\$0</u>	4.63 Unassigned Fund Balance	φυ	<u>\$0</u>	<u>\$0</u>
4.17 Taconite Building Maint	\$0	<u>\$0</u>	<u>\$0</u>	07 DEBT SERVICE			
4.24 Operating Capital	\$675,415	\$675,415	<u>\$0</u>	Total Revenue	\$604,230	\$604,229	<u>\$1</u>
4.26 \$25 Taconite 4.27 Disabled Accessibility	\$0 \$0	<u>\$0</u> \$0	<u>\$0</u> <u>\$0</u>	Total Expenditures	\$564,263	<u>\$564,263</u>	<u>\$0</u>
4.28 Learning & Development	\$0	<u>\$0</u>	<u>\$0</u>	Non Spendable: 4.60 Non Spendable Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>
4.34 Area Learning Center	\$0	<u>\$0</u>	<u>\$0</u>	Restricted / Reserved:	Ψ	<u> </u>	90
4.35 Contracted Alt. Programs	\$0	<u>\$0</u>	<u>\$0</u>	4.25 Bond Refundings	\$0	<u>\$0</u>	<u>\$0</u>
4.36 State Approved Alt. Program	\$0	<u>\$0</u>	<u>\$0</u>	4.33 Maximum Effort Loan Aid	\$0	<u>\$0</u>	<u>\$0</u>
4.38 Gifted & Talented	\$18,256	\$18,256	<u>\$0</u>	4.51 QZAB Payments	\$0 \$0	<u>\$0</u>	<u>\$0</u>
4.40 Teacher Development and Evaluation	1\$U \$0	<u>\$0</u> \$0	<u>\$0</u> <u>\$0</u>	4.67 LTFM Restricted:	φυ	<u>\$0</u>	<u>\$0</u>
4.41 Basic Skills Programs 4.48 Achievement and Integration	\$0	<u>\$0</u>	<u>\$0</u>	4.64 Restricted Fund Balance	\$158,037	<u>\$158,037</u>	<u>\$0</u>
4.49 Safe School Crime - Crime Levy	(\$63,984)	(\$63,984)	\$0	Unassigned:	¢o.	¢o.	60
4.50 Pre-Kindergarten	\$0	<u>\$0</u>	<u>\$0</u>	4.63 Unassigned Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>
4.51 QZAB Payments	\$0	<u>\$0</u>	<u>\$0</u>	08 TRUST			
4.52 OPEB Liab Not In Trust	\$0	<u>\$0</u>	<u>\$0</u>	Total Revenue	\$27,296	\$27,297	(\$1)
4.53 Unfunded Sev & Retiremt Levy	\$0	<u>\$0</u>	<u>\$0</u>	Total Expenditures	\$28,122	\$28,122	\$0
4.59 Basic Skills Extended Time 4.67 LTFM	\$4,970 (\$35,201)	\$4,970 (\$35,201)	\$0 \$0	4.22 Unassigned Fund Balance (Net Assets)	\$45,139	<u>\$45,138</u>	<u>\$1</u>
4.72 Medical Assistance	(\$803)	(\$803)	<u>\$0</u>	20 INTERNAL SERVICE			
Restricted:				Total Revenue	\$0	<u>\$0</u>	<u>\$0</u>
4.64 Restricted Fund Balance	\$0 \$0	<u>\$0</u>	<u>\$0</u>	Total Expenditures	\$0	<u>\$0</u>	\$ <u>0</u>
4.75 Title VII Impact Aid 4.76 Payments in Lieu of Taxes	\$0	<u>\$0</u> \$0	<u>\$0</u> \$0	4.22 Unassigned Fund Balance (Net Assets)	\$0	<u>\$0</u>	<u>\$0</u>
Committed:	50.000			05 0050 DEVOOABLE TOUGT			
4.18 Committed for Separation	\$0	<u>\$0</u>	<u>\$0</u>	25 OPEB REVOCABLE TRUST	¢40.744	¢40.744	*0
4.61 Committed Fund Balance Assigned:	\$0	<u>\$0</u>	<u>\$0</u>	Total Revenue Total Expenditures	\$42,744 \$72,608	\$42,744 \$72,607	<u>\$0</u> <u>\$1</u>
4.62 Assigned Fund Balance	\$4,050,603	\$4,050,602	<u>\$1</u>	4.22 Unassigned Fund Balance (Net Assets)			
Unassigned:	\$876,028	¢076 000	/¢4\	<b>g</b>			~· <b>—</b> ·
4.22 Unassigned Fund Balance	φ070,020	<u>\$876,029</u>	<u>(\$1)</u>	45 OPEB IRREVOCABLE TRUS		4.	.02
02 FOOD SERVICES				Total Revenue	\$0 \$0	<u>\$0</u>	<u>\$0</u>
Total Revenue	\$468,487	<u>\$468,490</u>	<u>(\$3)</u>	Total Expenditures 4.22 Unassigned Fund Balance (Net Assets)		<u>\$0</u> <u>\$0</u>	<u>\$0</u> <u>\$0</u>
Total Expenditures Non Spendable:	\$480,759	<u>\$480,762</u>	<u>(\$3)</u>	4.22 Orlassigned Furid Bullinee (14617433613)	,4-		<u>×2</u>
4.60 Non Spendable Fund Balance	\$4,277	\$4,277	\$0	47 OPEB DEBT SERVICE			
Restricted / Reserved:				Total Revenue	\$115,392	<u>\$115,392</u>	<u>\$0</u>
4.52 OPEB Liab Not In Trust Restricted:	\$0	<u>\$0</u>	<u>\$0</u>	Total Expenditures Non Spendable:	\$141,900	<u>\$141,900</u>	<u>\$0</u>
4.64 Restricted Fund Balance	\$109,410	<u>\$109,411</u>	<u>(\$1)</u>	4.60 Non Spendable Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>
Unassigned:	60	¢o.	¢o.	Restricted:	¢o.	¢o.	60
4.63 Unassigned Fund Balancee	\$0	<u>\$0</u>	<u>\$0</u>	4.25 Bond Refundings 4.64 Restricted Fund Balance	\$0 \$23,516	<u>\$0</u> \$23,516	<u>\$0</u> \$0
04 COMMUNITY SERVICE				Unassigned:	φ20,010	923,310	<u>30</u>
Total Revenue	\$717,332	<u>\$717,334</u>	(\$2)	4.63 Unassigned Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>
Total Expenditures	\$718,246	<u>\$718,246</u>	<u>\$0</u>				
Non Spendable:	\$0	<u>\$0</u>	\$0				
4.60 Non Spendable Fund Balance Restricted / Reserved:	φυ	<u>.90</u>	<u> 300</u>				
4.26 \$25 Taconite	\$0	<u>\$0</u>	<u>\$0</u>				
4.31 Community Education	\$155,923	<u>\$155,923</u>	<u>\$0</u>				
4.32 E.C.F.E	\$57,073 \$0	\$57,073 \$0	<u>\$0</u> \$0				
4.40 Teacher Development and Evaluation 4.44 School Readiness	1 <del>3</del> 0 \$49,664	<u>\$0</u> \$49,664	<u>\$0</u> \$0				
4.47 Adult Basic Education	\$0	<u>\$0</u>	<u>\$0</u>				
4.52 OPEB Liab Not In Trust	\$0	<u>\$0</u>	<u>\$0</u>				
Restricted:	\$19,065	\$19.067	(\$2)				
4.64 Restricted Fund Balance Unassigned:	C00,61¢	<u>\$19,067</u>	<u>.(\$2)</u> .				
4.63 Unassigned Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>				